#### **TOWN OF WARE, MASSACHUSETTS**

REPORT ON THE EXAMINATION OF BASIC FINANCIAL STATEMENTS

**FISCAL YEAR ENDED JUNE 30, 2009** 

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#### **Independent Auditors' Report**

To the Honorable Board of Selectmen Town of Ware, Massachusetts

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Ware, Massachusetts, as of and for the fiscal year ended June 30, 2009, which collectively comprise the Town's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Town of Ware, Massachusetts' management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Ware, Massachusetts, as of June 30, 2009, and the respective changes in financial position, thereof and the respective budgetary comparison for the General Fund for the fiscal year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with Government Auditing Standards, we have also issued our report dated March 25, 2010, on our consideration of the Town of Ware, Massachusetts' internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grants. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be read in conjunction with this report in considering the results of our audit.

Our audit was performed for the purpose of forming opinions on the financial statements that collectively comprise the Town of Ware, Massachusetts, basic financial statements. The supplementary supporting statements listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements

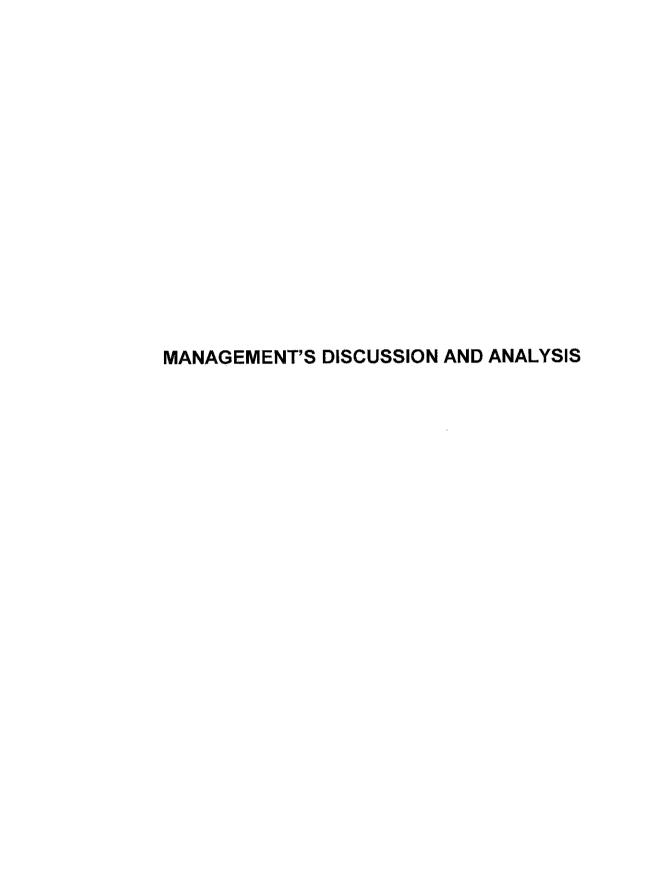
of the Town of Ware, Massachusetts. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Management's discussion and analysis, located on the following pages, are not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Scanlon & Associates, LLC

Scoulin & Associate, LLC

March 25, 2010



#### Management's Discussion and Analysis

As management of the Town of Ware, we offer readers of these financial statements this narrative overview and analysis of the financial activities for the fiscal year ended June 30, 2009.

#### **Financial Highlights**

- The Town's assets exceeded its liabilities by \$25,339,437 (net assets) for the fiscal year reported. This compares to the previous year when assets exceeded liabilities by \$27,108,436 or a decrease of \$1,768,999.
- Total net assets are comprised of the following:
  - (1) Capital assets, net of related debt, of \$21,518,095 include property and equipment, net of accumulated depreciation, and reduced for outstanding debt related to the purchase or construction of capital assets.
  - (2) Net assets of \$1,371,573 are restricted by constraints imposed from outside the Town such as grantors, laws or regulations.
  - (3) Unrestricted net assets of \$2,449,769 represent a portion available to maintain the Town's continuing obligations to citizens and creditors.
- The Town's governmental funds reported total ending fund balance of \$4,702,227 this year. This compares to the prior year ending fund balance of \$5,118,618 showing a decrease of \$416,391 during the current year. Unreserved/undesignated fund balance of \$1,426,511 for fiscal year 2009 shows a \$76,514 increase from the prior year.
- At the end of the current fiscal year, unreserved/undesignated fund balance for the General Fund was \$1,426,511 or 5.00% of total General Fund expenditures including transfers and 5.00% of total General Fund revenues including transfers and other financing sources.
- Total liabilities of the Town increased by \$258,537 to \$18,590,762.

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the Town of Ware's basic financial statements. These basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements.** The *government-wide financial statements* are designed to provide readers with a broad overview of finances, in a manner similar to private-sector business.

The *statement of net assets* presents information on all assets and liabilities, with the difference between the two reported as *net assets*. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position is improving or deteriorating.

The statement of activities presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities include general government, public safety, public works, education, health and human services, culture and recreation, employee benefits and insurance, state assessments and interest. The Town does not have any operations that are classified as business-type activities.

**Fund financial statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Fund accounting is used to ensure and demonstrate compliance with finance-related legal requirements. All of the funds can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental funds.** Governmental funds are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund statements focus on *near-term inflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financial requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decision. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds and governmental activities*.

The Town of Ware adopts an annual appropriated budget for its general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.

**Fiduciary funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statements because the resources of those funds are *not* available to

support the Town's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

**Notes to the basic financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

#### Financial Highlights

#### Statement of Net Assets Highlights

	Go			
	 2009	2008		Change
Assets:		 · .		
Current assets	\$ 8,701,706	\$ 8,747,983	\$	(46,277)
Noncurrent assets (excluding capital assets)	7,082,845	7,967,421		(884,576)
Capital assets	28,145,648	28,725,257		(579,609)
Total assets	43,930,199	45,440,661		(1,510,462)
Liabilities:				
Current liabilities (excluding debt and leases)	1,198,119	1,375,533		(177,414)
Noncurrent liabilities (excluding debt and leases)	2,457,444	456,477		2,000,967
Current debt including leases	2,125,784	2,172,778		(46,994)
Noncurrent debt including leases	12,809,415	14,327,437		(1,518,022)
Total liabilities	18,590,762	18,332,225		258,537
Net Assets:				
Capital assets net of related debt	21,518,095	21,671,960		(153,865)
Restricted	1,371,573	1,194,133		177,440
Unrestricted	2,449,769	4,242,343		(1,792,574)
Total net assets	25,339,437	27,108,436		(1,768,999)

#### Financial Highlights

#### Statement of Activities Highlights

	Governmental Activities						
	2009		2008	Change			
Program Revenues:							
Charges for services	\$ 2,548,434	\$	2,450,116 \$	98,318			
Operating grants and contributions	14,516,845		14,081,314	435,531			
Capital grants and contributions	672,718		1,263,095	(590,377)			
General Revenues:							
Property taxes	10,887,261		10,403,936	483,325			
Motor vehicle excise and other taxes	857,106		892,899	(35,793)			
Penalties and interest on taxes	53,961		60,224	(6,263)			
Nonrestricted grants	2,319,784		2,529,625	(209,841)			
Unrestricted investment income	54,502		187,170	(132,668)			
Miscellaneous	9,041		3,620	5,421			
Total revenues	31,919,652		31,871,999	47,653			
Expenses:							
General government	1,596,217		2,260,200	(663,983)			
Public safety	3,251,182		3,153,891	97,291			
Public works (Including Water & Sewer)	3,157,538		3,038,367	119,171			
Education	15,570,969		14,822,734	748,235			
Health and human services	1,215,468		1,063,607	151,861			
Culture and recreation	481,856		222,202	259,654			
Employee benefits and insurance	7,530,372		5,806,996	1,723,376			
State assessments	1,373,173		1,523,162	(149,989)			
Interest	625,068		722,886	(97,818)			
Total expenses	34,801,843		32,614,045	2,187,798			
Contributions to permanent funds	225		1,250	(1,025)			
Special Item - Gain on Sale of Foreclosure Property	45,200		-	45,200			
Special Item - MTBE Litigation Settlement Proceeds	1,067,767		-	1,067,767			
Change in net assets	(1,768,999)		(740,796)	(1,028,203)			
Net assets - beginning of year	 27,108,436		27,849,232	(740,796)			
Net assets - end of year	\$ 25,339,437	\$	27,108,436 \$	(1,768,999)			

#### Government-wide Financial Analysis

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. Assets exceeded liabilities by \$25,339,437 at the close of FY 2009.

Net assets of \$21,518,095 (85%) reflects its investment in capital assets (e.g., land, buildings, machinery, and equipment), less any related debt used to acquire those assets that are still outstanding. The Town uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the investment in its capital assets is reported net of its related debt, it should be noted

that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the net assets \$1,371,573 (5%) represents resources that are subject to external restrictions on how they may be used. The remaining balance of *unrestricted net assets* \$2,449,769 (10%) may be used to meet the government's ongoing obligations to citizens and creditors.

At the end of the current fiscal year, the Town is able to report positive balances in all three categories of net assets, both for the government as a whole, as well as for its separate governmental activities.

The governmental activities net assets decreased by \$1,768,999 during the current fiscal year, which reflects the general fund's results of operation. This was mainly attributed to expenses exceeding revenues by \$2,882,191, contributions to permanent funds of \$225, MTBE litigation settlement proceeds \$1,067,767 and gain on sale of foreclosure property for \$45,200.

#### Financial Analysis of the Government's Funds

As noted earlier, the Town uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds.** The focus of *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing financing requirements. In particular, *unreserved fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, governmental funds reported combined ending fund balances of \$4,702,227. Of this year-end total, \$1,426,511 is the undesignated general fund balance, indicating availability for continuing Town service requirements. Reserved and designated fund balances include \$377,223 committed to liquidate encumbrances and carried forward articles remaining from the prior year; \$723,528 in funds designated for fiscal year 2010, \$2,114,484 in special revenue funds; (\$87,296) in capital project funds; \$136,853 in perpetual permanent funds and \$10,924 in permanent funds.

The total ending fund balances of the governmental funds shows an increase of \$416,391 in comparison with the prior year. This decrease was mainly due to expenditures exceeding revenues by \$1,472,703, the execution of a capital lease in the amount of \$42,129, proceeds of the MTBE litigation settlement proceeds of \$968,983 and the sale of foreclosure property for \$45,200.

#### Major Governmental Funds

The General Fund is the Town's primary operating fund and the largest source of day-to-day operations. At the end of the current fiscal year, unreserved/undesignated fund balance of the general fund was \$1,426,511, while total fund balance reached \$2,527,262. As a measure of the general fund's liquidity, it may be useful to compare both unreserved/undesignated fund balance and total fund balance to total fund

expenditures and revenues and transfers. Unreserved/undesignated fund balance represents 5.00% of total general fund expenditures including transfers and total fund balance represents 8.85% of that same amount. Unreserved/undesignated fund balance represents 5.00% of total general fund revenues including transfers and other financing sources and total fund balance represents 8.85% of that same amount.

The fund balance of the general fund increased by \$22,558. Of this amount \$1,065,698 was attributed to the expenditures over revenues, \$24,039 of net transfers to the stabilization fund, \$55,983 of net transfers from the nonmajor governmental funds, \$968,983 from MTBE litigation settlement proceeds, \$42,129 from the financing of a capital lease and \$45,200 from the sale of foreclosure property.

The Stabilization Funds have accumulated a fund balance of \$618,577, or 2.17% of total general fund expenditures including transfers and 2.17% of total general fund revenues including transfers and other financing sources.

The fund balance of the stabilization fund increased by \$28,819. Of this amount \$4,780 was attributed to interest income and net transfers from the general fund for \$24,039. Please refer to Note 3H for additional information.

#### General Fund Budgetary Highlights

The final general fund budget for fiscal year 2009 was \$27,312,133. This was an increase of \$79,890 over the previous year's budget.

There was an increase of \$598,701 between the original budget and the final amended budget. This was attributed to the Town amending specific expenditure line items of the final budget increasing the following; school department unpaid bill for \$8,440, health insurance for \$540,000, municipal fuel for \$56,000, veterans benefit for \$40,000, computer services for \$5,000, legal fees for \$10,000, building inspector purchase of services for \$6,000, election salaries of \$7,000, employee sick leave buyback for \$750, traffic control for \$2,500, actuary study for \$10,000, a cutting head on the comminutor at the wastewater treatment plant for \$9,217 and a net increase of \$103,930 for various departmental budgets. The Town also transferred \$187,750 to the stabilization for various general fund appropriations, from the veterans agent for \$4,800, close a prior year encumbrance to the covered bridge account for \$4,192 and a reserve fund transfer for \$3,394 to the capital project highway roof fund. Of the \$1,566,777 in under budget expenditures \$377,223 has been carried over to fiscal year 2010.

There are negative variances in state receipts, interest on taxes and interest on investments of \$618,145, \$6,263 and \$80,278, respectively. The negative variance in state receipts is the result of a reduction in state aid as announced by the Commonwealth as a result of the condition of the state budget. The Commonwealth replaced a portion of these funds with the American Recovery and Reinvestment Act (ARRA). The negative variance in interest on taxes was attributed to payments being made on a more timely basis. The negative variance in interest on investments was attributed to a drop in interest rates.

A negative variance of \$125,618 exists in public works. This was attributed to snow and ice expenditures exceeding the budgeted amounts.

#### Capital Asset and Debt Administration

**Capital Assets.** The Town's investment in capital assets for its governmental activities as of June 30, 2009 amounts to \$28,145,648. The investment in capital assets includes land, construction in progress, buildings and renovations, machinery, equipment and other and infrastructure.

Major capital events during the current fiscal year included the following:

- Fire station alarm and cabinetry for \$60,000.
- Fire station exhaust system for \$107,143.
- Police station roof replacement for \$58,384.
- Fire station brownfields project for \$142.491.
- Town barn roof replacement for \$92,480.
- Road reconstruction for \$104,223.
- Highway truck body for \$24,132.
- An ambulance lease for \$35,877.
- Streets and sidewalk for \$373.834.

**Debt Administration.** The Town's outstanding governmental debt, as of June 30, 2009, totaled \$14,118,378, of which \$9,460,000 is for the school project, \$1,372,700 is for water projects, \$275,000 is for the police station, \$503,900 is for landfill projects, \$975,800 for departmental equipment, \$57,800 for Town building remodeling, \$58,300 for sewer lines, \$15,400 for dam repairs, \$30,000 for land acquisition, \$170,000 veteran's park, \$80,000 town hall boiler replacement, \$805,000 for the senior center, \$90,000 for road repairs, \$46,000 for water line and road repairs and PVPC-Brownfield Clean-up for \$178,478.

The Town also has capital leases for the school boiler, a dump truck, a fire administration vehicle for the fire department, a truck for the parks and recreation department, a truck and pickup truck for the public works department and an EMS vehicle. The lease agreements qualify as capital leases for accounting purposes and therefore have been recorded at the present value of their future minimum lease payments as of the inception date.

Town currently owes \$284,778 on the leases consisting of \$251,187 in principal and \$33,591 in interest.

Please refer to notes 3C, 3E, 3F and 3G for further discussion of the major capital and debt activity.

#### Requests for Information

This financial report is designed to provide a general overview of the Town of Ware's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Town Accountant, Town Hall, 126 Main Street, Ware, Massachusetts.



#### TOWN OF WARE, MASSACHUSETTS STATEMENT OF NET ASSETS JUNE 30, 2009

Course   Curse   Curse   Cash and Cash Equivalents   S. 5.016,783		<b>Primary Government</b>
CURRENT: Cash and Cash Equivalents   \$5,016,783   Investments   556,120   Cash in Custody of Others   180,342   Receivables, net of allowance for uncollectibles: Property Taxes   299,276   Tax Liens   234,418   Taxes Possessions   378,587   Excise Taxes   117,490   User Charges   129,873   Departmental   234,334   Loans   934   Due from Other Governments   1,553,549   Total current assets   7,082,845   Capital Assets, net of accumulated Depreciation: NonCurrent Assets   35,228,493   Total Assets   43,930,199    LIABILITIES  CURRENT: Warrants Payable   479,841   Accrued Payroll   138,061   Payroll Withholdings   73,637   Tax Refund Payable   129,400   Taxes Collected in Advance   76,836   Other   3,121   Accrued Interest   115,912   Accrued Interest   3,239,03   NonCurrent assets   3,323,903   NonCurrent assets   15,912   Total and Leases Payable   1,560,150   Total current liabilities   3,323,903   NonCurrent   1,560,150   Total current liabilities   15,266,859   Total Leases Payable   1,560,150   Total current liabilities   15,266,859   Total Leases Payable   1,560,150   Total current liabilities   15,266,859   Total Liabilities   143,954   Federal & State Grants   745,433   Permanent Funds:   22,47,680		Governmental
CURRENT:         \$ 5,016,783           Cash and Cash Equivalents         556,120           Cash in Custody of Others         180,342           Receivables, net of allowance for uncollectibles:         299,276           Tax Liens         234,418           Taxe Spossessions         378,587           Excise Taxes         117,490           User Charges         129,873           Departmental         234,334           Loans         934           Due from Other Governments         1,553,549           Total current assets         8,701,706           NONCURRENT:         Receivables, net of allowance for uncollectibles:           Due from Other Governments         7,082,845           Capital Assets, net of accumulated Depreciation:         3,276,869           Depreciable         3,276,869           Total Assets         43,930,199           LIABILITIES           CURRENT:         Warrants Payable           Accounced Payroll         138,061           Payroll Withholdings         76,836           Taxes Collected in Advance         76,836           Other         3,121           Accounced Interest         181,311           Compensated Absences         115,912		Activities
Cash and Cash Equivalents   5.016,783     Investments   556,120     Cash in Custody of Others   180,342     Receivables, net of allowance for uncollectibles: Property Taxes   299,276     Tax Liens   234,418     Taxes Possessions   378,587     Excise Taxes   117,490     User Charges   129,873     Departmental   234,334     Loans   934     Due from Other Governments   1,553,549     Total current assets   3,701,706     NONCURRENT:     Receivables, net of allowance for uncollectibles: Due from Other Governments   2,4868,779     Total from Other Governments   3,276,869     Depreciable   24,868,779     Total Assets   35,228,493     Total Assets   35,228,493     Total Assets   479,841     Accrued Payroll   138,061     Payroll Withholdings   73,637     Taxe Refund Payable   479,841     Accrued Payroll   138,061     Payroll Withholdings   73,637     Taxe Refund Payable   129,400     Taxes Collected in Advance   76,836     Other   3,121     Accrued Interest   181,311     Compensated Absences   115,912     Notes Payable   565,634     Bonds and Leases Payable   1,560,150     Total current liabilities   3,323,903     NONCURRENT:   Compensated Absences   487,612     OPEB Obligation Payable   1,969,832     Bonds and Leases Payable   1,2809,415     Total Liabilities   15,268,659     Total Liabilities   15,268,659     Total Liabilities   1,590,762     Next Assets   143,954     Federal & State Grants   745,433     Permanent Funds:   Expendable   10,924     Nonexpendable   10,924     Nonexpendable   10,924     Nonexpendable   10,924     Nonexpendable   136,863     Other Purposes   334,409     Unrestricted   2,449,769	ASSETS	
Transmer	CURRENT:	
Cash in Custody of Others         180,342           Receivables, net of allowance for uncollectibles:         299,276           Tax Liens         234,418           Taxe Spossessions         378,587           Excise Taxes         117,490           User Charges         129,873           Departmental         234,334           Loans         934           Due from Other Governments         1,553,549           Total current assets         8,701,706           NONCURRENT:         Receivables, net of allowance for uncollectibles:           Due from Other Governments         7,082,845           Capital Assets, net of accumulated Depreciation:         Nondepreciable           Nondepreciable         24,868,779           Total noncurrent assets         35,228,493           Total Assets         43,930,199           LIABILITIES           CURRENT:         Warrants Payable           Accrued Payroll         138,061           Payroll Withholdings         73,637           Tax Refund Payable         129,400           Tax Refund Payable         129,400           Taxes Collected in Advance         76,836           Other         3,121           Accrued Interest         181,311		
Receivables, net of allowance for uncollectibles: Property Taxes   299,276   Tax Liens   234,418   Taxes Possessions   378,587   Exise Taxes   117,490   User Charges   129,873   Departmental   234,334   Loans   934   Due from Other Governments   1,553,549   Total current assets   8,701,706   NONCURRENT:   Receivables, net of allowance for uncollectibles: Due from Other Governments   7,082,845   Capital Assets, net of accumulated Depreciation: Nondepreciable   24,868,779   Total noncurrent assets   35,228,493   Total Assets   43,930,199   Total Assets   43,930,199   Total Assets   479,841   Accrued Payroll   138,061   Payroll Withholdings   73,637   Taxes Collected in Advance   76,836   Other   3,121   Accrued Interest   181,311   Compensated Absences   115,912   Notes Payable   565,634   Bonds and Leases Payable   565,634   Bonds and Leases Payable   1,960,185   Total current liabilities   3,323,903   NONCURRENT:   Compensated Absences   487,612   OPEB Obligation Payable   1,969,832   Bonds and Leases Payable   1,969,832   Bonds and Leases Payable   1,280,415   Total current liabilities   15,266,859   Total Liabilities   16,266,859   T		
Property Taxes   299,276     Tax Liens   234,418     Taxes Possessions   2378,587     Excise Taxes   117,490     User Charges   129,873     Departmental   234,334     Loans   934     Due from Other Governments   1,553,549     Total current assets   8,701,706     NONCURRENT:     Receivables, net of allowance for uncollectibles:     Due from Other Governments   7,082,845     Capital Assets, net of accumulated Depreciation:     Nondepreciable   24,868,779     Total noncurrent assets   35,228,493     Total Assets   35,228,493     Total Assets   479,841     Accrued Payroll   138,061     Payroll Withholdings   73,637     Tax Refund Payable   479,841     Accrued Interest   138,111     Compensated Absences   115,912     Accrued Interest   181,311     Compensated Absences   115,912     Notes Payable   1,560,150     Total current liabilities   3,323,903     NONCURRENT:   20,941     Compensated Absences   487,612     OPEB Obligation Payable   1,969,832     Bonds and Leases Payable   1,969,832     Bonds and Leases Payable   1,969,832     Bonds and Leases Payable   1,560,150     Total current liabilities   15,266,859     Total Liabilities   15,266,859     Total Liabilities   15,266,859     Total Liabilities   143,954     Federal & State Grants   745,433     Permanent Funds:   Expendable   10,924     Nonexpendable   136,853     Other Purposes   334,409     Other Purposes   2,449,789		180,342
Tax Liens         234,418           Taxes Possessions         378,587           Excise Taxes         117,490           User Charges         129,873           Departmental         234,333           Loans         934           Due from Other Governments         1,553,549           Total current assets         8,701,706           NONCURRENT:         Receivables, net of allowance for uncollectibles:           Due from Other Governments         7,082,845           Capital Assets, net of accumulated Depreciation:         Nondepreciable           Nondepreciable         3,276,869           Depreciable         24,868,779           Total noncurrent assets         35,228,493           Total Assets         43,930,199           LIABILITIES           CURRENT:           Warrants Payable         479,841           Accrued Payroli         138,061           Payroll Withholdings         73,637           Tax Refund Payable         129,400           Taxes Collected in Advance         76,836           Other         3,121           Accrued Interest         115,912           Notes Payable         15,60,150           Total current liabilitites		200 276
Taxes Possessions         378,587           Excise Taxes         117,490           User Charges         129,873           Departmental         234,334           Loans         934           Due from Other Governments         1,553,549           Total current assets         8,701,706           NONCURRENT:         Receivables, net of allowance for uncollectibles:           Due from Other Governments         7,082,845           Capital Assets, net of accumulated Depreciation:         Nondepreciable           Nondepreciable         3,276,869           Depreciable         24,868,779           Total noncurrent assets         35,228,493           Total Assets         43,930,199           LIABILITIES           CURRENT:         Warrants Payable           Accrued Payroll         138,061           Payroll Withholdings         73,637           Tax Refund Payable         129,400           Taxes Collected in Advance         76,836           Other         3,121           Accrued Interest         115,912           Notes Payable         15,60,150           Total current liabilities         3,323,903           NONCURRENT:         Compensated Absences         487,		
Excise Taxes   117,490   User Charges   129,873   129,873   234,334   Loans   934   Due from Other Governments   1,553,549   Total current assets   8,701,706   NONCURRENT:   Receivables, net of allowance for uncollectibles:   Due from Other Governments   7,082,845   Capital Assets, net of accumulated Depreciation:   Nondepreciable   24,868,779   Total noncurrent assets   35,228,493   Total Assets   43,930,199   Total noncurrent assets   43,930,199	· · · · · · · · · · · · · · · · · ·	
User Charges         129,873           Departmental         234,334           Loans         934           Due from Other Governments         1,553,549           Total current assets         8,701,706           NONCURRENT:         Receivables, net of allowance for uncollectibles:           Due from Other Governments         7,082,845           Capital Assets, net of accumulated Depreciation:         3,276,869           Nondepreciable         24,868,779           Total noncurrent assets         35,228,493           Total Assets         43,930,199           LIABILITIES           CURRENT:           Warrants Payable         479,841           Accrued Payroll         138,061           Payroll Withholdings         73,637           Tax Refund Payable         129,400           Taxes Collected in Advance         76,836           Other         3,121           Accrued Interest         181,311           Compensated Absences         115,912           Notes Payable         565,634           Bonds and Leases Payable         1,560,150           Total current liabilities         3,323,903           NONCURRENT:         Compensated Absences         487,612		
Departmental Loans   934   1,535,549   1,555,549   Total current assets   8,701,706   NONCURRENT:   Receivables, net of allowance for uncollectibles: Due from Other Governments   7,082,845   Capital Assets, net of accumulated Depreciation: Nondepreciable   3,276,869   Depreciable   24,868,779   Total noncurrent assets   35,228,493   Total Assets   35,228,493   Total Assets   43,930,199		
Due from Other Governments	J	
Total current assets   8,701,706	•	
NONCURRENT:         Receivables, net of allowance for uncollectibles:         7,082,845           Due from Other Governments         7,082,845           Capital Assets, net of accumulated Depreciation:         3,276,869           Depreciable         24,868,779           Total noncurrent assets         35,228,493           Total Assets         43,930,199           LIABILITIES           CURRENT:           Warrants Payable         479,841           Accrued Payroll         138,061           Payroll Withholdings         73,637           Tax Refund Payable         129,400           Taxes Collected in Advance         76,836           Other         3,121           Accrued Interest         181,311           Compensated Absences         115,912           Notes Payable         565,634           Bonds and Leases Payable         1,560,150           Total current liabilities         3,323,903           NONCURRENT:         20PEB Obligation Payable         1,969,832           Bonds and Leases Payable         1,969,832           Bonds and Leases Payable         1,560,150           Total I anoncurrent liabilities         15,266,859           Total Liabilities         15,26	Due from Other Governments	1,553,549
Receivables, net of allowance for uncollectibles:         7,082,845           Due from Other Governments         7,082,845           Capital Assets, net of accumulated Depreciation:         3,276,869           Depreciable         24,868,779           Total noncurrent assets         35,228,493           Total Assets           LIABILITIES           CURRENT:           Warrants Payable         479,841           Accrued Payroll         133,061           Payroll Withholdings         73,637           Tax Refund Payable         129,400           Taxes Collected in Advance         76,836           Other         3,121           Accrued Interest         181,311           Compensated Absences         115,912           Notes Payable         565,631           Bonds and Leases Payable         1,560,150           Total current liabilities         3,323,903           NONCURRENT:         Compensated Absences         487,612           OPEB Obligation Payable         1,969,832           Bonds and Leases Payable         12,809,415           Total noncurrent liabilities         15,266,859           Total Liabilities         15,266,859           Total Capital Assets, ne	Total current assets	8,701,706
Receivables, net of allowance for uncollectibles:         7,082,845           Due from Other Governments         7,082,845           Capital Assets, net of accumulated Depreciation:         3,276,869           Depreciable         24,868,779           Total noncurrent assets         35,228,493           Total Assets           LIABILITIES           CURRENT:           Warrants Payable         479,841           Accrued Payroll         133,061           Payroll Withholdings         73,637           Tax Refund Payable         129,400           Taxes Collected in Advance         76,836           Other         3,121           Accrued Interest         181,311           Compensated Absences         115,912           Notes Payable         565,631           Bonds and Leases Payable         1,560,150           Total current liabilities         3,323,903           NONCURRENT:         Compensated Absences         487,612           OPEB Obligation Payable         1,969,832           Bonds and Leases Payable         12,809,415           Total noncurrent liabilities         15,266,859           Total Liabilities         15,266,859           Total Capital Assets, ne	NONCURRENT:	
Due from Other Governments         7,082,845           Capital Assets, net of accumulated Depreciation:         3,276,869           Nondepreciable         24,868,779           Total noncurrent assets         35,228,493           Total Assets         43,930,199           LIABILITIES           CURRENT:           Warrants Payable         479,841           Accrued Payroll         138,061           Payroll Withholdings         73,637           Tax Refund Payable         129,400           Taxes Collected in Advance         76,836           Other         3,121           Accrued Interest         181,311           Compensated Absences         115,912           Notes Payable         565,634           Bonds and Leases Payable         565,634           Bonds and Leases Payable         1,560,150           Total current liabilities         3,323,903           NONCURRENT:         Compensated Absences         487,612           O'PEB Obligation Payable         1,969,832           Bonds and Leases Payable         15,266,859           Total Liabilities         15,266,859           Total Compensated Absences         487,612           O'PEB Obligation Payable		
Capital Assets, net of accumulated Depreciation:       3,276,869         Nondepreciable       24,868,779         Depreciable       35,228,493         Total noncurrent assets       35,228,493         Total Assets       43,930,199         LIABILITIES         CURRENT:         Warrants Payable       479,841         Accrued Payroll       138,061         Payroll Withholdings       73,637         Tax Refund Payable       129,400         Taxes Collected in Advance       76,836         Other       3,121         Accrued Interest       181,311         Compensated Absences       115,912         Notes Payable       1,560,150         Total current liabilities       3,323,903         NONCURRENT:       20PEB Obligation Payable       1,969,832         OPEB Obligation Payable       1,969,832         Bonds and Leases Payable       12,809,415         Total Liabilities       15,266,859         Total Liabilities       15,266,859         Total Liabilities       143,954         Federal & State Grants       745,433         Permanent Funds:       2         Expendable       10,924		7.082.845
Nondepreciable         3,276,869           Depreciable         24,868,779           Total noncurrent assets         35,228,493           Total Assets         43,930,199           LIABILITIES           CURRENT:           Warrants Payable         479,841           Accrued Payroll         138,061           Payroll Withholdings         73,637           Tax Refund Payable         129,400           Taxes Collected in Advance         76,836           Other         3,121           Accrued Interest         181,311           Compensated Absences         115,912           Notes Payable         565,634           Bonds and Leases Payable         1,560,150           Total current liabilities         3,323,903           NONCURRENT:         20PEB Obligation Payable         19,98,832           OPEB Obligation Payable         12,809,415           Total noncurrent liabilities         15,266,859           Total Liabilities         15,266,859           Total Liabilities         15,266,859           Total Liabilities         143,954           Federal & State Grants         745,433           Permanent Funds:         2     <		1,00=,00
Depreciable         24,868,779           Total noncurrent assets         35,228,493           Total Assets         35,228,493           Total Assets         43,930,199           LIABILITIES           CURRENT:           Warrants Payable         479,841           Accrued Payroll         138,061           Payroll Withholdings         73,637           Tax Refund Payable         129,400           Taxes Collected in Advance         76,836           Other         3,121           Accrued Interest         115,912           Accrued Interest         181,311           Compensated Absences         15,663,439           Bonds and Leases Payable         1,560,150           Total current liabilities         3,323,903           NONCURRENT:         Compensated Absences         487,612           OPEB Obligation Payable         1,969,832           Bonds and Leases Payable         1,269,832           Bonds and Leases Payable         1,269,832           Total Innocurrent liabilities         1,269,832		
LIABILITIES           CURRENT:           Warrants Payable         479,841           Accrued Payroll         138,061           Payroll Withholdings         73,637           Tax Refund Payable         129,400           Taxes Collected in Advance         76,836           Other         3,121           Accrued Interest         181,311           Compensated Absences         115,912           Notes Payable         565,634           Bonds and Leases Payable         1,560,150           Total current liabilities         3,323,903           NONCURRENT:         Compensated Absences         487,612           OPEB Obligation Payable         1,969,832           Bonds and Leases Payable         12,809,415           Total noncurrent liabilities         15,266,859           Total Liabilities         15,266,859           Total Liabilities         15,266,859           Total Liabilities         143,954           Federal & State Grants         745,433           Permanent Funds:           Expendable         10,924           Nonexpendable         136,853           Other Purposes         334,409      <		24,868,779
LIABILITIES           CURRENT:           Warrants Payable         479,841           Accrued Payroll         138,061           Payroll Withholdings         73,637           Tax Refund Payable         129,400           Taxes Collected in Advance         76,836           Other         3,121           Accrued Interest         181,311           Compensated Absences         115,912           Notes Payable         565,634           Bonds and Leases Payable         1,560,150           Total current liabilities         3,323,903           NONCURRENT:         Compensated Absences         487,612           OPEB Obligation Payable         1,969,832           Bonds and Leases Payable         12,809,415           Total noncurrent liabilities         15,266,859           Total Liabilities         15,266,859           Total Liabilities         15,266,859           Total Liabilities         143,954           Federal & State Grants         745,433           Permanent Funds:           Expendable         10,924           Nonexpendable         136,853           Other Purposes         334,409      <	Total noncurrent assets	35,228,493
LIABILITIES         CURRENT:       479,841         Accrued Payroll       138,061         Payroll Withholdings       73,637         Tax Refund Payable       129,400         Taxes Collected in Advance       76,836         Other       3,121         Accrued Interest       181,311         Compensated Absences       115,912         Notes Payable       565,634         Bonds and Leases Payable       1,560,150         Total current liabilities       3,323,903         NONCURRENT:       20PEB Obligation Payable       1,969,832         Bonds and Leases Payable       1,969,832         Bonds and Leases Payable       12,809,415         Total noncurrent liabilities       15,266,859         Total Liabilities       15,266,859         Total Liabilities       15,266,859         Total Liabilities       15,266,859         Total Projects       143,954         Federal & State Grants       745,433         Permanent Funds:       10,924         Expendable       10,924         Nonexpendable       136,853         Other Purposes       334,409         Unrestricted       2,449,769	Total Assets	
CURRENT:       479,841         Accrued Payroll       138,061         Payroll Withholdings       73,637         Tax Refund Payable       129,400         Taxes Collected in Advance       76,836         Other       3,121         Accrued Interest       181,311         Compensated Absences       115,912         Notes Payable       565,634         Bonds and Leases Payable       1,560,150         Total current liabilities       3,323,903         NONCURRENT:       Compensated Absences         OPEB Obligation Payable       1,969,832         Bonds and Leases Payable       12,809,415         Total noncurrent liabilities       15,266,859         Total Liabilities       15,266,859         Total Liabilities       18,590,762         NET ASSETS:         Invested in Capital Assets, net of related debt       21,518,095         Restricted for:       Capital Projects       143,954         Federal & State Grants       745,433         Permanent Funds:       Expendable       10,924         Nonexpendable       136,853         Other Purposes       334,409         Unrestricted       2,449,769	, , , , , , , , , , , , , , , , , , , ,	
Warrants Payable       479,841         Accrued Payroll       138,061         Payroll Withholdings       73,637         Tax Refund Payable       129,400         Taxes Collected in Advance       76,836         Other       3,121         Accrued Interest       181,311         Compensated Absences       115,912         Notes Payable       565,634         Bonds and Leases Payable       1,560,150         Total current liabilities       3,323,903         NONCURRENT:       Compensated Absences       487,612         OPEB Obligation Payable       1,969,832         Bonds and Leases Payable       12,809,415         Total noncurrent liabilities       15,266,859         Total Liabilities       15,266,859         Total Liabilities       15,266,859         Total Liabilities       18,590,762         Invested in Capital Assets, net of related debt       21,518,095         Restricted for:       Capital Projects       143,954         Federal & State Grants       745,433         Permanent Funds:       Expendable       10,924         Nonexpendable       136,853         Other Purposes       334,409         Unrestricted       2,449,769     <	LIABILITIES	
Warrants Payable       479,841         Accrued Payroll       138,061         Payroll Withholdings       73,637         Tax Refund Payable       129,400         Taxes Collected in Advance       76,836         Other       3,121         Accrued Interest       181,311         Compensated Absences       115,912         Notes Payable       565,634         Bonds and Leases Payable       1,560,150         Total current liabilities       3,323,903         NONCURRENT:       Compensated Absences       487,612         OPEB Obligation Payable       1,969,832         Bonds and Leases Payable       12,809,415         Total noncurrent liabilities       15,266,859         Total Liabilities       15,266,859         Total Liabilities       15,266,859         Total Liabilities       18,590,762         Invested in Capital Assets, net of related debt       21,518,095         Restricted for:       Capital Projects       143,954         Federal & State Grants       745,433         Permanent Funds:       Expendable       10,924         Nonexpendable       136,853         Other Purposes       334,409         Unrestricted       2,449,769     <	CURRENT:	
Accrued Payroli 138,061 Payroll Withholdings 73,637 Tax Refund Payable 129,400 Taxes Collected in Advance 76,836 Other 3,121 Accrued Interest 181,311 Compensated Absences 115,912 Notes Payable 565,634 Bonds and Leases Payable 1,560,150 Total current liabilities 3,323,903  NONCURRENT: Compensated Absences 487,612 OPEB Obligation Payable 1,969,832 Bonds and Leases Payable 12,809,415 Total noncurrent liabilities 15,266,859  Total Liabilities 15,266,859  Total Liabilities 143,954 Federal & State Grants 745,433 Permanent Funds: Expendable 10,924 Nonexpendable 136,853 Other Purposes 344,409 Unrestricted 69 Unrestricted 69  Lag 18,590,762		479,841
Payroll Withholdings         73,637           Tax Refund Payable         129,400           Taxes Collected in Advance         76,836           Other         3,121           Accrued Interest         181,311           Compensated Absences         115,912           Notes Payable         565,634           Bonds and Leases Payable         1,560,150           Total current liabilities         3,323,903           NONCURRENT:         Compensated Absences         487,612           OPEB Obligation Payable         1,969,832           Bonds and Leases Payable         12,809,415           Total noncurrent liabilities         15,266,859           Total Liabilities         15,266,859           Total Liabilities         18,590,762           NET ASSETS:         143,954           Invested in Capital Assets, net of related debt         21,518,095           Restricted for:         21,518,095           Restricted State Grants         745,433           Permanent Funds:         143,954           Expendable         10,924           Nonexpendable         136,853           Other Purposes         334,409           Unrestricted         2,449,769		
Taxes Collected in Advance       76,836         Other       3,121         Accrued Interest       181,311         Compensated Absences       115,912         Notes Payable       565,634         Bonds and Leases Payable       1,560,150         Total current liabilities       3,323,903         NONCURRENT:       2000         Compensated Absences       487,612         OPEB Obligation Payable       1,969,832         Bonds and Leases Payable       12,809,415         Total noncurrent liabilities       15,266,859         Total Liabilities       15,266,859         Total Liabilities       18,590,762         NET ASSETS:         Invested in Capital Assets, net of related debt       21,518,095         Restricted for:       24,43,954         Federal & State Grants       745,433         Permanent Funds:       143,954         Expendable       10,924         Nonexpendable       136,853         Other Purposes       334,409         Unrestricted       2,449,769		
Other       3,121         Accrued Interest       181,311         Compensated Absences       115,912         Notes Payable       565,634         Bonds and Leases Payable       1,560,150         Total current liabilities       3,323,903         NONCURRENT:       487,612         OPEB Obligation Payable       1,969,832         Bonds and Leases Payable       12,809,415         Total noncurrent liabilities       15,266,859         Total Liabilities       15,266,859         Total Liabilities       18,590,762         NET ASSETS:         Invested in Capital Assets, net of related debt       21,518,095         Restricted for:       21,518,095         Capital Projects       143,954         Federal & State Grants       745,433         Permanent Funds:       Expendable         Expendable       10,924         Nonexpendable       136,853         Other Purposes       334,409         Unrestricted       2,449,769	Tax Refund Payable	
Accrued Interest       181,311         Compensated Absences       115,912         Notes Payable       565,634         Bonds and Leases Payable       1,560,150         Total current liabilities       3,323,903         NONCURRENT:       2000         Compensated Absences       487,612         OPEB Obligation Payable       1,969,832         Bonds and Leases Payable       12,809,415         Total noncurrent liabilities       15,266,859         Total Liabilities       18,590,762         NET ASSETS:         Invested in Capital Assets, net of related debt       21,518,095         Restricted for:       23,443,954         Federal & State Grants       745,433         Permanent Funds:       32,443         Expendable       10,924         Nonexpendable       136,853         Other Purposes       334,409         Unrestricted       2,449,769	Taxes Collected in Advance	
Compensated Absences       115,912         Notes Payable       565,634         Bonds and Leases Payable       1,560,150         Total current liabilities       3,323,903         NONCURRENT:       20PEB Obligation Payable       1,969,832         Bonds and Leases Payable       12,809,415         Total noncurrent liabilities       15,266,859         Total Liabilities       18,590,762         NET ASSETS:         Invested in Capital Assets, net of related debt       21,518,095         Restricted for:       22,443,395         Capital Projects       143,954         Federal & State Grants       745,433         Permanent Funds:       22,443         Expendable       10,924         Nonexpendable       136,853         Other Purposes       334,409         Unrestricted       2,449,769		
Notes Payable       565,634         Bonds and Leases Payable       1,560,150         Total current liabilities       3,323,903         NONCURRENT:		
Bonds and Leases Payable         1,560,150           Total current liabilities         3,323,903           NONCURRENT:         487,612           Compensated Absences         487,612           OPEB Obligation Payable         1,969,832           Bonds and Leases Payable         12,809,415           Total noncurrent liabilities         15,266,859           Total Liabilities         18,590,762           NET ASSETS:           Invested in Capital Assets, net of related debt         21,518,095           Restricted for:         21,518,095           Restricted for:         443,954           Federal & State Grants         745,433           Permanent Funds:         10,924           Nonexpendable         136,853           Other Purposes         334,409           Unrestricted         2,449,769		
Total current liabilities         3,323,903           NONCURRENT:         487,612           OPEB Obligation Payable         1,969,832           Bonds and Leases Payable         12,809,415           Total noncurrent liabilities         15,266,859           Total Liabilities         18,590,762           NET ASSETS:           Invested in Capital Assets, net of related debt         21,518,095           Restricted for:         21,518,095           Capital Projects         143,954           Federal & State Grants         745,433           Permanent Funds:         2           Expendable         10,924           Nonexpendable         136,853           Other Purposes         334,409           Unrestricted         2,449,769		
NONCURRENT:       487,612         Compensated Absences       487,612         OPEB Obligation Payable       1,969,832         Bonds and Leases Payable       12,809,415         Total noncurrent liabilities       15,266,859         NET ASSETS:         Invested in Capital Assets, net of related debt       21,518,095         Restricted for:       21,518,095         Restricted for:       143,954         Federal & State Grants       745,433         Permanent Funds:       10,924         Nonexpendable       136,853         Other Purposes       334,409         Unrestricted       2,449,769		
Compensated Absences         487,612           OPEB Obligation Payable         1,969,832           Bonds and Leases Payable         12,809,415           Total noncurrent liabilities         15,266,859           NET ASSETS:           Invested in Capital Assets, net of related debt         21,518,095           Restricted for:         21,518,095           Restricted Frederal & State Grants         745,433           Permanent Funds:         10,924           Nonexpendable         136,853           Other Purposes         334,409           Unrestricted         2,449,769		3,323,903
OPEB Obligation Payable         1,969,832           Bonds and Leases Payable         12,809,415           Total noncurrent liabilities         15,266,859           Total Liabilities         18,590,762           NET ASSETS:           Invested in Capital Assets, net of related debt         21,518,095           Restricted for:         22,518,095           Capital Projects         143,954           Federal & State Grants         745,433           Permanent Funds:         10,924           Nonexpendable         136,853           Other Purposes         334,409           Unrestricted         2,449,769		407.040
Bonds and Leases Payable         12,809,415           Total noncurrent liabilities         15,266,859           Total Liabilities         18,590,762           NET ASSETS:           Invested in Capital Assets, net of related debt         21,518,095           Restricted for:         221,518,095           Capital Projects         143,954           Federal & State Grants         745,433           Permanent Funds:         2           Expendable         10,924           Nonexpendable         136,853           Other Purposes         334,409           Unrestricted         2,449,769		
Total noncurrent liabilities         15,266,859           Total Liabilities         15,266,859           NET ASSETS:           Invested in Capital Assets, net of related debt         21,518,095           Restricted for:         21,518,095           Capital Projects         143,954           Federal & State Grants         745,433           Permanent Funds:         22,449,433           Expendable         10,924           Nonexpendable         136,853           Other Purposes         334,409           Unrestricted         2,449,769		
NET ASSETS:           Invested in Capital Assets, net of related debt         21,518,095           Restricted for:         143,954           Capital Projects         143,954           Federal & State Grants         745,433           Permanent Funds:         10,924           Expendable         136,853           Other Purposes         334,409           Unrestricted         2,449,769	-	
NET ASSETS:         Invested in Capital Assets, net of related debt       21,518,095         Restricted for:       143,954         Capital Projects       143,954         Federal & State Grants       745,433         Permanent Funds:       10,924         Expendable       136,853         Other Purposes       334,409         Unrestricted       2,449,769	V <del></del>	
Invested in Capital Assets, net of related debt       21,518,095         Restricted for:       143,954         Capital Projects       143,954         Federal & State Grants       745,433         Permanent Funds:       10,924         Expendable       136,853         Other Purposes       334,409         Unrestricted       2,449,769	Total Liabilities	10,090,702
Invested in Capital Assets, net of related debt       21,518,095         Restricted for:       143,954         Capital Projects       143,954         Federal & State Grants       745,433         Permanent Funds:       10,924         Expendable       136,853         Other Purposes       334,409         Unrestricted       2,449,769	NET AGGETG.	
Restricted for:       143,954         Capital Projects       745,433         Federal & State Grants       745,433         Permanent Funds:       10,924         Expendable       136,853         Other Purposes       334,409         Unrestricted       2,449,769		21 518 095
Capital Projects       143,954         Federal & State Grants       745,433         Permanent Funds:       10,924         Expendable       136,853         Other Purposes       334,409         Unrestricted       2,449,769		21,510,030
Federal & State Grants       745,433         Permanent Funds:       10,924         Expendable       136,853         Other Purposes       334,409         Unrestricted       2,449,769		143.954
Permanent Funds:       10,924         Expendable       136,853         Other Purposes       334,409         Unrestricted       2,449,769		
Expendable       10,924         Nonexpendable       136,853         Other Purposes       334,409         Unrestricted       2,449,769		
Nonexpendable         136,853           Other Purposes         334,409           Unrestricted         2,449,769		10,924
Other Purposes         334,409           Unrestricted         2,449,769	Nonexpendable	
Unrestricted 2,449,769	Other Purposes	
Total Net Assets \$ 25,339,437		
	Total Net Assets	\$ 25,339,437

# TOWN OF WARE, MASSACHUSETTS STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2009

Net (Expenses) Revenues and and Changes in Net Assets	Primary Government Governmental Activities	\$ (2,093,671) (2,093,671) (1,297,866) (5,045,941) (396,704) (422,760) (5,444,184) (1,373,173) (288,915)	(17,063,846)	(17,063,846)	10,887,261 857,106 53,961 2,319,784 54,502 9,041 225 1,067,767 45,200 15,294,847 (1,768,999) 27,108,436
	Capital Grants and Contributions	672,718	672,718	672,718	
Program Revenues	Operating Grants and Contributions	727,927 \$ 296,667 24,556 10,225,268 789,050 31,036 2,086,188	14,516,845	14,516,845 \$	ecific programs
Pro	Charges for Services	167,658 \$ 860,844 1,162,398 299,760 29,714 28,060	2,548,434	2,548,434 \$	Property Taxes Motor vehicle excise and other taxes Motor vehicle excise and other taxes Penalties & Interest on Taxes Grants & Contributions not restricted to specific programs Unrestricted investment Income Miscellaneous Contributions to Permanent Funds Pecial Items: MTBE Litigation Settlement Proceeds Gain on Sale of Foreclosure Property Otal General Revenues and Contributions Change in Net Assets Beginning of year End of year
	Expenses	\$ 1,596,217 \$ 3,251,182 3,1570,969 1,215,468 481,856 7,530,372 1,373,173 625,068	34,801,843	\$ 34,801,843 \$	General Revenues: Property Taxes Motor vehicle excise and other taxes Motor vehicle excise and other taxes Penalties & Interest on Taxes Grants & Contributions not restricted to spec Unrestricted Investment Income Miscellaneous Contributions to Permanent Funds Special Items: MTBE Litigation Settlement Proceeds Gain on Sale of Foreclosure Property Total General Revenues and Contributions Change in Net Assets: Beginning of year End of year
		Primary Government: Governmental Activities: General Government Public Safety Public Works (Including Water & Sewer) Education Health and Human Services Culture and Recreation Employee Benefits and Insurance State Assessments	Total Governmental Activities	Total Primary Government	

### TOWN OF WARE, MASSACHUSETTS BALANCE SHEET - GOVERNMENTAL FUNDS JUNE 30, 2009

		General Fund	S	tabilization Funds		Nonmajor vernmental Funds	G	Total Sovernmental Funds
ASSETS	æ	2 472 692	ው	283,522	œ	1 550 570	\$	5,016,783
Cash and Cash Equivalents	\$	3,173,682	\$	203,522 335,055	\$	1,559,579 221,065	Φ	556,120
Investments		_		333,033		180,342		180,342
Cash in Custody of Others Receivables, net of allowance for uncollectibles:		_				100,012		100,012
Property Taxes		299.276		_		_		299,276
Tax Liens		234,418		_		_		234,418
Tax Possessions		378,587		_		_		378,587
Excise Taxes		117,490		_		-		117,490
User Charges		129,873		_		-		129,873
Departmental		217,168		_		17,166		234,334
Loans		, -		_		934		934
Due from Other Governments		7,916,346		-		592,205		8,508,551
Total Assets	\$	12,466,840	\$	618,577	\$	2,571,291	\$	15,656,708
LIABILITIES AND FUND BALANCE:								
Liabilities:			_		_	404000	•	470.044
Warrants Payable	\$	285,559	\$	-	\$	194,282	\$	479,841
Accrued Payroll		123,217		-		14,844		138,061
Payroll Withholdings		73,637		-		=		73,637
Tax Refund Payable		129,400		-		-		129,400
Taxes Collected in Advance		76,836		-		-		76,836
Other		3,121		-		-		3,121
Deferred Revenue:		252.026						253,926
Property Taxes		253,926		-		240,143		9,234,025
Other		8,993,882		-		565,634		565,634
Notes Payable								10,954,481
Total Liabilities		9,939,578		-		1,014,903		10,934,461
Fund Balance:								
Reserved For:		277 222						377,223
Encumbrances and continuing appropriations Perpetual Permanent Funds		377,223 -		-		136,853		136,853
Unreserved:  Designated for Subsequent Years' Expenditures		723,528						723,528
Undesignated, reported in:		1,426,511		_		-		1,426,511
General Fund Special Revenue		1,420,011		618,577		1,495,907		2,114,484
Capital Projects		_		010,077		(87,296)	ı	(87,296)
Permanent Funds		-		-		10,924		10,924
Total Fund Balance		2,527,262		618,577		1,556,388		4,702,227
Total Liabilities and Fund Balance	\$	12,466,840	\$	618,577	\$	2,571,291	\$	15,656,708

## TOWN OF WARE, MASSACHUSETTS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2009

		_				lonmajor		Total	
		General Fund	•	Stabilization Funds	Go	vernmental Funds	Governmental Funds		
Revenues:		· · · · · · · · · · · · · · · · · · ·				····			
Property Taxes	\$	10,736,412	\$	_	\$	-	\$	10,736,412	
State Receipts		11,019,696		-		-		11,019,696	
Excise and Other Taxes		885,944		-		-		885,944	
Licenses, Permits, Fees		1,976,052		_		-		1,976,052	
Interest on Taxes		53,961		4 770 0		4 000		53,961	
Interest on Investments		49,722		4,780		1,680		56,182	
Intergovernmental - "On-behalf" Payments		2,114,729		-		225		2,114,729 225	
Additions		-		•		5,533,053		5,533,053	
Grants and Fees				-					
Total Revenues		26,836,516		4,780		5,534,958		32,376,254	
Expenditures:									
Current:									
General Government		1,108,412		-		422,894		1,531,306	
Public Safety		2,930,437		-		496,494		3,426,931	
Public Works (including water and sewer)		2,257,481		_		1,060,361		3,317,842	
Education		11,567,744		_		3,182,869		14,750,613	
Health and Human Services		412,405		-		722,381		1,134,786	
Culture and Recreation		487,770		-		61,744		549,514	
Employee Benefits and Insurance		5,560,540		-		-		5,560,540	
State Assessments Debt Service:		1,373,173		-		-		1,373,173	
Principal		1,567,288		-		-		1,567,288	
Interest		636,964		-		-		636,964	
Total Expenditures	_	27,902,214				5,946,743		33,848,957	
Excess of Revenues Over									
(Under) Expenditures		(1,065,698)		4.780		(411,785)		(1,472,703)	
(Order) Experiorares		(1,000,000)		4,100		(411,700)		(1,112,100)	
Other Financing Sources (Uses):		070 504		044 500		04.440		4 200 224	
Operating Transfers In		670,584		614,500		24,140		1,309,224	
Operating Transfers Out		(638,640)		(590,461)		(80,123)		(1,309,224)	
MTBE Litigation Settlement Proceeds		968,983		-		~		968,983 45,200	
Sale of Foreclosure Property		45,200		₹,		-		42,129	
Capital Lease		42,129				/FE 000\			
Total Other Financing Sources (Uses)	_	1,088,256		24,039		(55,983)		1,056,312	
Net Change in Fund Balances		22,558		28,819		(467,768)		(416,391)	
Fund Balances, Beginning of Year		2,504,704		589,758		2,024,156		5,118,618	
Fund Balances, End of Year	\$	2,527,262	\$	618,577	\$	1,556,388	\$	4,702,227	

#### TOWN OF WARE, MASSACHUSETTS

#### Reconciliation of the Governmental Funds Balance Sheet Total Fund Balances to the Statement of Net Assets For the Year Ended June 30, 2009

Total Governmental Fund Balances		\$ 4,702,227
Capital Assets (net) used in governmental activities are not financial resources and, therefore, are not reported in the funds		28,145,648
Revenues are recognized on an accrual basis of accounting instead of a modified accrual basis		9,615,794
Long Term liabilities are not due and payable in the current period and, therefore, are not reported in governmental funds:  Bonds and Leases Payable Other Post Employment Benefits Payable Compensated Absences	\$ (14,369,565) (1,969,832) (603,524)	(16,942,921)
In statement of activities, interest is accrued on outstanding long term debt, whereas in governmental funds interest is not reported until due		 (181,311)
Net Assets of Governmental Activities		\$ 25,339,437

#### TOWN OF WARE, MASSACHUSETTS

# Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended June 30, 2009

Net Change in Fund Balances - Total Governmental Funds			\$ (416,391)
Governmental Funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense:  Capital Outlay Purchases	\$	998,564	(F70 C00)
Depreciation		(1,578,173)	(579,609)
Revenue in the Statement of Activities that do not provide current financial resources are fully deferred in the Statement of Revenues, Expenditures and Changes in Fund Balances. Therefore, the recognition of revenue for various types of accounts receivable (i.e., real estate and personal property, motor vehicle excise, etc.) differ between the two statements. This amount			
represents the net change in deferred revenue and WPAT principal subsidy			(357,593)
The Issuance of long-term debt (e.g., bonds and leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the financial resources of governmental funds.  Neither transaction, however, has any effect on net assets:  Repayment of Debt and Lease Principal Capital Lease Financing	_	1,606,196 (42,129)	1,564,067
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds:			
Net Change in Compensated Absences		(21,537)	
Net Change in Other Post Employment Benefits		(1,969,832)	
Net Change in Accrued Interest on Long-Term Debt		11,896	(1,979,473)
Change in Net Assets of Governmental Activities			\$ (1.768.999)

# TOWN OF WARE, MASSACHUSETTS STATEMENT OF REVENUES AND EXPENDITURES BUDGETARY BASIS - (NON-GAAP) BUDGET AND ACTUAL - GENERAL FUND FOR THE YEAR ENDED JUNE 30, 2009

•	Budgeted Amounts				Actual	Amounts Carried Forward to Next Year		Variance with Final Budget Positive (Negative)		
	Original Final Budget Budget			Budgetary Basis						
Revenues:	_	40 704 040	Φ.	40.004.000	Φ.	40 700 700	ው		\$	70 290
Property Taxes	\$	10,781,012	\$	10,681,382	\$	10,760,762	\$	-	Ф	79,380 (618,145)
State Receipts		11,637,841		11,637,841		11,019,696 885,944		-		24,279
Excise and Other Taxes		861,665 1,676,240		861,665 1,676,240		1,976,052		-		299,812
Licenses, Permits, Fees Interest on Taxes		60,224		60,224		53,961		_		(6,263)
Interest on Taxes Interest on Investments		130,000		130,000		49,722		-		(80,278)
Total Revenues		25,146,982		25,047,352		24,746,137		_		(301,215)
Total Revenues		20,140,302		20,047,002		24,740,101		·····		(001,1210)
Expenditures: Current:										
General Government		1,313,512		1,383,473		1,108,412		140,665		134,396
Public Safety		2,989,611		2,968,501		2,888,308		9,842		70,351
Public Works (including water and sewer)		2,154,763		2,168,607		2,257,481		36,744		(125,618)
Education		11,972,708		12,006,148		11,567,744		176,117		262,287
Health and Human Services		373,529		425,005		412,405		8,236		4,364
Culture and Recreation		499,101		496,021		487,770		5,619		2,632
Employee Benefits and Insurance		3,690,755		4,164,925		3,474,353 1,373,173		-		690,572 138,847
State Assessments		1,512,020		1,512,020		1,3/3,1/3		-		130,047
Debt Service:		1,574,524		1,554,524		1,554,523		_		1
Principal		632,909		632,909		621,187		_		11,722
Interest Total Expenditures		26,713,432		27,312,133		25,745,356		377,223		1,189,554
Total Experiences		20,713,432		27,012,100		20,740,000		011,220		1,100,001
Excess of Revenues Over										
(Under) Expenditures		(1,566,450)		(2,264,781)		(999,219)		(377,223)		888,339
Other Financing Sources (Uses):										
Operating Transfers In (Out)		608,367		(309)		31,944				32,253
MTBE Litigation Settlement Proceeds		_		· -		968,983		-		968,983
Sale of Foreclosure Property		_		-		45,200		-		45,200
Total Other Financing Sources (Uses)		608,367		(309)		1,046,127		-		1,046,436
(D. C. )										
Excess (Deficiency) of Revenues and Other										
Financing Sources Over Expenditures and										
Other Financing Uses		(958,083)		(2,265,090)		46,908		(377,223)		1,934,775
Budgetary Fund Balance - Beginning of Year		2,564,404		2,564,404		2,564,404		-		-
Budgetary Fund Balance - End of Year	\$	1,606,321	\$	299,314	\$	2,611,312	\$	(377,223)	\$	1,934,775

## TOWN OF WARE, MASSACHUSETTS Reconciliation of Revenues and Expenditures from Budgetary Basis to GAAP Basis For the Year Ended June 30, 2009

		Revenues	Expenditures
Reported on a Budgetary Basis	\$	24,746,137	25,745,356
Net Increase in Revenue from recording			
Refund Taxes Payable		9,600	
Recognition of intergovernmental Revenue -			
"on behalf payments"		2,114,729	
Recognition of Expenditures -			
"on behalf payments"			2,114,729
Capital Leases			42,129
Net Decrease in Revenue from Recording			
60-Day Receipts		(33,950)	
Reported on a GAAP Basis	<u>\$</u>	26,836,516	\$ 27,902,214

## TOWN OF WARE, MASSACHUSETTS FIDUCIARY FUNDS STATEMENT OF FIDUCIARY NET ASSETS JUNE 30, 2009

	Tri	Agency Funds			
ASSETS	\$	60.900	Φ.	494 409	
Cash and Cash Equivalents Investments	<b>&gt;</b>	60,890 194,720	<b>D</b>	184,193	
Total Assets		255,610		184,193	
LIABILITIES					
Warrants Payable		-		93	
Due to Others		_		10,446	
Due to Student Groups		_		73,120	
Escrows & Deposits	· · · · · · · · · · · · · · · · · · ·	<u>-</u>		100,534	
Total Liabilities		-		184,193	
NET ASSETS:					
Held in Trust for Other Purposes	\$	255,610	\$		

## TOWN OF WARE, MASSACHUSETTS FIDUCIARY FUNDS STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS FOR THE YEAR ENDED JUNE 30, 2009

	•	Private Purpose			
	Trust Funds				
Additions Contributions: Private Donations Total Contributions	\$	60,378 60,378			
Investment Income: Interest & Dividends Net Change in Fair Value of Investments Total Investment Earnings		7,758 (6,591) 1,167			
Total Additions		61,545			
Deductions Educational Scholarships Total Deductions		800 800			
Change in Net Assets		60,745			
Net Assets at Beginning of Year		194,865			
Net Assets at End of Year	\$	255,610			

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Reporting Entity

The Town of Ware, Massachusetts (the Town) was incorporated in 1775 under the laws of the Commonwealth of Massachusetts. The Town is governed by an elected five member Board of Selectmen.

For financial reporting purposes, the Town has included all funds, organizations, account groups, agencies, boards, commissions and institutions. The Town has also considered all potential component units for which it is financially accountable as well as other organizations for which the nature and significance of their relationship with the Town are such that exclusion would cause the basic financial statements to be misleading or incomplete. In fiscal year 2009, it was determined that no entities met the required GASB-14 criteria for component units.

The Town is responsible for electing the governing board and/or committee members of the Ware Housing Authority, Pathfinder Regional Vocational Technical High School District and Quabbin Health District. These related organizations are excluded from the financial reporting entity because the Town's accountability does not extend beyond the Town electing members of the board. Audited financial statements are available from the respective organizations. A description of the related organizations are as follows:

Ware Housing Authority - A public housing agency that provides housing assistance to eligible and qualified low and moderate income elderly, handicap and families. The housing authority is an autonomous and self-sufficient agency under the State Executive Office of Communities and Development. The Town has no significant influence over management, budget or policies of the authority.

Pathfinder Regional Vocational Technical High School District - A regional school district made up of eight communities to serve and provide a learning environment in specific career areas. The regional school district is a separate entity under the Commonwealth of Massachusetts. The Town elects one district committee member for its representation. The District is responsible for both the operating and capital costs related to the school and operates independently from the Town.

**Quabbin Health District** - A regional health department made up of three communities to provide the communities with full time professional staff and public health services. The health district is a separate entity. The district is responsible for the operating costs related to the district and operates independently from the Town.

The accompanying basic financial statements of the Town of Ware, Massachusetts (the Town) have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP). The Governmental Accounting Standards Board (GASB) is the recognized standard-setting body for establishing governmental accounting

and financial reporting principles. The significant Town accounting policies are described herein.

#### B. Government-Wide and Fund Financial Statements

The government-wide financial statements (e.g., statement of net assets and the statement of activities) report information on all of the non-fiduciary activities of the primary government and its component units. Governmental activities, which are primarily supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which are supported primarily by user fees and charges.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. Non-major funds are aggregated and displayed in a single column.

Fiduciary funds are reported by fund type.

#### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The governmental-wide financial statements are reported using the *economic resources* measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis* of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon thereafter to be used to pay current liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal year. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, excises and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the government.

Entitlements and shared revenues are recorded at the time of receipt or earlier if the susceptible to accrual criteria is met. Expenditure driven grants recognize revenue when the qualifying expenditures are incurred and all other grant requirements are met.

The government reports the following major governmental funds:

The *general fund* is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The *stabilization fund* is a special revenue fund used to account for the accumulation of resources to provide general and/or capital reserves, and planning and development's ongoing and future operations.

Additionally, the government reports the following fund types:

Fiduciary fund financial statements are reported using the flow of economic resources measurement focus and use the accrual basis of accounting. Fiduciary funds are used to account for assets held in a trustee capacity for others that cannot be used to support the government programs.

The *private-purpose trust fund* is used to account for trust arrangements, other than those properly reported in the permanent fund, under which principal and investment income exclusively benefit individuals, private organizations, or other governments.

The agency fund is used to account for assets held in a purely custodial capacity.

The non-major governmental fund consists of other special revenue, capital projects, and permanent funds that are aggregated and presented in the *non-major governmental funds* column on the governmental funds financial statements. The following describes the general use of these funds types:

The *special revenue fund* is used to account for the proceeds of specific revenue sources (other than permanent funds or capital projects funds) that are restricted by law or administrative action to expenditures for specified purposes.

The *capital projects fund* is used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by Enterprise and Trust Funds).

The *permanent fund* is used to account for financial resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support the governmental programs.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements.

#### D. Cash and Cash Equivalents

Cash balances from all funds, except those required to be segregated by law, are combined to form a consolidation of cash.

Cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with an original maturity of three months or less from the date of acquisition. The Town maintains a cash and investment pool that is available for use by all funds. Each fund's portion of this pool is reflected on the combined financial statements under the caption, "cash and cash equivalents".

Excluding the permanent funds, investment income derived from major and non-major governmental funds is legally assigned to the general fund unless otherwise directed by Massachusetts General Laws (MGL).

#### E. Investments

State and local statutes place certain limitations on the nature of deposits and investments available to the Town. Deposits in any financial institution may not exceed certain levels within the financial institution. Non-fiduciary fund investments can be made in securities issued by or unconditionally guaranteed by the U. S. Government or agencies that have a maturity of less than one year from the date of purchase and repurchase agreements guaranteed by such securities with maturity dates of no more than 90 days from the date of purchase.

All investments are carried at fair value.

#### F. Receivables

The recognition of revenues related to accounts receivable reported in the government-wide financial statements and fund financial statements are reported under the accrual basis of accounting and the modified accrual basis of accounting, respectively.

#### Property Taxes, Tax Liens and Tax Possessions

Property taxes are based on assessments as of January 1, 2008 and include betterments, special assessments and liens. Taxes are used to finance the operations of the Town for the fiscal year July 1st to June 30th. By law, all taxable property in the Commonwealth of Massachusetts must be assessed at 100% of fair cash value. Taxes are due and payable on July 1st. The Town has accepted the quarterly tax payment system. Under the quarterly tax payment system, the assessors make a preliminary tax commitment based on the prior year's net tax and may not exceed, with limited exceptions, fifty percent of that amount. The collector must mail preliminary tax bills each year by July 1st. The preliminary tax is payable in two equal installments. The first installment is due on August 1st and the second installment is due on November 1st. After the Town sets the tax rate, the assessors make

the actual tax commitment. If actual bills are mailed on or before December 31st, the balance remaining is payable in two equal installments. The first installment is due on February 1st and the second installment is due on May 1st. If bills are mailed after December 31st, the entire balance is not due until May 1st or thirty days after the bills were mailed, whichever is later. Any betterments, special assessments and other charges are added to the actual bills. Interest at the rate of 14% is charged on the amount of any preliminary tax or actual tax installment payment that is unpaid and delinquent and is charged only for the number of days the payment is actually delinquent. If actual tax bills are mailed after December 31st, interest will be computed from May 1st, or the payment due date, whichever is later. The Town has an ultimate right to foreclose on property for which taxes have not been paid. Property taxes levied are recorded as receivables. Revenues from property taxes are recognized in the fiscal year for which they have been levied. The Town mailed preliminary tax bills for the fiscal year 2009 on June 26, 2008, that were due on August 1, 2008 and November 1, 2008 and actual bills on December 12, 2008 that were due on February 1, 2009 and May 1, 2009.

The Commonwealth of Massachusetts electorate in November, 1980, passed legislation known as Proposition 2 1/2, in order to limit the amount of revenue to be raised by taxation. The purpose of the legislation was to control the levy of taxes that are assessed to property owners of a Town. The legal levy limit under Proposition 2 1/2 for fiscal year 2009 is \$10,981,339 consisting of a base of \$10,754,950 and a debt exclusion of \$226,389. The total amount raised by taxation was \$10,970,782.

The allowance for uncollectible accounts is estimated based on historical trends and specific account analysis.

#### Excise Taxes

Excise taxes consist of motor vehicle excise, boat excise and farm animal excise taxes.

Motor vehicle and boat excise taxes are assessed annually for each vehicle and vessel registered in the Town and are recorded as receivables in the fiscal year of levy. The Commonwealth is responsible for reporting the number of vehicles registered and the fair value of those vehicles. The Board of Assessors of the Town is responsible for determining the value of each vessel. The tax calculation is the fair market value of the vehicle or vessel multiplied by the \$25 per \$1,000 of value and \$10 per \$1,000 of valuation, respectively.

Farm animal excise taxes are assessed on farm animals and farm machinery. The Board of Assessors of the Town is responsible for determining the value of the property.

The allowance for uncollectibles is estimated and based on historical trends and specific account analysis.

#### **User Charges**

User charges and fees consist of water and sewer services and are subject to penalties and interest if they are not paid by the respective due date. Water and sewer liens are

processed each year and included as a lien on the property owner's tax bill. Water and sewer charges are recorded as receivables in the fiscal year of the levy.

The allowance for uncollectibles is estimated and based on historical trends and specific account analysis.

#### Departmental

Departmental receivables consists of ambulance, penalty tax, MTBE litigation settlement proceeds and police-off duty receipts.

The allowance for uncollectibles for ambulance is estimated and based on historical trends and specific account analysis. The other receivables are considered 100% collectible and, therefore, do not report an allowance for uncollectibles.

#### Loans

Loans consist of betterment agreements/loans for the repair, replacement and/or upgrade of a failed septic system that are to be repaid to the Town. The repayments vary from 5 to 10 years.

These receivables are considered 100% collectible and, therefore, do not report an allowance for uncollectibles.

#### Due from Other Governments

Various federal and state grants for operating and capital purposes are applied for and received annually. For non-expenditure driven grants, revenue is recognized as soon as all eligibility requirements imposed by the provider have been met. For expenditure driven grants, revenue is recognized when the qualifying expenditures are incurred and all other grant requirements are met.

These receivables are considered 100% collectible and, therefore, do not report an allowance for uncollectibles.

#### G. Capital Assets

Capital assets, which include land, construction in progress, buildings and renovations, machinery, equipment and other, and infrastructure assets (e.g. roads, water mains, sewer mains, and similar items), are reported in the applicable governmental or business-type activity column of the government wide financial statements. Capital assets are recorded at historical cost or at estimated historical cost if actual historical cost is not available. Donated capital assets are recorded at the estimated fair market value.

All purchase and construction costs in excess of \$15,000 are capitalized at the date of acquisition or construction, respectively, with expected useful lives of greater than one year. Capital assets (excluding land) are depreciated on a straight-line basis. The estimated useful lives of fixed assets are as follows:

Capital Asset Type	Years
Buildings and renovations	20-40
Machinery, equipment and other	3-10
Infrastructure	20-50

The cost of normal maintenance and repairs that do not add to the value of the assets or materially extend asset lives are not capitalized and are treated as expenses when incurred. Improvements are capitalized.

#### H. Interfund Transfers

During the course of its operations, resources are permanently reallocated between and within funds. These transactions are reported as operating transfers in and operating transfers out.

In the government-wide financial statements, operating transfers between and within governmental funds are eliminated from the governmental activities in the statement of activities.

In the fund financial statements, operating transfers between and within funds are not eliminated from the individual fund statements and are reported as operating transfers in and operating transfers out.

#### I. Deferred Revenue

Deferred revenue at the fund financial statement level represents billed receivables that do not meet the available criterion in accordance with the current financial resources measurement focus and the modified accrual basis of accounting. Deferred revenue is recognized as revenue in the conversion to the government-wide (full accrual) financial statements.

#### J. Net Assets and Fund Equity

Net assets are reported as restricted when amounts are not available for appropriation or are legally restricted by outside parties for a specific future use.

Net assets have been "restricted for" the following:

"Capital projects" represents amounts restricted for capital purposes.

"Federal and state grants" represents amounts restricted by the federal and state government for various programs.

"Permanent funds – expendable" represents amounts held in trust for which the expenditures are restricted by various trust agreements.

"Permanent funds – nonexpendable" represents amounts held in trust for which only investment earnings may be expended.

"Other purposes" represents restrictions placed on assets from outside parties.

Fund balances are reserved for amounts that are not available for appropriation or are legally restricted by outside parties for a specific future use. Designations of fund balances represent tentative management plans that are subject to change. Fund balances have been "reserved for" or "designated for" the following:

"Encumbrances and continuing appropriations" represents amounts obligated under purchase orders, contracts and other commitments for expenditures that are being carried over to the ensuing fiscal year.

"Designated for subsequent years' expenditures" represents the amount of fund balance appropriated to be used for expenditures in the subsequent year's budget. The Town includes the following in the reserve:

#### **General Fund:**

Undesignated:

Free cash

Reserved for next year's ambulance fund

\$ 669,021
 54,507
\$ 723,528

#### K. Long-term Debt

Long-term debt is reported as liabilities in the government-wide statement of net assets.

The face amount of governmental funds long-term debt is reported as other financing sources.

#### L. Compensated Absences

The Town grants to employees sick and vacation leave in varying amounts based upon length of service and in accordance with various individual union contracts. Upon retirement, termination, or death, certain employees are compensated for unused sick and vacation leave which is (subject to certain limitations) at their current rates of pay.

#### M. Post Retirement Benefits

In addition to providing pension benefits, health insurance coverage is provided for retired employees and their survivors in accordance with MGL, Chapter 32, on a pay-as-you-go basis. The cost of providing health insurance is recognized by recording the employer's 50% share of insurance premiums for retirees, spouses and surviving spouses in the general fund in the fiscal year paid. For the fiscal year ending June 30, 2009, the expense/expenditure totaled approximately \$1,125,289. There were approximately 195 participants eligible to receive benefits at June 30, 2009.

The cost of providing health insurance is recognized by recording the employer's share of insurance premiums in the general fund in the fiscal year paid.

#### N. Use of Estimates

The preparation of basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure for contingent assets and liabilities at the date of the basic financial statements and the reported amounts of revenues and expenditures/expenses during the fiscal year. Actual results could vary from estimates that were used.

#### 2. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### A. Budgetary Information

An annual budget is adopted for the Town's General Fund. Although legislative approval is required for the acceptance of grants, capital projects, and borrowing authorizations, annual budgets are not prepared for any other fund; therefore, comparison of budget to actual is only presented for the General Fund.

The Town must establish its property tax rate each year so that the property tax rate levy will comply with the limits established by Proposition 2 1/2, as amended, and also equal the sum of (a) the aggregate of all annual appropriations for expenditures, plus (b) provision for prior year deficits, if any, less (c) the aggregate of all non property tax revenues estimated to be received, including available funds.

The Town follows these procedures in establishing the General Fund budgetary data as reflected in the financial statements:

Estimates are submitted by departments.

The budget is legally enacted by vote at the annual Town meeting.

Supplemental appropriations may be made from available funds after setting of the tax rate with Town meeting approval.

Throughout the year appropriations may be transferred between departments with Town meeting approval.

Massachusetts law requires cities and towns to provide for a balanced budget. Section 23 of Chapter 59 of the Massachusetts General Laws states, in part,

"The assessors shall annually assess taxes to an amount not less than the aggregate of all amounts appropriated, granted or lawfully expended by their respective towns (cities) since the preceding annual assessment and not provided for therein . . . "

For fiscal year 2009, the Town incurred a final budget deficit of \$2,265,090 for the General Fund.

The Town voted from the following sources to fund the deficit budget during the fiscal year:

Unreserved Fund Balance:	
Free Cash Votes	\$ 2,027,776
Prior Year's Encumbrances	433,938
Reserved for Deficits	(196,624)
	\$ 2,265,090

#### 3. DETAILED NOTES

#### A. Cash, Investments and Cash and Investments in Custody of Trustees

#### Custodial Credit Risks - Deposits - Town's Financials

Custodial credit risk is the risk that in the event of a bank failure, the Town's deposits may not be returned. The government does not have a deposit policy for custodial credit risk. Deposits at June 30, 2009 were \$5,459,330. Of these, \$3,310,766 were exposed to custodial credit risk as uninsured and uncollateralized.

#### Investment Policies - Town Financials

Investments of funds, except for trust funds, are generally restricted by Massachusetts General Laws, Chapter 44, Section 55. That statute permits investments of available revenue funds and bond and notes proceeds in term deposits and certificates of deposit of banks and trust companies, in obligations issued or unconditionally guaranteed by the federal government or an agency thereof with a maturity of not more than one year, in repurchase agreements with a maturity of not more than 90 days secured by federal or federal agency securities, in participation units in the Massachusetts Municipal Depository Trust ("MMDT"), or in shares in SEC-registered money market funds with the highest possible rating from at least one nationally recognized rating organization.

The MMDT is an investment pool created by the Commonwealth under the supervision of the State Treasurer's office. According to the State Treasurer, the Trust's investment policy is designed to maintain an average weighted maturity of 90 days or less and is limited to high-quality, readily marketable fixed income instruments, including U. S. Government obligations and highly-rated corporate securities with maturities of one year or less.

The Town has adopted an investment policy. Among the highlights are:

The Town will diversify its investments by security type and institution. With
the exception of U. S. Treasury securities or U. S. Government agency funds
and the State Treasurer's investment pools, no more than 75% of the Town's
total investment portfolio, excluding U. S. obligations and Government agency
funds with a single financial institution.

- The Town will not have on deposit with a single financial institution more than 60% of the institution's total equity presented on the specific institution's annual audited financial statements.
- The Town will utilize the MMDT as an integral part of its overall investment strategy.
- The Town will utilize U. S. Treasury and Government agency securities for reasons of diversification and security. Treasury securities will be purchased either at auction or through the registered dealers. The definition of agency securities will include instrumentalities, but will be limited to discount notes and variable rate notes. Coupon securities may be purchased on the secondary market as long as the remaining maturity is less than one year.

As of June 30, 2009, the Town had the following investments and maturities:

				Investme	nt I	viaturities (	es (in Years)			
Investment Type		Fair Value		Less Than 1		1 to 5	6 to 10			
Debt Securities: U. S. government agencies Corporate bonds Bond mutual funds Money market mutual fund	\$	437,651 74,541 10,146 40,529	\$	40,529	\$	437,651 74,541 - - 512,192	\$	10,146		
Other Investments: Equity securities - domestic Certificates of deposit	\$	562,867 1,178 186,795 750,840		40,529		312,192		10,140		

#### **Custodial Credit Risks**

For an investment, custodial risk is the risk that, in the event of the failure of the counterparty, the Town will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. Of the Town's \$750,840 in investments, none are uninsured and unregistered investments for which the securities are held by the counterparty, or by its trust department but not in the Town's name. The Town's investment policy is to provide as much security as possible for the Town's bank investments through the prudent selection process. Additionally the Town will utilize the MMDT as a comparatively safe instrument as an integral part of its overall investment strategy.

#### Interest Rate Risk

The Town does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

#### **Credit Risk**

The Town's exposure to credit risk as of June 30, 2009 is as follows:

Moody	's	Quality
R	at	ina

		Ratilly								
Related Debt Instruments		Fair Value	Aaa		AA2		A2		A1	Not Rated
Debt Securities:										
U. S. government agencies	\$	437,651	\$ 437,651	\$	-	\$	-	\$	-	\$ -
Corporate bond		74,541	-		30,033		20,879		23,629	-
Money market mutual fund		40,529	-		-		-		-	40,529
Bond mutual fund		10,146	10,146		_		-			_
	\$	562,867	\$ 447,797	\$	30,033	\$	20,879	\$	23,629	\$ 40,529

#### **Concentration of Credit Risk**

The Town places no limit on the amount the Town may invest in one issuer. More than 5 percent of the Town's investments are Federal Home Loan Mortgage Company and Federal Home Loan Bank amounting to 29.82% and 21.06%, respectively, of the Town's total investments.

Cash in custody of others are Small Cities grant funds that are in the custody of the Pioneer Valley Planning Commission.

#### B. Receivables

At June 30, 2009, receivables for the individual major governmental funds, non-major governmental funds and fiduciary funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

	Allowance						
	Gross			for	Net		
Major and nonmajor governmental funds:		Amount	Unc	ollectibles	Amont		
Property taxes	\$	303,950	\$	(4,675) \$	299,275		
Tax liens		234,418		-	234,418		
Tax possessions		378,587		-	378,587		
Excise taxes		143,790		(26,300)	117,490		
User charges		131,873		(2,000)	129,873		
Departmental		253,459		(19,125)	234,334		
Loans		934		-	934		
Due from other governments		8,508,551		-	8,508,551		
-	\$	9,955,562	\$	(52,100) \$	9,903,462		

The composition of amounts due from other governments as of June 30, 2009 for governmental funds is as follows:

General Fund:			
Commonwealth of Massachusetts:			
School Building Authority:			
School building assistance - Capital portion	\$ 7,845,419		
Department of Veterans Services:			
Veterans services	 70,927	\$	7,916,346
Nonmajor Governmental Funds:			
U. S. Department of Agriculture			
School Lunch	25,157		
U. S. Department of Education			
School Title Grants	183,679		
Commonwealth of Massachusetts:			
Massachusetts Department of Elementary & Secondary			
Education:			
School Lunch	650		
School Grant	804		
Executive Office of Public Safety and Homeland Security:			
State 911 Grant	3,420		
Massachusetts Highway Department:			
Chapter 90 funded projects	378,495		592,205
		<u>\$</u>	8,508,551

Governmental funds report deferred revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period.

The balance of the general fund deferred revenues account is equal to all of June 30, 2009 receivable balances, except real estate and personal property taxes that are accrued for subsequent 60 day collections. At the end of the current fiscal year, the deferred revenue for property taxes is \$253,926.

The various components of the other deferred revenue reported in the governmental funds were as follows:

\$ 613,005		
117,490		
129,873		
217,168		
 7,916,346	\$	8,993,882
934		
239,209		240,143
 	\$	9,234,025
\$	117,490 129,873 217,168 7,916,346	117,490 129,873 217,168 7,916,346 \$

### C. Capital Assets

E	3eginning 💮						Ending
	Balance		Increases	ב	Decreases		Balance
\$	2,850,401	\$	-	\$	(62,900)	\$	2,787,501
	417,956		516,326		(444,914)		489,368
	3,268,357		516,326		(507,814)		3,276,869
	23,220,152		150,864		-		23,371,016
	4,167,478		252,152		(30,141)		4,389,489
	9,381,030		524,136				9,905,166
	36,768,660		927,152		(30,141)		37,665,671
	7,903,230		925,359		-		8,828,589
	2,068,511		316,612		(30,141)		2,354,982
	1,340,019		273,302				1,613,321
		\$ 2,850,401 417,956 3,268,357 23,220,152 4,167,478 9,381,030 36,768,660 7,903,230 2,068,511	\$ 2,850,401 \$ 417,956 3,268,357 23,220,152 4,167,478 9,381,030 36,768,660 7,903,230 2,068,511	Balance         Increases           \$ 2,850,401         \$ - 417,956           \$ 3,268,357         516,326           23,220,152         150,864           4,167,478         252,152           9,381,030         524,136           36,768,660         927,152           7,903,230         925,359           2,068,511         316,612	Balance         Increases         Increases           \$ 2,850,401         \$ - \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$	Balance         Increases         Decreases           \$ 2,850,401 \$ - \$ (62,900) 417,956 516,326 (444,914) 3,268,357 516,326 (507,814)           23,220,152 150,864 4,167,478 252,152 (30,141) 9,381,030 524,136 - 36,768,660 927,152 (30,141)           7,903,230 925,359 2,068,511 316,612 (30,141)	Balance         Increases         Decreases           \$ 2,850,401 \$

11,311,760

25,456,900

\$ 28,725,257 \$

1,515,273

(588,121)

(71,795) \$

12,796,892

24,868,779

(507,814) \$ 28,145,648

(30,141)

Depreciation expense was charged to functions/programs of the primary government as follows:

Govern	mental	Activities:

Total accumulated depreciation

Total capital assets being depreciated, net

Total governmental activities capital assets, net

General government	\$ 22,777
Public safety	220,633
Public works	334,311
Education	820,356
Health and Human Services	79,566
Culture and recreation	37,630
Total depreciation expense - governmental activities	\$ 1,515,273

### D. Interfund Receivables, Payables and Transfers

Interfund transfers for the fiscal year ended June 30, 2009, are summarized as follows:

	Transfers In:												
Transfers Out:		General fund	St	abilization fund		lonmajor /ernmental fund		Total					
General fund	\$	-	\$	614,500	\$	24,140	\$	638,640					
Stabilization fund		590,461		-		-		590,461					
Nonmajor governmental funds		80,123		-		-		80,123					
Total transfers out	\$	670,584	\$	614,500	\$	24,140	\$	1,309,224					

### E. Leases

The Town has entered into lease agreements as lessee for financing the acquisition of a school boiler, a dump truck, a fire administration vehicle, a truck for the park and recreation department, a truck and a pick up truck for the public works department and an EMS vehicle. The lease agreements qualify as capital leases for accounting purposes and, therefore, have been recorded at the present value of their future minimum lease payments as of the inception date.

The assets acquired through the capital lease are as follows:

	Governmental Activities					
Asset: Buildings and improvements	\$	293,625				
Machinery, equipment and other	<u> </u>	618,330				
		911,955				
Less: Accumulated depreciation		(406,360)				
Total	\$	505,595				

The future minimum lease obligations and the net present value of these minimum lease payments as of June 30, 2009, are as follows:

Year Ending June 30,	ernmental ctivities
2010	\$ 111,460
2011	65,258
2012	27,015
2013	27,015
2014	27,015
2015	 27,015
Total minimum lease payments	\$ 284,778
Less: amount representing interest	 (33,591)
Present value of minimum lease payments	\$ 251,187

### F. Short-Term Financing

Under the general laws of the Commonwealth and with the appropriate local authorization the Town is authorized to borrow funds on a temporary basis to (1) fund current operations prior to the collection of revenues, by issuing revenue anticipation notes, (2) fund grants prior to reimbursements, by issuing grant anticipation notes, and (3) fund capital projects costs incurred prior to selling permanent debt by issuing bond anticipation notes.

Details related to the short-term debt activity of the governmental type fund are as follows:

	Date	Balance June 30, 2008				Renewed/ Issued		-	Retired/ edeemed		itstanding e 30, 2009
2.32%	03/06/09	\$	335,333	\$	-	\$	335,333	\$	-		
1.78%	04/01/10		-		334,384		-		334,384		
2.27%	06/05/09		231,250		-		231,250		-		
1.94%	06/04/10		_		231,250		_		231,250		
		\$	566,583	\$	565,634	\$	566,583	\$	565,634		
	1.78%	1.78% 04/01/10 2.27% 06/05/09	1.78% 04/01/10 2.27% 06/05/09 1.94% 06/04/10	1.78% 04/01/10 - 2.27% 06/05/09 231,250 1.94% 06/04/10	1.78% 04/01/10 - 2.27% 06/05/09 231,250 1.94% 06/04/10	1.78%     04/01/10     -     334,384       2.27%     06/05/09     231,250     -       1.94%     06/04/10     -     231,250	1.78%     04/01/10     -     334,384       2.27%     06/05/09     231,250     -       1.94%     06/04/10     -     231,250	1.78% 04/01/10 - 334,384 - 2.27% 06/05/09 231,250 - 231,250 1.94% 06/04/10 - 231,250 -	1.78% 04/01/10 - 334,384 - 2.27% 06/05/09 231,250 - 231,250 - 1.94% 06/04/10 - 231,250 -		

### G. Long Term Debt

### **General Obligation Bonds**

The Town issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds have been issued for the governmental activities.

General obligation bonds currently outstanding of the governmental type fund are as follows:

	Interest Rate	Date Issued	Final Maturity Date	Original Amount Issued	Outstanding June 30, 2009
Inside Debt:					·
Police Station	4.75%	09/08/00	09/08/19	500,000	\$ 275,000
Fire Department Equipment	4.82%	09/01/99	09/01/11	205,000	45,000
Land Acquisition	4.89%	09/01/99	09/01/14	110,000	30,000
Building Remodeling - Fire Station	3.56%	04/15/05	04/15/11	79,600	22,800
Building Remodeling - Court House	3.56%	04/15/05	04/15/11	120,000	35,000
Road and Water Line Repairs	3.56%	04/15/05	04/15/11	166,500	46,000
Dam Repairs	3.56%	04/15/05	04/15/11	47,450	15,400
DPW Equipment	3.56%	04/15/05	04/15/11	93,700	30,800
Sewer Lines	4.95%	12/15/05	12/15/06	68,000	26,000
PVPC-Brownfield Clean up	2.00%	07/01/06	07/01/14	200,000	178,478
Equipment - Fire Department					
and DPW	3.66%	03/15/08	03/15/22	980,000	900,000
Veteran's Park	3.68%	03/15/08	03/15/22	185,000	170,000
Town Hall Boiler Replacement	3.74%	03/15/08	03/15/25	87,000	80,000
Senior Center	3.78%	03/15/08	03/15/27	852,000	805,000
Road Repairs	3.67%	03/15/08	03/15/18	100,400	90,000
Sewer Line Repairs	3.80%	03/15/08	03/15/28	33,600	32,300
Massachusetts Water Pollution					
Abatement Trust -					
Landfill Capping	N/A	12/09/98	08/01/18	906,800	498,900
Total Inside Debt					3,280,678
Outside Debt:			50/1 m 140	40.055.000	005.000
School Building	4.74%	12/15/98	12/15/18	18,655,000	935,000
School Building Refunding	3.77%	12/15/05	09/01/18	8,640,000	8,525,000
Landfill Area	4.74%	09/01/99	09/01/09	49,600	5,000
Water	4.93%	09/01/99	09/01/16	1,184,400	420,000
Water Control Facility	3.80%	03/15/08	03/15/28	831,000	795,000
Water Line Repairs	3.80%	03/15/08	03/15/28	167,000	157,700
Total Outside Debt					10,837,700
Total governmental type debt					\$ 14,118,378
					**

### **Future Debt Service**

The annual principal and interest payments to retire all general obligation long-term debt outstanding as of June 30, 2009 are as follows:

Governmental	Principal			Interest	Total			
2010	\$	1,462,152	\$	553,350	\$	2,015,502		
2011		1,461,992		495,127		1,957,119		
2012		1,371,939		433,876		1,805,815		
2013		1,289,396		405,521		1,694,917		
2014		1,304,762		327,443		1,632,205		
2015-2019		6,153,137		825,841		6,978,978		
2020-2024		735,000		141,780		876,780		
2025-2028		340,000		30,600		370,600		
•	\$	14,118,378	\$	3,213,538	\$	17,331,916		

A summary of the changes in governmental activities long term debt during the year is as follows:

		Balance June 30, 2008 Add		Additions	Reductions			Balance ine 30, 2009	Amounts Due within One Year		
Governmental activities:											
Bond Payable:											
General obligation bonds	\$	15,059,000	\$	-	\$	1,439,522	\$	13,619,478	\$	1,415,952	
Massachusetts Water Pollution											
Abatement Trust		544,000		-		45,100		498,900		46,200	
Leases Payable		330,632		61,908		141,353		251,187		97,998	
Compensated absences		581,987		42,304		20,767		603,524		115,912	
OPEB Obligation payable		_		1,969,832				1,969,832		<del>-</del>	
Governmental activity Long-term liabilities	\$	16,515,619	\$	2,074,044	\$	1,646,742	\$	16,942,921	\$	1,676,062	

### Massachusetts Water Pollution Abatement Trust (MWPAT)

The Town has borrowed funds from the MWPAT Bond Resolution (Pool Loan Program). Under this program the borrower shall receive, as a credit against the loan repayment then due on this bond, the loan subsidy amounts (earnings on the equity of the trust).

The Town has borrowed moneys from the Water Pollution Abatement Project Bond Resolution (Pool Loan Program). Under this program the borrower shall receive, as a credit against the loan repayment then due on this bond, the loan subsidy amounts (earnings on the equity of the trust).

The Town currently has one loan as follows:

 a gross obligation of \$1,398,983 representing the gross principal and interest repayments amounts; of this loan subsidy amounts consists of \$572,419 resulting in a net loan repayment of \$826,564.

The following is a summary of the activity of the Water Pollution Abatement Project Bond Resolution:

No. 98-02						L	ess: Loan Subsidy	_	Net Loan
	F	Principal		Interest	Total		Amount	Re	payments
Initial Loan									
Obligation	\$	906,800	\$	492,183	\$ 1,398,983	\$	572,419	\$	826,564
Restructuring		. <b>-</b>		(13,771)	(13,771)		(6,886)		(6,885)
Repayments:									
Fiscal Year 2000		37,200		46,783	83,983		48,356		35,627
Fiscal Year 2001		38,000		39,181	77,181		36,420		40,761
Fiscal Year 2002		38,700		37,599	76,299		35,543		40,756
Fiscal Year 2003		39,400		36,037	75,437		34,649		40,788
Fiscal Year 2004		40,200		34,445	74,645		33,739		40,906
Fiscal Year 2005		40,900		31,616	72,516		32,207		40,309
Fiscal Year 2006		41,700		30,391	72,091		31,476		40,615
Fiscal Year 2007		42,700	,	29,267	71,967		30,899		41,068
Fiscal Year 2008		44,000		26,581	70,581		29,648		40,933
Fiscal Year 2009		45,100		24,348	 69,448		28,542		40,906
	\$	498,900	\$	142,164	\$ 641,064	\$	224,054	\$	417,010

### **Legal Debt Limit**

Under Section 10 of Chapter 44 of the Massachusetts General Laws a Town may authorize indebtedness up to a limit of five percent of its equalized valuation of the Town. Debt issued in accordance with this section of the law is designated as being "inside the debt limit." The Town's inside debt at June 30, 2009 totaled \$3,280,678.

In addition, the Town is authorized to incur debt outside of that limit for specific purposes. Such debt, when issued, is designated as being "outside the debt limit."

The following is a computation of the legal debt limit as of June 30, 2009

Equalized Valuation-Real Estate and			
Personal Property (2008)			\$ 903,301,300
Debt Limit: 5 % of Equalized value			\$ 45,165,065
Total Debt Outstanding	\$	14,118,378	
Less: Debt Outside Debt Limit		(10,837,700)	3,280,678_
Inside Debt Excess Borrowing Capacity a June 30, 2009	at		\$ 41,884,387

### Loans Authorized and Unissued - Memorandum Only

Under the general laws of the Commonwealth of Massachusetts a Town must authorize debt at a Town meeting. This authorized debt does not have to be actually issued at that time and remains authorized until the debt is actually issued or Town meeting votes to rescind the authorized debt.

Loan authorizations that have not been issued as of June 30, 2009 and are not reflected in the Town's financial statements are as follows:

Town Meeting Authorized	Purpose	,	Amount
05/12/08	Roof replacement - police department	\$	57,500
05/12/08	Roof replacement - highway garage		68,750
05/12/08	Fire department - installation fire alarm master		60,000
05/12/08	Grenville Park Road reconstruction		45,000
		\$	231,250

### H. Special Trust Funds

### Stabilization Funds

Under Section 5B of Chapter 40 of the Massachusetts General Laws, the Town may for the purpose of creating a stabilization fund appropriate in any year an amount not exceeding ten percent of the amount raised in the preceding year by taxation of real estate and tangible personal property or such larger amount as may be approved by the Emergency Finance Board. The aggregate amount in the fund at any time shall not exceed ten percent of the equalized valuation of the Town and any interest shall be added to and become a part of the fund. The stabilization fund may be appropriated in a Town at a Town meeting for any lawful purpose.

At June 30, 2009, \$618,577 has been set aside in two stabilization funds, which are classified as major funds in the governmental funds financial statements.

### 4. OTHER INFORMATION

### A. Risk Management

The Town is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters. The Town has obtained a variety of commercial liability insurance policies which passes the risk of loss listed above to independent third parties.

Settlement claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

### B. Town Meeting - Fiscal Year 2010

The Town of Ware operates under the "Open Meeting" concept where each voter has an equal vote in adopting Town budgets and appropriations. The financial statements for June 30, 2009 do not reflect the fiscal year 2010 Town Meeting action, with the exception of Unreserved Fund Balance-Designated for Subsequent Years' Expenditures as disclosed

below. The Annual Town Meeting on May 11, 2009 authorized a fiscal year 2010 operating and capital budget as follows:

From the tax levy
From appropriation transfers
From other available funds:
General Fund:
Unreserved fund balance
(Free Cash)

\$ 24,017,943 800

\$ 24,687,764

Unreserved Fund Balance-Designated for Subsequent Years' Expenditures on the balance sheet includes \$54,507 in reserves for the ambulance funds.

### C. Contingent Liabilities

### Litigation

Various cases are pending against the Town. Litigation is subject to many uncertainties, and the outcome of individual matters is not always predictable. Although the amount of the liability, if any, at June 30, 2009, cannot be ascertained, management believes any resulting liability should not materially affect the financial position at June 30, 2009.

### Federal Financial Assistance

The Town receives significant financial assistance from numerous federal and state agencies in the form of grants and entitlements. Expenditures of funds under these programs require compliance with the grant agreements and are subject to audit procedures prescribed under the Single Audit Act Amendments of 1996. Any disallowed expenditures resulting from such audits become a liability of the Town.

The outcome of lawsuits and any findings with respect to disallowed expenditures is not expected to materially affect the financial condition of the Town.

### D. Pension Plan

### Plan Description

The Town, as a member of the Hampshire County Retirement System (the System), participates in a cost-sharing multiple-employer defined benefit pension plan administered by the Hampshire County Retirement Board. Each participating employers' share of the total annual contribution is determined on the basis of active payroll. Substantially, all employees are members of the System, except for public school teachers and administrators who are members of the Commonwealth of Massachusetts Teachers' Retirement System to which the Town does not contribute. Pension benefits and administrative expenses are paid by the Teachers' Retirement Board and are the legal

responsibility of the Commonwealth. The amount of these on-behalf payments totaled approximately \$2,086,188 for the fiscal year ending June 30, 2009, and, accordingly, are reported in the General Fund as intergovernmental revenues and employee benefit expenditures.

The Town has approximately 195 employees in the retirement system.

The System and the teachers' retirement system provide retirement, disability, and death benefits to plan members and beneficiaries. Chapter 32 of the Massachusetts General Laws assigns authority to establish and amend benefit provisions of the plan. Cost of living adjustments granted between 1981 and 1987 and any increases in other benefits imposed by the Commonwealth's state law during those years are borne by the Commonwealth and are deposited into the pension fund. Cost-of-living adjustments granted after 1997 must be approved by the Hampshire County Retirement Board and are borne by the System. The System issues a publicly available unaudited financial report in accordance with guidelines established by the Commonwealth's PERAC. That report may be obtained by contacting the System located at 99 Industrial Drive, Northampton, Massachusetts.

### **Funding Policy**

Plan members are required to contribute to the System at rates ranging from 5% to 11% of annual covered compensation. The Town is required to pay into the System its share of the system-wide actuarial determined contribution that is apportioned among the employers based on active current payroll. Administrative expenses are funded through investment earnings. Chapter 32B of the Massachusetts general laws governs the contributions of plan members and the Town.

The Town's contribution to the System for the fiscal years ended June 30, 2009, 2008 and 2007 is shown below, which equaled its required contribution for each fiscal year.

Fiscal		
Year		
Ended		Town's
June 30	Co	ontribution
2009	\$	1,048,149
2008		986,867
2007		937,231

The last actuarial valuation was prepared by the Segal Company as of January 1, 2007.

The actuarial cost method of the plan has been determined in accordance with the individual entry age normal actuarial cost method. Significant actuarial assumptions used in the valuation include (a) a rate of return on the investment of present and future assets of 8.25% compounded annually, (b) projected salary, including longevity, increases of 4.75% to 5.25% per year per member, (c) cost of living increase of 3% of the first \$12,000 of retirement income.

The unfunded actuarial liability for the entire county is \$94,388,066. The Town's portion of such liability is approximately 8.46% or \$7,985,230.

### **Reporting Policies**

The funds of the Hampshire County Retirement System are accounted for under the accrual basis. Under the accrual basis of accounting, all revenues and expenditures are accrued and investments are amortized to value. The books are maintained on a calendar year basis from January 1st to December 31st in accordance with the standards and procedures outlined by the Commissioner of the Public Employees Retirement Administration.

Investments are reported in accordance with PERAC requirements.

### E. Other Post Employment Benefits Payable

### **GASB Statement No. 45**

The cost of post employment benefits generally should be associated with the periods in which costs occur rather than in the future year when it will be paid. The Town adopted the requirements of GASB Statement No. 45 during the year ended June 30, 2009, and thus recognizes the cost of post employment benefits in the year when the employee services are received, reports the accumulated liability from prior years and provides information useful in assessing potential demands on the Town's future cash flows.

### Plan Description

- -The Town provides the following plan types, Blue Cross HMO Blue, Blue Cross Master Medical, Managed Blue for Seniors, Medex, Commonwealth Indemnity Plan, Fallon Direct, Health New England and Plan Medicare Extension
- -An employee shall become eligible to retire under this plan upon meeting one of the following conditions:
  - 1. Completion of 20 years of service.
  - 2. For an employee hired prior to January 1, 1978 attainment of age 55 as an active member.
  - 3. For an employee hired on or after January 1, 1978 attainment of age 55 as an active member and completion of 10 years of service.
- -The group term life insurance \$2,000 employees eligibility is the same as above.

### **Funding Policy**

The contribution requirements of plan members and the Town are established and may be amended through Town policy and member contracts. The required contribution is based on the projected pay-as-you-go financing requirements. For the 2009 fiscal year, total Town premiums plus implicit costs for the retiree medical program are \$1,125,289.

### **Annual OPEB Cost and Net OPEB Obligation**

The Town's annual other postemployment benefit ("OPEB") cost (expense) is calculated based on the annual required contribution of the employer ("ARC"), an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty (30) years. The following table shows the components of the Town's annual OPEB costs for the fiscal year, the amount actually contributed to the plan and changes in the Town's net OPEB obligation to the plan:

Normal Cost	\$	1,300,522
Amortization of unfunded actuarial accrued liability		1,675,555
Annual required contribution		2,976,077
Interest on net OPEB obligation		119,044
Adjustment to annual required contribution		_
Annual OPEB cost (expense)	111111111111111111111111111111111111111	3,095,121
Contributions made during the fiscal year		1,125,289
Increase in net OPEB obligation		1,969,832
Net OPEB Obligation - beginning of year		
Net OPEB Obligation - end of year	\$	1,969,832

The Town's annual OPEB cost, the percentage of the annual OPEB cost contributed to the plan, and the net OPEB obligation for the 2009 fiscal year and the two preceding years were as follows:

Fiscal Year Ended	Annual OPEB Cost	Percentage Annual OPEB Cost Contributed	Net OPEB Obligation
06/30/06	N/A	N/A	N/A
06/30/07	N/A	N/A	N/A
06/30/08	\$ 3,095,121	36.36%	\$ 1,969,832

### **Funded Status and Funding Process**

As of July 1, 2008, the most recent valuation date, the plan was 0.0% funded. The actuarial liability for benefits was \$30,126,469, and the actuarial value of assets was 0.0 million, resulting in an unfunded actuarial accrued liability (UAAL) of \$30,126,469. As indicated in the actuarial valuation the covered payroll (annual payroll of active employees covered by the plan) was not available, and the ratio of the UAAL to the covered payroll was not available.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required

contribution of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

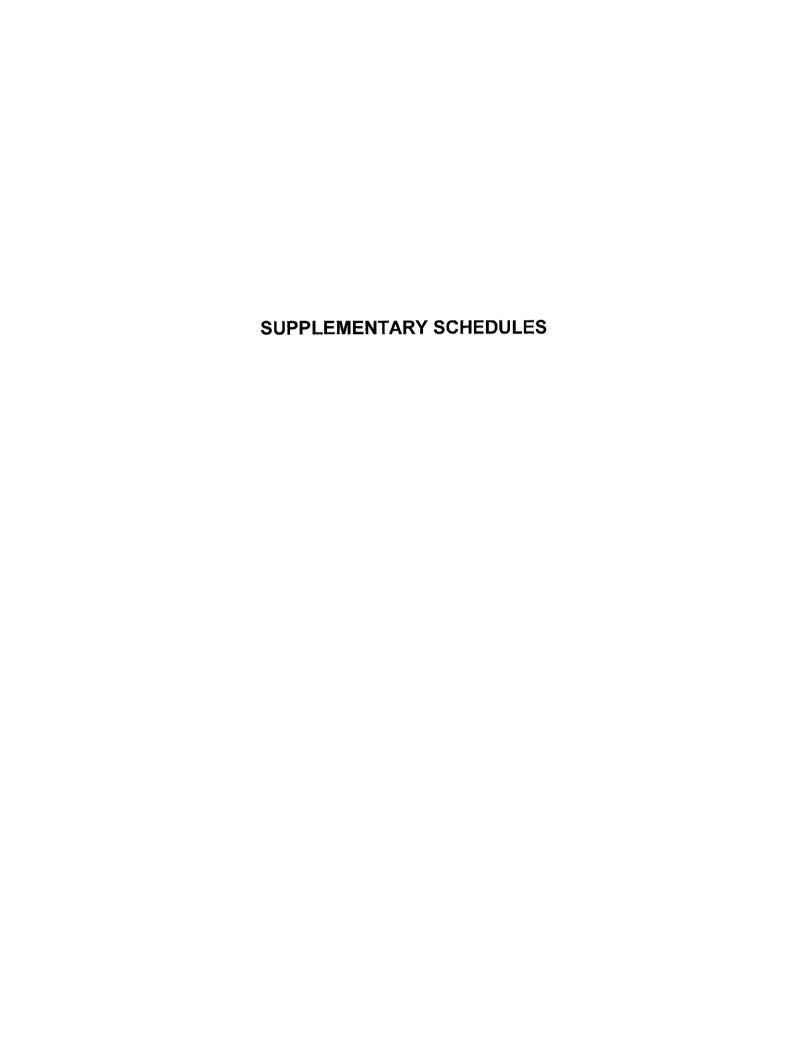
### **Actuarial Methods and Assumptions**

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

The Town initial OPEB actuarial valuation as of July 1, 2008, used the projected unit credit actuarial cost method. The OPEB liability is currently unfunded and the actuarial assumptions include a 4.00 percent rate of return on invested assets. The actuarial assumptions include healthcare trend rates as follows:

Year	Medical
1	9.00%
2	8.0%
3	7.0%
4	6.0%
Ultimate	5.0%

The unfunded actuarial accrued liability is being amortized over 30 years on a level dollar amount open basis. The remaining amortization period at June 30, 2009 is 29 years.



# TOWN OF WARE, MASSACHUSETTS SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NON-MAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2009

	Func	Fund Balances July 1, 2008	Revenues	Expenditures	Other Financing Sources (Uses)	Fund Balances June 30, 2009
Special Revenue:						
rederal and State Grants.	•				•	
School Grants	<del>()</del>	177,561 \$	1,8 38,	1,905,831	(////67)	4/0,001
Arts Lottery Council Grant		2,948	5,206	4,730	-	3,424
Board of Health Emergency Preparedness Grant		3,997	1,400	505		4,892
Community Development Block Grants		315,565	1,435,399	1,422,171	1	328,793
Council on Aging Grants		(1,883)	20,134	19,426	920	(525)
Greenways Trails Grant		(5,711)	1			(5,711)
Highway Grants		,	443,460	443,460		•
Library Grants		17,907	18,741		(17,906)	18,742
Public Safety Grants		46,275	137,397	157,511		23,034
Schools:						
School Lunch Revolving		22,323	526,410	493,406	,	55,327
School Lunch Commodities		1	30,382	30,382		•
School Choice		367,352	167,391	133,433	•	401,310
School Revolving Accounts		8,238	81,488	809'69	1	20,118
Medicaid Revolving Accounts		212,560	124,510	337,070	-	•
State Special Education Reimbursement Fund		207,500	251,784	209,487	,	249,797
Other:						
Drug Forfeiture		551	1,043	849	•	745
Gifts and Donations		32,794	153,599	60,730	,	125,663
Insurance Reimbursements		25,262	,		(20,096)	5,166
Police Outside Duty		1	203,958	203,958		1
Recreation Revolving		1	13,263	8,972	1	4,291
Sale of Cemetery Lots		2,323	850		•	3,173
School Rail Fund		2,739	26		1	2,765
Septic Repair Loan Repayments		36,254	1,715			37,969
SPC Fines, Chapter 304		006	200	066	-	110
Water/Sewer Development		18,248	170		1	18,418
Gilbert; Grandville Park Fund		27,573	13,773	8,580	•	32,766
Municipal Insurance Fund		5,085	17		ı	5,102
Reed Swimming Pool Fund		23,986	5,906	2,928		26,964
Total Special Revenue Funds	မာ	1,550,347	\$ 5,529,843	\$ 5,514,027	7 \$ (70,256)	\$ 1,495,907

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NON-MAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2009 TOWN OF WARE, MASSACHUSETTS

	Func	Fund Balances				Other Financing	Fund B	Fund Balances
	lu du	July 1, 2008	Revenues	Exp	Expenditures	Sources (Uses)	June 3	June 30, 2009
Capital Projects:								
Brownfields Project	↔	154,791	\$	€>	142,491	· <del>У</del> Э	€9	12,300
Chlorination/Construction Facility		49,858			2,043	•		47,815
Dechlorination Project		1,339			1	1		1,339
Department of Public Works Roof		1			83,570	23,490		(080'09)
Goldstein Property		866			•	1		866
Grenville Park Road		•			45,000	•		(45,000)
Landfill Closure		1,673			•	t		1,673
Master Fire Alarm Communication Box		,			000'09	•		(000'09)
Palmer Road/Beaver Lake Project		5,826			•	ı		5,826
Police Department Roof		1			57,500	•		(57,500)
Public Works Economic Development Grant		40,137			15,720	Ī		24,417
Senior Center Projects		9,568			429	ŀ		9,139
Snows Pond Dam Construction		13,310			•	•		13,310
South Street Roof Construction		21,498			•	(9,217)		12,281
South Street Water Replacement		380		ı	•	•		380
Town Hall Boiler		6,778		1.	6,778	1		•
Underground Storage Tank Removal School		5,806		,		1		5,806
Veterans Park Restoration		8,965		ı	8,965	1		1
Total Capital Projects		320,927		1	422,496	14,273		(87,296)
Perpetual Permanent Funds:								
Cemetery Perpetual Care Funds:								
Aspen Grove Fund		116,027	225	ın	1	Ţ		116,252
George L. Draper Fund		10,000			1	ı		10,000
Susan Connell Fund		4,000		ı	ı	•		4,000
Josephine Wood Fund		4,101		,	ı	•		4,101
Mary Packard Fund		2,000			•	1		2,000
Donald Sherman Fund		200		,	1	1		200
Total Perpetual Permanent Funds	₩	136,628	\$ 225	₩ ₩	-	\$	49	136,853

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NON-MAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2009 TOWN OF WARE, MASSACHUSETTS

	Fun	Fund Balances			Other Financing	Other Financing Fund Balances
	J.	July 1, 2008	Revenues	Expenditures	Sources (Uses)	June 30, 2009
Permanent Funds:						
Cemetery Perpetual Care Funds:						
Aspen Grove Fund	₩	6,533 \$	5,032	\$ 7,530	· •	\$ 4,035
George L. Draper Fund		108	(388)	1	•	(291)
Susan Connell Fund		305	(171)	•	•	134
Helen Handanian Fund		1,420	299	1	1	1,719
Reed Memorial Fund		3,857	94	2,690	ı	1,261
Josephine Wood Fund		1,090	17	•	•	1,107
Mary Packard Fund		1,868	13	1	•	1,881
Donald Sherman Fund		1,073	5	1	•	1,078
Total Permanent Funds		16,254	4,890	10,220		10,924
Total - Non-Major Governmental Funds	<del>()</del>	2,024,156 \$	5,534,958	\$ 5,946,743 \$	\$ (55,983) \$	\$ 1,556,388

# TOWN OF WARE, MASSACHUSETTS SCHEDULE OF REAL ESTATE, PERSONAL PROPERTY, SUPPLEMENTAL AND ROLLBACK TAXES JULY 1, 2008 TO JUNE 30, 2009

	U L	Uncollected Taxes July 1, 2008	ខ្ល	Соттіtments	Abate aı Adjus	Abatements and Adjustments	Collect of Refu	Collections Net of Refunds and Overpayments	Uncollected Taxes June 30, 2009	i	Uncollected Taxes Per Detail June 30, 2009
Real Estate Taxes: Levy of 2009 Levy of 2008 Levy of 2007	₩	260,281 4,293 264,574	€	10,600,696 - - 10,600,696	φ	152,115 66,341 (470) 217,986	&	10,160,207 192,656 4,764 10,357,627	\$ 288,374 1,284 (1) 289,657	74 \$ (1)	288,374 1,284 (1) 289,657
Personal Property Taxes: Levy of 2008 Levy of 2007 Levy of 2006 Levy of 2005 Prior Years		1,923 531 190 183 5,221 8,048		373,003 - - 373,003	ţ	900 164 - 2,600 3,664		369,806 587 - - (2,600) 367,793	3,197 436 367 190 183 5,221 9,594	7 7 7 7 7 1 7 1 7 1 7 1 7 1 7 1 7 1 7 1	3,197 436 367 190 183 5,221 9,594
Supplemental Taxes		4,268		4,998		25		7,873	1,368	ω	1,368
Rollback Taxes		1		4,435		1		1,104	3,331	-	3,331
Total Real Estate, Personal Property, Supplemental and Roliback Taxes	↔	276,890 \$	₩	10,983,132 \$		221,675 \$	- 11	10,734,397	\$ 303,950	\$	303,950

# TOWN OF WARE, MASSACHUSETTS SCHEDULE OF MOTOR VEHICLE EXCISE, FARM ANIMAL EXCISE AND BOAT EXCISE TAXES JULY 1, 2008 TO JUNE 30, 2009

	Jul Jul	Uncollected Taxes July 1, 2008	Com	Commitments	Abate a Adjus	Abatements and Adjustments	Collections Net of Refunds and Overpayments	Uncollected Taxes June 30, 2009	Uncollected Taxes Per Detail June 30, 2009	ted ail 2009
Motor Vehicle Excise Taxes:	4		•		•	1				i G
Levy of 2009	₩	1	₩	744,466	₩	15,539	\$ 678,042	\$ 50,885	e S	50,885
Levy of 2008		85,410		115,099		8,023	169,542	22,944	22	22,944
Levy of 2007		24,183		8,401		545	18,157	13,882	5	13,882
Levy of 2006		13,307		65		87	3,072	10,213	10	10,213
Levy of 2005		10,407		•		•	1,030	9,377	0,	9,377
Prior Years		35,226		1		(123)	871	34,478	37	34,478
		168,533		868,031		24,071	870,714	141,779	141	141,779
Farm Animal Excise Taxes	į	1,592		2,232		1	2,140	1,684		1,684
Boat Excise Taxes	ļ	103		1,761		4	1,523	327		327
Total Motor Vehicle Excise, Farm Animal Excise, and Boat Excise Taxes	↔	170,228	<b>⇔</b>	872,024	\$	24,085	\$ 874,377	\$ 143,790 \$		143,790

# TOWN OF WARE, MASSACHUSETTS SCHEDULE OF TAX LIENS JULY 1, 2008 TO JUNE 30, 2009

		_ I	ı	1	ı
Accounts	Per Detail	ıne 30, 2009		234,418	
		بر ا		↔	
Incollected	Accounts	une 30, 2009		234,418	
_		7		₩	
llections Net	Refunds and	rerpayments		26,203	
ပိ	of O	Ó		↔	
Abatements	and	Adjustments		↔	
		क्		36	
		ommitmen		131,5	
				↔	
collected	ccounts	lly 1, 2008		137,499	
Ď	٩	4		↔	
	Collections Net Uncollected	Abatements Collections Net Uncollected and of Refunds and Accounts	Abatements Collections Net Uncollected and Accounts Adjustments Overpayments June 30, 2009 June 30, 2009	Abatements Collections Net Uncollected and Accounts Commitments Adjustments Overpayments June 30, 2009	Abatements Collections Net Uncollected and of Refunds and Accounts Commitments Adjustments Overpayments June 30, 2009 \$ 131,536 \$ 8,414 \$ 26,203 \$ 234,418

Tax Liens