Amended and Restated Dunellen Downtown Redevelopment Plan,

Phase 1

Borough of Dunellen

Middlesex County

Adopted by the Dunellen Borough Council

May 16, 2016

Amended June 7th, 2021

Amended February 7th, 2022

Amended July 5th, 2022

Amended _____, 2023

Downtown Redevelopment Plan

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Councilman: Kenneth Bayer
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SECTION 1 - INTRODUCTION

1.1 Introduction

During the past few years, the Borough of Dunellen has focused its efforts to an ongoing project to redevelop its downtown or "Main Street," which are North Avenue and Bound Brook Road (State Highway 28) from the municipal boundaries with the City of Plainfield in the east to the Borough of Middlesex in the west. This area also includes Washington Avenue (County Road 529) from Front Street (north) to New Market Road (south) (County Road 665). The decline of industry and the increase of storefront vacancies prompted this effort.

To revitalize this area, the Mayor and Council have determined that one of the most effective planning and implementation strategies is the use of the redevelopment process in accordance with the Local Redevelopment and Housing Law (N.J.S.A. 40A: 12A-1 et seq.). It is the conjunction of Washington Avenue at New Jersey Transit's Raritan Valley Line and North Avenue that is the epicenter of Dunellen Downtown Center, and the catalyst for the redevelopment of the Borough's "Main Street" district.

The purpose of the 2016 Amended and Restated Dunellen Downtown Redevelopment Plan is to consolidate the various amendments to the plan that have occurred since its initial adoption in 2003, to address the requirements of the project proposed for Site #3, and to incorporate the terms and conditions of the settlement agreement concluded with Fair Share Housing Center in connection with the Borough's Mt. Laurel litigation captioned In the Matter of the Application of the Borough of Dunellen, County of Middlesex, Docket No. MID-L-3947-15.

SECTION 2 - DESIGNATION OF AREA AND PLAN DEVELOPMENT

2.1 <u>Designation of Redevelopment Area</u>

The process, consistent with Local Redevelopment and Housing Law, followed by the Borough in the determination as to the area's qualification and designation as an area in need of redevelopment, is summarized as follows:

- The Dunellen Borough Council on October 15, 2001 authorized the Dunellen Planning Board to conduct a preliminary investigation as to whether the study area qualifies as an area in need of redevelopment.
- To assist the Dunellen Planning Board in that preliminary investigation, the Borough of Dunellen retained the firm of DeCotiis, Fitzpatrick, Cole and Wisler, LLP ("DeCotiis"). The Middlesex County Improvement Authority ("MCIA") also assisted the Borough in its redevelopment efforts. In addition, the Planning Board Chairman created a sub-committee of Planning Board members to conduct a study and survey of the area and prepare a report on the findings of the survey, entitled "Report on a Study to Determine the Qualification of the Dunellen Downtown Redevelopment Study Area as a Redevelopment Area" undated as referred to in resolution of the Borough of Dunellen Borough Council dated October 15, 2001. This report had been reviewed and revised by DeCotiis and the MCIA to assure consistency with the requirements of the Local Redevelopment and Housing Law.
- The Dunellen Planning Board at their December 9, 2002 meeting scheduled a
 public hearing for February 24, 2003 at which time the matter of the designation
 of the area as an area in need of redevelopment would beconsidered.
- Prior to the hearing, a legal notice was published twice In the Borough's
 official newspaper and a map of the area and statement as required by statute
 was prepared and the owner of record of all the properties in the studyarea
 were duly notified of the hearing.
- At the hearing, the Dunellen Planning Board considered information and objections both oral and written and made them parts of the public record.
- The Dunellen Planning Board, after due consideration of applicable documentation and objections, recommended to the Dunellen Borough Council by resolution granted April 28, 2003 and memorialized May 12, 2003, that the study area be designated as an area in need of redevelopment.
- After receiving the recommendation of the Dunellen Planning Board, the Dunellen Borough Council adopted a resolution dated May 5, 2003 determining the area in need of redevelopment.
- Block 83, Lot 1 was designated as an area in need of redevelopment by the Borough Council on October 2, 2019 after study and recommendation by the Dunellen Planning Board.

 Block 85, Lot 2 was designated as an area in need of development by the Borough Council on December 2, 2019 after study and recommendation by the Dunellen Planning Board.

2.2 Redevelopment Plan Preparation Process

After the Dunellen Borough Council determined that the area was in need of redevelopment, a redevelopment plan was prepared and adopted by ordinance by the Dunellen Borough Council. The process, consistent with the Local Redevelopment and Housing Law, that was followed by the Borough in the preparation and adoption of a redevelopment plan is summarized as follows:

The Dunellen Borough Council authorized the Dunellen Planning Board to prepare a redevelopment plan for the area.

- To assist the Dunellen Planning Board, the Borough of Dunellen originally retained DeCotiis, Fitzpatrick, Cole and Wisler, LLP. The Middlesex County Improvement Authority also assisted in preparing the first edition of the required redevelopment plan. In February of 2004, the Planning Board retained Robert Dato, Esq., as Planning Board attorney, and CME Associates, as Planning Board planner.
- The redevelopment plan was considered by the Dunellen Planning Board following the public hearing at which time the Planning Board recommended adopting the redevelopment plan.
- The Dunellen Planning Board after considering the redevelopment plan provided a report to the Dunellen Borough Council of its recommendation concerning the redevelopment plan.
- The Dunellen Borough Council considered the redevelopment plan for adoption as an ordinance. The redevelopment plan, last revised on July 12, 2004, was adopted by ordinance on August 9, 2004. The redevelopment plan was subsequently amended by ordinance on June 6, 2011, August 5, 2013, November 3, 2014 and February 22, 2016.

SECTION 3 - STATUTORY REQUIREMENTS OF REDEVELOPMENT PLAN

3.1 Statutory Requirements

According to the "Local Redevelopment and Housing Law", the redevelopment plan shall include an outline for the planning, development, redevelopment or rehabilitation of the area sufficient to indicate:

- 1. Its relationship to definitive local objectives as to appropriate land uses, density of population and improved traffic and public transportation, public utilities, recreational and community facilities and other public improvements;
- 2. Proposed land uses and building requirements in the project area;
- Adequate provision for the temporary and permanent relocation as necessary of residents in the project area including an estimate of the extent to which decent, safe and sanitary dwelling units affordable to displaced residents will be available to them in the existing local housing market;
- 4. An identification of any property within the Redevelopment Area which is proposed to be acquired in accordance with the Redevelopment Plan;
- 5. Any significant relationship of the Redevelopment Plan to:
 - The Master Plans of contiguous municipalities;
 - The Master Plan of the County in which the municipality is located; and
 - The State Development and Redevelopment Plan adopted pursuant to the "State Planning Act" P.L. 1985, c.398 (C52:18A-196 et al.).

SECTION 4 - REDEVELOPMENT AREA DESCRIPTION AND CONTEXT

4.1 <u>Description of the Redevelopment Area</u>

As a result of the Planning Board reexamining the original redevelopment plan, it was decided that a phased timing approach would better suit the needs of the Borough by focusing first on redevelopment of the Dunellen Downtown Center. One or more subsequent phases 'may be considered' to address the remaining areas identified in the determination of need study. This Redevelopment Plan is applicable to the following properties located in the Borough of Dunellen, County of Middlesex, State of New Jersey, identified as the Dunellen Downtown Redevelopment Area, Phase I. consisting of Blocks and Lots as depicted on the Official Tax Map of the Borough of Dunellen, and as shown on the attached "Redevelopment Area Map" that has been determined by the Dunellen Planning Board and the Dunellen Borough Council as an area in need of redevelopment:

Phase 1-Redevelopment Area

Area	Block Number	Lot Number
Site#1	69	1, 1.01, 2, 2.01, and 3
South side of North Avenue between Prospect Avenue South Washington Avenue, and NJ Transit property		
Site#2	70	13 and 13.01
South Washington Avenue, New Market Road, Prospect Avenue, and NJ Transit property		
Site #3	83 85	1 1 and 2
South Washington Avenue between NJ Transit property and Columbia Street I(Art Color Property)		

This Redevelopment Plan also considers the following properties located in the Borough of Dunellen, County of Middlesex, State of New Jersey as future areas to be redeveloped consistent with the initial Dunellen Redevelopment Area.

Downtown Core – Redevelopment Area

Area	Block Number	Lot Number
Between North Avenue and Front Street between North Washington Avenue and Jackson Avenue	2	10, 11.01, 11, 12, 13, 14, 15, 16, 17, 18, 19, 20
Between North Avenue and Front Street between Lincoln Avenue North Washington Avenue		1, 2, 3, 4, front of 7, front of 11, entirety of 14.01, 14, 15, 16, 17, front of 18, entirety of 19, 20, 21, 22, 23, 24, 24.01, front of 25, entirety of 26, 27, 28

North Avenue between Madison Avenue and Lincoln Avenue	33	14, 14.01, 15, 16, 17, 18, 19, 20, 21, 22, 23
Bound Brook Road from Sanford Avenue to Madison Avenue	34	10.01, 22, 23, 24, 24.01, 25, 26, 27.01, 27.02, 28, 29,30, 31,32, 33, 34, 35,36, 37, 38, 38.01, 38.02
Bound Brook Road from Middlesex border to Pulaski Street	49	25, 26, 27.01, 28, 29, 30, 31, 32, 33, 34, 35,
Bound Brook Road between Pulaski Street and Madison Avenue and bordered on NJ Transit	50	1, 2, 3, 4, 5, 6
Rail Right of Way	51	1, 2 & 3 – NJ Transit property
Bordered by Bound Brook Road, Madison Avenue and North Avenue	65	1
North Avenue between Madison Avenue and Prospect Street	66	1, 2, 3, 4, 5, 6.01, 7, 8, 9,10.01, 10.02, 11, 12,13,14,15.01, 15.02,16,17,17.01,18,19,20
South east corner of North Avenueand North Washington Avenue to NJ Transit property, and northeast tothe Plainfield City border	86	1, 3

Transition Areas

Area	Block	Lot Number
	Number	
Bound Brook Road from Sanford	48	16, 17, 18, 19, 20, 21, 22, 23, 24, 25, 26, 27,
Avenue to Middlesex Border north		28
side of street		
Bound Brook Road from Sanford	49	37, 38, 39.01, 39.02, 40, 41, 43, 44
Avenue to Middlesex Border		
south side of street		
North Avenue from Jackson	1	14, 15.01, 15.02, 16, 17, 18, 19, 20, 21, 22,
Avenue to Plainfield City border		23
north side of street		

Front Street Transition Area

Area	Block	Lot Number
	Number	
Front Street between Washington	32	5, 6, rear of 7, entirety of 8, 9, 10, rear of 11,
Avenue and Lincoln Avenue		entirety of 12, 13, rear of 18, rear of 25

Flex Transition Area

Area	Block Number	Lot Number
North Avenue from Jackson	86	2, 4, 4.02, 4.03, 5

Avenue to Plainfield City border,	
south side of street	

4.2 Redevelopment Area Context

The Borough of Dunellen is located in the northwest section of Middlesex County, approximately thirty miles southwest of New York and sixty-five miles northeast of Philadelphia. Encompassing approximately one square mile, Dunellen has an estimated 2010 population of 7,227 persons. Abutting the communities of Plainfield in Union County, Green Brook in Somerset County and Piscataway and Middlesex in Middlesex County, Dunellen is traversed by State Highway Route 28, which is the Borough's main street running east/west. State Highway Route 22 is located about one mile north of and parallel to Route 28 Washington Avenue (County Road 529) runs north/south intersecting North Avenue and is a major connection to Interstate 287 and Route 22.

The Borough is a developed residential community with a central commercial area. In the center of the business district is a train station served by the New Jersey Transit Raritan Valley line that terminates at Newark Penn Station. The train station is viewed by the Borough as a key element of the redevelopment of the area. The area is also served by two bus lines.

Like many similar urban communities, Dunellen has experienced the loss of manufacturing jobs that developed along the rail lines in the early 20th century. While the loss of jobs and ratables has impacted the community and resulted in a lack of investment in the business district, the rail lines continue to be a focus of the Borough with commuters from the Borough and surrounding communities using the train station to access jobs in the employment centers of Newark, Jersey City and New York City. The rail line still represents opportunities for the Borough's future. But rather than as a center of manufacturing, the Borough happens to be a center for residential and commercial development, which takes advantage of its location near the train station.

The redevelopment area is located generally in the center of the Borough along the Borough's main commercial thoroughfare, North Avenue/Bound Brook Road (State Highway 28), which intersects with Washington Avenue (County Road 529). The area includes all properties along North Avenue from Bound Brook Road to Jefferson Avenue, Bound Brook Road from Madison Avenue to Borough of Middlesex border, together with properties along Washington Avenue from Columbia Street to Front Street. The south side of Front Street between Lincoln Avenue and Jackson Avenue are also included in the redevelopment area.

4.3 Existing Land Uses

The Redevelopment area as noted above encompasses the entire downtown commercial area. The area includes approximately 150 properties varying in use. The area consists of more than 70 acres, excluding the rail right-of-way. The uses include retail, office, residential, industrial, public and vacant land.

Approximately two-thirds of the area is zoned B-Business which permits typical commercial uses, along with both single and two-family dwellings. The area zoned B-

Business is generally located along North Avenue/Bound Brook Road. The RB-Two family residential zone is located along Bound Brook Road between Madison Avenue and Pulaski Street.

The generality of uses noted in the redevelopment area may be summarized as follows:

4.3.1 Retail Uses

As may be expected in a business district, retail uses are the most significant land use in the area. The majority of these land uses are located on the ground floor of the structures located along North Avenue from Madison Avenue to Jefferson Avenue with some retail uses being located on North Washington Avenue.

4.3.2 Residential Uses

Residential uses comprise almost one-third of the properties in the area. This excludes apartments that may be located above or behind retail uses. The presence of single and two-family dwellings in the study area, while permitted by zoning is inconsistent with the typical downtown business district.

4.3.3 Industrial Uses

The two major Industrial properties in the area are the former Art Color property that consists of approximately 19 acres with 450,000 square feet of warehouse and manufacturing space; and the former National Starch property also on North Avenue, much of which remains vacant, except for a warehouse that has been converted to an indoor ice rink.

4.3.4 Public Uses

The public uses located in the area include Borough Hall at the corner of North and Prospect Avenues, the public library on New Market Road and the extensive holdings of the Dunellen Parking Authority, which include the Skinner Plaza parking lot on South Washington Avenue, public parking along the rail embankments and along Front Street, and two buildings on Front Street.

4.3.5 Vacant Land

There are two unimproved parcels on Bound Brook Road between Madison Avenue and Pulaski Street that are presently used for storage of vehicles and equipment numbered Block 49, Lot 29, and Block 34, Lot 28.

4.3.6 Other Uses

There are at least eight (8) automotive related uses including a gas station in the area.

SECTION 5 - PLAN GOALS AND OBJECTIVES

5.1 Plan's Goals

In general, the Plan attempts to revitalize the Borough's economic base and create locations for new job opportunities and locations for uses that are currently in demand. The specific goals of the Plan are as follows:

- 1. To promote the effective use of all the Redevelopment property and to increase the property tax base of the Borough.
- 2. To improve utilization of the land in the Redevelopment Area, which by virtue of its proximity to transportation could be more effectively employed for the community benefit.
- 3. To revitalize the area with the inclusion of land uses of appropriate type scope and scale to meet the demands of the market area.
- 4. To remediate contaminated sites as part of the redevelopment process.
- 5. To create a new mixed-use area, including multi-family residential uses and affordable housing.
- 6. To promote the creation of job opportunities in the Borough that will provide opportunities for both existing residents as well for others in the area.
- 7. To improve business opportunities through promotion of new and diverse economic activities.
- 8. To maximize the leveraging of public and private funds to accomplish comprehensive redevelopment of the area.
- 9. To redevelop land occupied by obsolete structures and uses.
- 10. To improve property values within the area to increase local revenues.
- 11. To enhance the image of the area.
- 12. To improve the public image elements of the streetscape through landscaping, street furniture, paving, lighting and pedestrian linkages.

5.2 Plan's Objectives

- 1. Physical Objectives to enhance the physical environment present in the redevelopment area including the following:
 - Eliminate physical and functional deterioration by removing structures, which are either substandard, functionally obsolete, or exert an adverse influence on the area.
 - Support private and public improvements intended to develop an attractive and

aesthetically pleasing environment for residents, workers and users of the area.

- 2. Land Use Objectives to support better land use in the redevelopment areaincluding the following:
 - Support and create new residential uses appropriate to the redevelopment area as a means of expanding the vitality of the area;
 - Discourage industrial uses which are nonconforming to the zoning codes and detrimental to the surrounding neighborhood.
- 3. Transportation Objectives objectives to support transportation initiatives in the redevelopment area including the following:
 - Continue the NJDOT enhancement program by bringing decorative lightsfrom the train station down into the business district.
 - Construct a shared parking deck on the existing lot for both commuters and consumers.
 - Encourage the improvement through consolidation and redesign of existing public and private parking areas throughout the redevelopment area. In particular, in the rear of properties in Block 32 commonly known as the block fronting on North Avenue and Front Street between Lincoln Avenue and North Washington Avenue and Block 66 commonly known as the block fronting on North Avenue between Madison Avenue and Prospect Avenue.
 - Enhance traffic flow through the parking deck to maximize efficient traffic flow and allow access to downtown shops.
 - Create pedestrian oriented and Transit Village oriented development as the town's central focus.
- 4. Recreational Objectives to support recreational uses in the redevelopment area to include the following:
 - Require large development parcels to provide a portion of the developed area for recreation and open space use.
- 5. Other Public Improvements Objectives to support the upgrading of public infrastructure such as sewers, streets, sidewalks and similar public improvements.
- 6. Economic Objectives to support economic development initiatives in the redevelopment area of the redevelopment plan.
 - Encourage economic development and related activities, which will support increased employment opportunities, tax ratables, and economic growth in the area and borough.

• Support private and public investment in the area, which will tend to generate economic growth and expanded employment opportunities in the area and borough.

• Leverage private capital investment with available state and federal programs.

SECTION 6 - REDEVELOPMENT OPPORTUNITIES

6.1 Redevelopment Opportunities

The Redevelopment Area is located in the center of the Borough, paralleling State Highway Route 28 and County Road Route 529. Based upon such assets as its regional location, train station, public parking, visibility from the adjacent roadways and the desire of the Borough leaders and private property owners to effectuate change, the development opportunities for the area are significant. The Plan recognizes all these features and provides the groundwork for the development of varied uses that integrate the principles of comprehensive planning. During the Borough's redevelopment planning process, it has divided the Redevelopment Area into seven (7) sub-districts to encourage redevelopment in an orderly and deliberate fashion. The following is a summary of those areas and the types of uses the Borough envisions for the redevelopment of the areas:

6.2 Site #1. Train Station North- (Block 69/All Lots)

This area is located in the heart of downtown Dunellen and includes the entire south side of the block along North Avenue from Washington Avenue to Prospect Avenue. North Avenue (State Highway 28) is the major north/south road through the center of the Borough. Washington Avenue is a major county connector road between Route 22 in Green Brook and Route 287 in Piscataway. Borough Hall is located on the opposite corner of Prospect Avenue.

The entire area is approximately 1.84 acres and consists of a gas station, the Borough post office, a Provident Bank branch with drive-up window, a parking lot for municipal business and the police and municipal employee parking lot. The parking lot has been identified as a brownfield site.

Due to its prime location in the downtown, this area is a priority for redevelopment. The redevelopment area should be redeveloped to include a full-service municipal complex envisioning municipal offices including all police functions, library relocation and other "Towne Center" amenities such as the Post Office, a bank, and retail establishments. This assemblage should maximize utilization of the real estate in this central location contemplating structured parking and three or four story massing taking full advantage of the location for central services.

Approximately 50% of the area is presently used for parking to support the bank, post office, train station and Borough Hall. The shared use of this parking should be better defined in order to enhance the viability of the area. While this parking is necessary, it is unattractive and inefficient. Ideally, structured parking to accommodate the master municipal complex, post office, bank, and retail/office should be constructed. The parking areas may be enhanced with the construction of a small plaza with planting areas and street furniture to create a "sense of place". This will require coordination and cooperation amongst the Borough, the bank and the post office. Generally, these types of users are amenable to cooperating with these types of civic improvements.

Since this area is at the center of the downtown area, with the train station, Borough Hall and post office all in close proximity, it is the place where many visitors first

experience Dunellen. Therefore, focusing the redevelopment of this area in this manner should enable the Borough to achieve immediate visible improvements. The redeveloper should include in his proposal the interaction of this main site with Sites 2 and 3 in order to create a harmonious redevelopment setting with all three sites having some degree of pedestrian/Transit Village orientation.

The redevelopment of the former gas station property will unlikely be achieved through the use of private financing by the developer. It is anticipated that the developer would contribute toward the enhancement of the area's public improvements. The Borough has received grant funding to pay for part or all of the site investigation and remediation.

The improvements proposed such as a small plaza, landscaping, parking lot improvements and street furniture will be paid for through a variety of sources including public and private funds. Federal, state, county and local funds, including community development block grants, N.J. Transit, N.J.D.O.T., along with funds from the private property owners will be used.

This site must include the appropriate number and type of affordable housing units as required by the State of New Jersey affordable housing laws that are in place at the time the site is developed.

While this Plan envisions that this site will be redeveloped with non-residential uses, the Borough shall require any redevelopment project containing a residential component to include an affordable housing set-aside for qualified low and moderate income individuals and households in accordance with the Borough's Housing Element and FairShare Plan prepared February 1, 2016, as may be amended from time to time, and the terms of the settlement agreement between the Borough and the Fair Share Housing Center (FSHC) in the Matter of the Application of the Borough of Dunellen, County of Middlesex, Docket No. MID-L-3947-15. Any redevelopment project containing a residential component shall provide a mandatory minimum fifteen percent (15%) affordable housing set-aside for rental units and a mandatory twenty percent (20%) set- aside for for-sale units. In the event that the inclusionary set-aside percentage (15% for rentals / 20% for-sale) of the total number of residential units does not result in a full integer refer to §89-13.B(4) of Dunellen's code. Such units shall be constructed, marketed, administered and occupied by income eligible households in accordance with the Uniform Housing Affordability Controls (UHAC, N.J.A.C. 5:80-26.1 et seq.).

6.3 Site #2. Train Station South- (Block 70/Lot 13 and 13.01)

This area is located on the other side of the railroad from the Train Station North area and is adjacent to the N.J. Transit train station and the Borough's library. The property is triangular in shape and is 2.88 acres in size. It is owned by the Borough and used for public parking, primarily for commuter use. The parking lot is currently operated by the Dunellen Parking Authority. The neighborhood located south of the area is primarily single family residential.

This area is attractive for redevelopment due to its location adjacent to the train station and the fact that it is already owned by the Borough. However, the cooperation of the Parking Authority is required due to its leasing of the property for public parking. The

redevelopment of this area may also require the relocation or reconfiguration of the library's parking lot. Alternatively, the library should ideally be incorporated into the new municipal complex and the library and surface parking of this tract replaced with structure parking and retail/office.

The goals for redeveloping this area include an increase in the number of public parking spaces, while encouraging new development with a mix of commercial uses. Due to the nearby single family residential uses, the height of any structures will be limited to no more than three stories. The redeveloper should include in its proposal, the interaction of this site with Sites 1 and 3 in order to create a harmonious redevelopment settingwith all three sites having some degree of pedestrian/Transit Village orientation. The site should contain a pedestrian feature so as to permit those utilizing the site to gain access to the other sites. Integrated into the design for this site should be a covered bus station.

It is likely that the South Washington Avenue/New Market Road frontage would include ground floor commercial with parking or residential above. The interior of the area, near the train station, should be developed with multi-level parking connected to the South Washington Avenue development and the train station.

It is anticipated that the Borough, in conjunction with the Parking Authority, would utilize a request for proposal process to solicit redevelopment proposals from developers for this area. Any development would be privately financed. The public parking component of the project would be constructed and financed through creative means to reduce the Borough's need to incur public debt. The Borough's ownership of the project area should provide it greater flexibility in structuring financing for the parking. Also, the involvement of the Parking Authority and its ability to issue debt represents another alternative for financing the public parking component.

This site must include the appropriate number and type of affordable housing units as required by the State of New Jersey affordable housing laws that are in place at the time the site is developed.

While this Plan envisions that this site will be redeveloped with non-residential uses, the Borough shall require any redevelopment project containing a residential component to include an affordable housing set-aside for qualified low and moderate income individuals and households in accordance with the Borough's Housing Element and FairShare Plan prepared February 1, 2016, as may be amended from time to time, and the terms of the settlement agreement between the Borough and the Fair Share Housing Center (FSHC) in the Matter of the Application of the Borough of Dunellen, County of Middlesex, Docket No. MID-L-3947-15. Any redevelopment project containing a residential component shall provide a mandatory minimum fifteen percent (15%) affordable housing set-aside for rental units and a mandatory twenty percent (20%) set- aside for for-sale units. In the event that the inclusionary set-aside percentage (15% for rentals / 20% for-sale) of the total number of residential units does not result in a full integer refer to §89-13.B(4) of Dunellen's code. Such units shall be constructed, marketed, administered and occupied by income eligible households in accordance with the Uniform Housing Affordability Controls (UHAC, N.J.A.C. 5:80-26.1 et seq.).

6.4 Site #3. South Washington Avenue between rail line and Columbia Street-

(Block 85/Lot 1 & 2; Block 83/Lot 1)

This area is located south of the rail line with frontage on South Washington Avenue and runs east to the Township of Piscataway municipal boundary. The adjacent neighborhood is single family residential with a Borough park, Columbia, located south of the area, currently undergoing major revitalization and enhancement.

The area consists of approximately 19 acres and contains a large industrial building, formerly a manufacturing, plant, which currently contains a mix of uses including a gym, and warehousing and manufacturing facilities. Due to the previous use for manufacturing, the area may have environmental issues that would have to be addressed prior to its redevelopment. In addition, the buildings are occupied and may require the relocation of the tenants.

The Borough would like to encourage the redevelopment of the area for mixed residential/commercial development with unobtrusive parking facilities. The average density for this area should be 21 units per acre. The redeveloper should include in its proposal the pedestrian interaction of this site with Site 2 in order to create a harmonious redevelopment setting with all three sites having some degree of pedestrian/Transit Village orientation. The site should contain a pedestrian feature so as to permit those utilizing the site to gain access to the other sites.

This site must include the appropriate number and type of affordable housing units as required by the State of New Jersey affordable housing laws that are in place at the time the site is developed.

The redevelopment of this site shall include an affordable housing set-aside of fifteen percent (15%) for low and moderate income individuals and households in accordance with the Borough's Housing Element and Fair Share Plan prepared February 1, 2016, as may be amended from time to time, and the terms of the settlement agreement between the Borough and the Fair Share Housing Center (FSHC) in the Matter of the Application of the Borough of Dunellen, County of Middlesex, Docket No. MID-L-3947-15. The redevelopment of the site shall result in the construction of a minimum of 58 affordable non-age-restricted rental units on the site in accordance with the Borough's Fair Share Plan, the terms of the settlement agreement, the redevelopment agreement between the Borough and the designated Redeveloper, and the provisions of Section 7 herein. Such units shall be constructed, marketed, administered and occupied by income eligible households in accordance with the Uniform Housing Affordability Controls (UHAC, N.J.A.C. 5:80-26.1 et seq.)

6.5 Remainder Parcels In Vicinity of Route 28 – "Downtown Core"

Drawing momentum from the successful redevelopment of the Downtown Center, it is anticipated that redevelopment of the Downtown Core outlined in Section 4 of this Plan will occur in subsequent phase or phases as redevelopment or perhaps rehabilitation. Such activity should be contemplated in concert with the Downtown Redevelopment Phase 1 to ensure consistency of effort and to provide guidance to property owners looking to capitalize on the anticipated dramatic downtown enhancement that will draw pedestrians through the length of the commercial district.

As with Site #1, Site #2, and Site #3, the Borough shall require any redevelopment project containing a residential component to include an affordable housing set-aside for low and moderate income individuals and households in accordance with the Borough's Housing Element and Fair Share Plan prepared February 1, 2016, as may be amended from time to time, and the terms of the settlement agreement between the Borough and the Fair Share Housing Center (FSHC) in the Matter of the Application of the Borough ofDunellen, County of Middlesex, Docket No. MID-L-3947-15. Any redevelopment project

containing a residential component shall provide a mandatory minimum fifteen percent (15%) affordable housing set-aside for rental units and a mandatory twenty percent (20%) set-aside for for-sale units. In the event that the inclusionary set-aside percentage (15% for rentals / 20% for-sale) of the total number of residential units does not result in a full integer refer to §89-13.B(4) of Dunellen's code. Such units shall be constructed, marketed, administered and occupied by income eligible households in accordance with the Uniform Housing Affordability Controls (UHAC, N.J.A.C. 5:80-26.1 et seq.)

6.6 <u>Transition Areas</u>

Understanding the importance of further development for the gateways to the Borough and proper development of properties bordering the Borough's residential neighborhoods, the Redevelopment Plan has been amended to include "transition areas" from the western gateway of Dunellen at the Middlesex border to Sanford Avenue, and from the eastern gateway of Dunellen at the Plainfield City border to Jackson Avenue. Noting that these transition areas are on the outer rims of the Redevelopment Area, these areas permit residential uses on the ground floor to provide appropriate density to support the Downtown Core of Dunellen. Any development in these areas is subject to the same affordable housing requirements as the Downtown Core pursuant to Section 6.1.4.

6.7 Front Street Transition Area

This area, consisting of those lots fronting upon Front Street between Washington Avenue and Lincoln Avenue on the south side of the street, at the rear of Block 32, functions as the transition between the residential neighborhood to the west and the Downtown Core. The lots currently include parking lots for businesses on North Avenue, dwellings, commercial uses at the corners of Lincoln and Washington Avenues, and the Borough Parking Authority properties. The Borough does not believe these properties fronting upon Front Street are appropriate for stand-alone mixed-use development, but should be permitted to be developed as either multi-family projects or as part of mixed-use projects that have their primary frontage on North Avenue or Washington Avenue. The Borough will also explore opportunities to acquire property or enter into agreements with property owners or developers to create public parking along Front Street to support North Avenue. Any development in these areas is subject to the same affordable housing requirements as the Downtown Core pursuant to Section 6.1.4.

6.8 Flex Transition Area

This area consists of a single lot, Block 86, Lot 5, which extends 1,697 feet from the 41028440:1}

Piscataway border along the south side of North Avenue and which is occupied by a mixture of retail, industrial, and commercial recreation buildings and uses. The rear of the lot abuts a New Jersey Transit owned lot adjacent to the rail right of way. The existing conditions on this lot, including its size, existing improvements, and contiguity with the NJ Transit properties, make it appropriate for uses which require greater land area than may be available in other sections of the Downtown and which would contribute to the vitality of the Downtown Core and overall quality of life. Any development in these areas is subject to the same affordable housing requirements as the Downtown Core pursuant to Section 6.1.4.

SECTION 7 - PROPOSED REDEVELOPMENT AREA LAND USE AND BUILDING REQUIREMENTS

7.1 Land Use and Building Requirements

Based upon preliminary interest and analysis of the Redevelopment Area's opportunities and constraints, a land use plan was created to take advantage of existingand potential physical and economic opportunities in the Redevelopment Area and to achieve the goals and objectives of the Redevelopment Plan. The proposed land uses in the Redevelopment Area are varied to take advantage of the different opportunities that are present in the Redevelopment Area and are flexible enough to respond to market conditions at the time of site planning and development. The land uses are proposed for each Redevelopment Site and standards for each site have been created. The permitted uses and design standards within each site and the design standards to the entire Redevelopment Area are detailed in the following Parcel Standards and General Standards section.

7.2 Relationship of Plan to the Borough Land Development (Zoning) Regulations

The land use controls and building restrictions set forth in this Redevelopment Plan shall apply to all new development within the Redevelopment Area and shall supersede any requirements set forth in the Borough of Dunellen Zoning Ordinance. All existing uses will be permitted to remain in the Redevelopment Area; however, any change in use or major alterations to any building or structures will be required to meet the land use and building requirements contained in this Redevelopment Plan. All the redevelopment regulations not addressed herein shall remain applicable. It is recognized that all development is contingent upon all necessary state, county and local approvals.

Site plan approval from the Borough's Planning Board in accordance with the Municipal Land Use Law ("MLUL") shall be required for all development within the Redevelopment Area, together with any other local approvals that may be required under a Redevelopment Agreement, which shall also be required. The Planning Board shall have the authority to grant variances that would be considered (c) variances under the MLUL and design waivers during the site plan approval process. No Land Use Board of the Borough shall have the authority to grant any variance that would be considered a(d) variance under the MLUL. Any proposed variation to this Redevelopment Plan that would be considered a (d) variance shall require an amendment to this Redevelopment Plan by Ordinance in accordance with the Local Redevelopment and Housing Law.

7.3 Land Use Map

A Land Use Map has been developed to highlight the various areas for redevelopment keyed to the following Land Use and Building Requirements.

7.4 Definitions

The definitions provided below shall supplement the definitions contained in the Borough Code for the purposes of this Redevelopment Plan:

<u>Adult Entertainment/Theaters:</u> Establishments offering sexually-oriented live entertainment or screening sexually-oriented films or videos. These shall be prohibited within the Borough of Dunellen.

<u>Artist Studio:</u> A place of work for an artist, artisan, or craftsperson involved in the creation of unique drawings, paintings, sculptures, glasswork, furniture, apparel, home decorations, jewelry, toys, and the like, and which may include the permanent residence of such person.

<u>Indoor Recreation:</u> An establishment providing indoor facilities for recreational activities and games, and rendering services or selling merchandise incidental to those activities and games.

Personal and Business Services: Establishments primarily engaged in providing services to a person and/or caring for that person's personal goods or apparel, or providing services to other business establishments. Examples of personal services include barber shops, beauty services, laundry, health clubs and gyms, clothing rental, and domestic services, professional photographers, instructional studios, financial services such as banking and accounting, and the like. Examples of business services include advertising services, mailing and shipping services (but not distribution centers), equipment rental and leasing (provided that there is no outdoor storage of such equipment), photo development services, and the like.

Retail: Establishments engaged in the sale or rental of goods or merchandise and in rendering services incidental to the sale or rental of such goods or merchandise, but not including wholesale of merchandise to other businesses. Such establishments shall be open to the public for in-person, on-premises transactions, and may offer delivery or shipping of merchandise typically stocked on-site. Show-room retail formats, in which on-premises merchandise is for display only, are permitted provided that the premises are open to the public and purchase orders may be completed on premises or remotely.

7.5 Land Use and Building Requirements

7.5.1 Standards Applicable to the Entire Redevelopment Area

1. Permitted Uses:

- a. Municipal facilities;
- b. Non-municipal emergency response facilities;
- c. Uses which are customarily accessory to any principally permitted uses;
- d. Rooftop and parking-lot solar installations, including "front of the meter" and "behind the meter" installations.

2. Minimum unit size:

- a. Studio unit 500 sf exclusive of balconies or other outdoor seating areas.
- b. One (1) bedroom unit 700 sf inclusive of balconies or other outdoor seating areas.
- c. Two (2) bedroom unit 800 sf inclusive of balconies or other outdoor seating

areas.

- d. Three (3) bedroom unit 1,000 sf inclusive of balconies or other outdoor seating areas.
- 3. Front side and rear Setback Requirements. Front yard setback is a minimum of 16 feet measured from the face of the curb, except where otherwise stated. Front yard setback does not include building overhangs such as awnings and balconies.
- 4. Materials. Materials used shall be conducive to creating a Railroad Town (Transit Village) environment, encouraging the use of brick, awnings, planters and wrought iron railings.
- 5. Landscape Requirements. The minimum area devoted to landscaped open space shall be ten (10) percent of the total lot area. Landscaped area is required to be native species of New Jersey with the exception of the nonnative Cherry tree variety type. If possible, depending on site constraints, and approvals, rain gardens located adjacent to subject property upon which a development is proposed, counts towards the ten (10) percent landscaping requirement.
- 6. Lighting. Decorative lighting in accordance with Borough specifications shall be used. Alternative lighting designs will be considered by the Planning Board. All street lights furnished by a developer shall include self-watering hanging planters.
- 7. Walkways. All walkways shall use decorative pavers. Pervious pavers are strongly recommended.
- 8. Trash receptacles and benches. Both trash receptacles and benches are required and shall be of materials complementing the buildings and the Railroad Town theme as selected by the Planning Board.
- 9. Rear setback to residential uses. A rear yard setback of no less than 12 feet shall be required between any building and a property line shared with an existing residential property or any residential (R-A, R-B, and the like) zone boundary. The rear yard shall include a combination of trees, shrubs, and opaque fence to provide privacy, attenuation noise, and prevent light encroachment into residential properties.
- 10. Affordable Housing Requirement. The Borough shall require any redevelopment project containing a residential component to include an affordable housing set-aside for qualified low and moderate income individuals and households in accordance with the Borough's Housing Element and Fair Share Plan prepared February 1, 2016, as may be amended from time to time, and the terms of the settlement agreement between the Borough and the Fair Share Housing Center (FSHC) in the Matter of the Application of the Borough of Dunellen, County of Middlesex, Docket No. MID-L-3947-15. Any redevelopment project containing a residential component shall provide a mandatory minimum fifteen percent (15%) affordable housing set-aside for rental units and a mandatory twenty percent (20%) set-aside for for-sale units. In the event that the inclusionary set-aside percentage (15% for rentals / 20% for-sale) of the total number of residential units does not result in a full integer, refer to §89-13.B(4) of Dunellen's code. Such units shall be constructed, marketed, administered and occupied by income eligible households in accordance with the Uniform Housing

Affordability Controls (UHAC, N.J.A.C. 5:80-26.1 et seq.).

- 11. Workforce Housing. Redevelopers are strongly encouraged to work with the Borough as part of the negotiation of a redevelopers agreement to set aside additional units for households earning incomes between 80% and 120% of regional median income, referred to herein as "Middle Income".
 - a. These units would not be counted towards the low- and moderate-income housing set-aside required by this Redevelopment Plan and the Borough Code;
 - b. The units would be subject to a period of control similar to what is required for affordable units. The period of control would be negotiated with the Borough as part of the Redevelopment Agreement;
 - c. The Borough, as part of a Redevelopment Agreement, may require the Redeveloper to advertise middle-income units to local residents before advertising to the general public;
 - d. The maximum rent for middle-income restricted units within each affordable development shall be affordable to households earning no more than 100% of median income, and the average rent for restricted middle-income units shall be affordable to households earning no more than 90% of median income;
 - e. The maximum sales price of middle-income restricted ownership units within each affordable development shall be affordable to households earning no more than 110% of median income, and each affordable development must achieve an affordability average of 95% for restricted ownership units; in achieving this affordability average, middle-income ownership units must be available for at least two different prices for each bedroom type;
 - f. The standards for bedroom distribution, the determination of what is considered "affordable", requirements for annual rent increases, and other standards and procedures for creating and controlling the affordability and accessibility of a middle-income unit shall be the same as those standards required for creating and controlling low- and moderate-income units, except as superseded by this section:
 - g. The Middle-Income units will be administered by the Borough's administrative agent unless otherwise established in a Redeveloper's Agreement.

7.5.2 Site #1. Train Station North (Block 69/All Lots)

Principal Permitted Uses:

- Mixed-Use consisting of one or more permitted commercial uses on the ground story and residential units and/or office uses on the upper two stories. Permitted ground level commercial uses shall be limited to:
 - a. Personal and business service establishments:
 - b. Offices;

- c. Restaurants, which are also permitted on rooftops;
- d. Entertainment, except adult;
- e. Arts & cultural institutions including galleries, theaters (except "adult"), museums;
- f. Indoor recreation, including billiards, hatchet throwing, miniature golf, and the like;
- g. Retail;
- h. Craft breweries, distilleries, winery salesrooms, brewpubs, and cider and meadery establishments;
- i. Uses permitted in Section 7.5.1.
- 2. Public Open Space. Public open space should be included in this tract as a Town Park center that can be enjoyed by the pedestrians of the Borough.
- 3. Bus shelters and related facilities.

Residential Unit Type - Residential units shall be "for sale" with a possible exception for age restricted rentals.

Building Requirements: The maximum building height shall be three (3)stories.

7.5.3 Site #2. Train Station South (Block 70/Lot 13 and 13.01)

Principal Permitted Uses:

- 1. Mixed-Use consisting of one or more permitted commercial uses on the ground story and residential units, structured parking, and/or office uses on the upper two stories. Permitted ground level commercial uses shall be limited to:
 - a. Personal and business service establishments;
 - b. Offices;
 - c. Restaurants;
 - d. Craft breweries, distilleries, winery salesrooms, brewpubs, and cider and meadery establishments:
 - e. Entertainment, except adult;
 - f. Arts & cultural institutions including galleries, theaters, museums, and crafting/work spaces for artists;
 - g. Uses permitted in Section 7.5.1.
- 2. Public Open Space. Potential public open space should be considered in this parcel as a Town Park center that can be enjoyed by the pedestrians of the Borough.
- 3. Bus shelters and related facilities.

Parking Garage Requirements. A multi-story parking deck shall be a required element of any redevelopment of this property, and shall be designed and utilized as shared parking for the downtown commercial district as well as for commuters utilizing the train and buses.

Building Requirements: The maximum building height shall be three (3) stories.

7.5.4 Site #3. South Washington Avenue (Block 85/Lots 1 & 2: Block 83/Lot 1)

Principal Permitted Uses:

Commercial/Retail/Residential/Recreational. This land use designation contemplates a mixed-use development not exceeding four (4) stories that may include residential, commercial/retail, office, craft breweries, craft distilleries, winery salesrooms, brewpubs and cider and meadery establishments and recreational uses. Only retail and commercial uses shall be permitted on the ground floor of a building(s) ("First Floor Commercial/Retail") that immediately fronts or faces South Washington Avenue. Office and residential uses shall be permitted on the floors above the ground floor of said buildings. Residential development shall be permitted on all floors in any building that does not immediately front on South Washington Avenue, with the maximum number of residential units in all buildings not to exceed 382 in number. The residential development may include an activity center and other typical uses and structures accessory to residential uses. To facilitate this mixed use development, the property may be subdivided into two or more parcels but shall be subject to a unified development plan. Notwithstanding any subdivision of the property, density shall be calculated based upon the total land area in the unified plan. Ground Floor Commercial/Retail uses may include (but is not limited to) personal and businessservice establishments, restaurants, retail stores, bakeries, delicatessens, drug stores, beauty parlors, food stores and supermarkets, all of which may include drive-through facilities. Any residential development may be for sale or rental, or a combination thereof, at the option of the developer, except as may be otherwise provided in a redevelopment agreement.

Building Requirements:

- 1. <u>Building height requirements</u>. The maximum building height shall be a maximum of four (4) stories and no higher than fifty-five (55) feet.
- 2. <u>Density requirement</u>. The maximum dwelling unit density shall be twenty-one (21) per acre. Minimum unit sizes at Section 7.5.1 do not apply.
- 3. <u>Front, side, and rear Setback Requirements</u>. There shall be no front yard, side yard or rear yard setback requirements to existing property lines or to new property lines created by a subdivision. All new structures or buildings shall be located at the front property line to provide a continuous street wall.
- 4. Minimum Building Separation Requirements:

- a. Front to Front 60 feet
- b. Rear to Rear and Rear to Side 40 feet
- c. Side to Side 25 feet
- 5. <u>Landscape Requirements</u>. The minimum area devoted to landscaped open space shall be ten (10) percent of Site # 3 and shall include landscaped areas in between buildings.
- 6. Residential Site Improvement Standards (RSIS). RSIS shall be applicable to residential uses within Site #3. Notwithstanding the parking requirements of the RSIS, however, the Borough of Dunellen Planning Board may, in its discretion pursuant to N.J.A.C. 5:21-3.1, approve an alternative parking standard pursuant to N.J.A.C. 5:21-4.14(c) due to the availability of mass transit. If there is any conflict or inconsistency between RSIS and this Redevelopment Plan with respect to residential uses, RSIS shall control.
- 7. Affordable Housing Requirements. A minimum of fifteen percent (15%) of all residential units shall be affordable to low- and moderate-income individuals and households. A minimum of 58 affordable, non-age-restricted rental units shall be provided on the site in accordance with the Borough's 2016 Housing Element and Fair Share Plan and the provisions of the plans, agreements, statutes and codes referenced therein. Rental units may be utilized to satisfy the entire number of affordable housing units that are required based upon the total number of rental and for-sale residential units.

7.5.5 <u>Downtown Core</u>

Principal Permitted Uses:

- Mixed Use-Consisting of one or more permitted commercial uses on the ground story and residential units and/or office uses on the upper two stories. Permitted ground level commercial uses shall be limited to permitted stand-alone uses in the Downtown Core and the following:
 - a. Personal and business service establishments;
 - b. Offices:
 - c. Restaurants;
 - d. Craft breweries, distilleries, winery salesrooms, brewpubs, and cider and meadery establishments;
 - e. Entertainment, except adult;
 - f. Indoor recreation, including billiards, hatchet throwing, miniature golf, and the like;
 - g. Retail;
 - h. Uses permitted at Section 7.5.1.
- **2.** Assembly spaces with or without on-site food preparation;

- **3.** Arts & cultural institutions including galleries, theaters, museums, and crafting/work spaces for artists;
- **4.** Public Open Space.

Building Requirements:

1. Building height requirements. The maximum building height shall be three stories.

7.5.6 Transition Areas

Principal Permitted Uses:

- 1. Multi-family residential; or
- 2. Mixed Use-Consisting of one or more permitted commercial uses on the ground story and residential units and/or office uses on the upper two stories. Permitted ground level commercial uses shall be limited to:
 - a. Personal and business service establishments;
 - b. Offices:
 - c. Restaurants;
 - d. Craft breweries, distilleries, winery salesrooms, brewpubs, and cider and meadery establishments;
 - e. Retail;
 - f. Artist working/crafting spaces; and
 - g. Uses permitted at Section 7.5.1.
- 3. Public Open Space.

Conditionally Permitted Uses

- 1. Artist studios, as defined in this Redevelopment Plan, provided that:
 - a. Any residential unit shall be vertically or horizontally separated from the working section of the Studio;
 - i. The residential unit must contain full and operational kitchen and bathroom facilities;
 - ii. The residential unit shall not exceed one-third (1/3) the total floor area of the building containing the Artist Studio use;
 - iii. Any residential unit occupied by minor children shall contain a minimum of two bedrooms;
 - iv. The residential unit shall only be occupied by the artist utilizing the studio and their family;
 - v. The residential unit and studio work space may have separate and distinct exterior access points, but must have interior cross access.

- b. The artistic or crafting activity taking place on the property shall be subject to the performance standards at §115-39;
- c. A studio work space may be shared by multiple artists, and only one of those artists must reside in any attached residential unit;
- d. The Borough may inspect any studio containing a residential unit every two (2) years to ensure compliance with this section;
- e. It is strongly encouraged that the studio adaptively reuse existing residential or non-residential buildings in the Downtown. Spaces intended for residential habitation shall meet all applicable state, federal, and local codes for a dwelling.

Building Requirements:

- 1. Building height requirements. The maximum building height shall be three stories.
- 2. <u>Ground Floor Uses</u>: When residential uses are proposed on the ground floor within the transition areas, the design of the ground floor facing a public street is strongly encouraged to include a storefront design with accessory residential uses such as the lobby, amenity, fitness, or other similar type of accessory use.

7.5.7 Front Street Transition

Principal Permitted Uses:

- 1. Multi-family residential;
- 2. Municipal facilities;
- 3. Public Open Space.

Conditionally Permitted Uses:

- 1. Mixed-Use consisting of one or more permitted commercial uses on the ground story and residential units and/or office uses on the upper two stories. Permitted ground level commercial uses include:
 - a. Personal and business service establishments;
 - b. Offices;
 - c. Restaurants;
 - d. Craft breweries, distilleries, winery salesrooms, brewpubs, and cider and meadery establishments;
 - e. Uses permitted at Section 7.5.1.

Mixed-use development and any uses or structures which are accessory to a mixed-use development shall only be permitted in the Front Street Transition Area as part of a development that has its primary frontage on North Avenue or Washington Avenue. For the purpose of this paragraph, "primary frontage" shall be the frontage from which any storefronts or lobby areas are accessed.

Building Requirements:

- 1. Building height requirements. The maximum building height shall be two and one-half (2.5) stories.
- Ground Floor Uses: When residential uses are proposed on the ground floor within the transition areas, the design of the ground floor facing a public street is strongly encouraged to include a storefront design with accessory residential uses such as the lobby, amenity, fitness, or other similar type of accessory use.

7.5.8 Flex Transition Area

Principal Permitted Uses:

- 1. Multi-family residential; or
- 2. Mixed Use-Consisting of one or more permitted non-residential uses on the ground story and residential units and/or office uses on the upper two stories. Permitted ground level commercial uses shall be limited to:
 - a. Personal and business service establishments;
 - b. Offices;
 - c. Restaurants:
 - d. Craft breweries, distilleries, winery salesrooms, brewpubs, and cider and meadery establishments;
 - e. Retail;
 - f. Arts & cultural institutions including galleries, theaters, museums, and artist working/crafting spaces;
 - g. Indoor recreation, including billiards, hatchet throwing, miniature golf, and the like;
 - Supermarkets and grocery stores;
 - i. Uses permitted at Section 7.5.1.
- 3. Non-residential buildings consisting of one or more of the ground-level uses listed under 7.5.8.2, and/or any the following uses:
 - a. Film studios;
 - b. Visual and/or audio production facilities;
 - c. Assembly spaces with or without on-site food preparation;
 - d. Office;
- 4. Public Open Space.

Building Requirements:

- 1. Building height requirements. The maximum building height shall be three stories.
- 2. Ground Floor Uses: When residential uses are proposed on the ground floor within the 41028440:1}

transition areas, the design of the ground floor facing a public street is strongly encouraged to include a storefront design with accessory residential uses such as the lobby, amenity, fitness, or other similar type of accessory use.

SECTION 8 - GENERAL DESIGN STANDARDS

8.1 <u>Design Standards</u>

This section details the overall design standards in the Area in terms of streetscape design; the visual appearance of Route 28/North Avenue and Washington Avenue; open space design, lighting and landscaping design; site design guidelines; storage, service and loading areas; refuse and recycling collection areas; the screening of exterior mechanical equipment; signage; outdoor dining; architectural design; and parking requirements. These standards are to be used in conjunction with Site Standards.

8.2 Streetscape Requirements

The streetscape is the primary image-setting area and includes all public streets. The area between the face of the building and the edge of the pavement is designated streetscape landscape area and is subject to the following standards:

- 1. Benches, recycled plastics with wrought iron frame
- 2. Metal or Iron Trash Receptacles matching benches
- 3. Native shrubs, decorative trees, and ground cover of New Jersey. Nonnative Cherry trees are permitted to be planted.
- 4. Walkways made of brick and or decorative mason materials. Pervious pavers are strongly recommended
- 5. Planters
- 6. Awnings (types, style, signage, lighting]
- 7. Decorative and/or American Flag
- 8. Self-watering flower pots and planters
- 9. Bicycle racks

8.3 Green and Biophilic Design

The Borough strongly encourages developers to provide what are often called "green" or "biophilic" design elements, such as exterior living walls, living canopies, and green roofs that incorporate or cover traditionally manufactured surfaces with plants, mosses, and other forms of natural coverage. These features should be designed to reduce stormwater runoff and potable water usage by using collected rainwater, greywater, condensation runoff from air conditioning units, or other alternative water sources in lieu of potable water.

Additionally, the Borough strongly encourages projects with a building coverage of at least half an acre to utilize rainwater collection and reuse for non-drinking purposes including for lawn irrigation and toilet flushing in order to reduce stormwater beyond what is required by the NJ DEP.

8.4 Street Trees Along North Avenue, Bound Brook Road (State Highway Route 28), and Washington Avenue

The visual appearance of Route 28 is important because it serves as an entranceway into the commercial/office portion of the Area, which then leads into downtown Dunellen. Additionally, Washington Avenue serves as the main entranceway into downtown Dunellen and its commercial area.

Deciduous decorative trees, native to New Jersey shall be planted along these corridors approximately 50- foot on-center and in relation to building facade. Nonnative Flowering Cherry trees are permitted to be planted. Minor deviations from this spacing may be permitted by the Planning Board to accommodate driveways, street lighting, and other furnishings as appropriate for sound site planning and streetscape design. Trees shall be over 12 feet in height; a minimum 3-inch caliper and shall be planted on the street side of any sidewalk. The Borough Shade Tree Commission shall be consulted regarding all specifications regarding new or replacement street trees, and Shade Tree Commission comments shall be provided to the Planning Board for action.

8.5 Open Space Design. Lighting and the Public Realm

The goal of the open space design standards is to improve the visual environment of the area through landscaping and other amenities in order to attract people to the area. People are naturally attracted to areas that appear inviting, comfortable and safe. The following standards have been created to achieve this goal.

- 1. All new public open space in the transit village district must be designed to be integrated into the public pedestrian circulation system. Open spaces shall be so located as to provide for maximum usability and to create a harmonious relationship between buildings and the open space within the Area.
- 2. New public open space in the transit village district cannot be designed as a residual space between buildings. It must contribute to the public's safe and direct pedestrian access to the train station. It must be designed without barriers, fences, gates or signs that imply that the route is for use of the development's residents only.
- 3. All improved public open space shall incorporate elements such as native shrubbery, attractive paving materials, street furniture, lighting, low walls, gazebos, fountains and other architectural and artistic amenities so as to produce a pleasant environment at all levels. Benches shall be placed perpendicular to the street, or, if necessary, parallel but facing away from the street. Bollards, native decorative trees, and other street furniture should be used to protect pedestrians and buildings from errant drivers. Nonnative Cherry trees are permitted to be planted. Comfortable and attractive street furniture that is accessible to the physically disabled should be provided in public spaces for public enjoyment and comfort. Street furniture may include seating and tables, drinking fountains, trash receptacles,information kiosks, and directories. Street furniture such as benches, planters, trash receptacles, bollards, kiosks, public art, bulletin boards, parking meters, newspaper racks, mail boxes, and light poles shall be installed so they are out of the way of the main pedestrian walkway.
- 4. All areas not covered by building, pavement or impervious surface shall be landscaped by a mix of native evergreen and deciduous decorative trees, shrubbery and herbaceous plants, including grass-native species proven to resist the urban

environment in this area. Native evergreen screen planting shall be a minimum of four (4) feet in height. Nonnative Cherry trees are permitted to be planted. Native deciduous shrubs shall be a minimum of twelve to eighteen (12 to 18) inches in height. Material shall be planted, balled, and burlapped and be of specimen quality as established by the American Association of Nurserymen. At initial planting said material shall provide a screen from the top of the planting to within six (6) inches of grade. Other plant materials shall be dense and of specimen quality as determined above. All native decorative deciduous trees shall be a minimum of three (3) inches in caliper or twelve (12) feet in height. Nonnative Cherry trees are permitted to be planted.

- 5. Outdoor plazas shall be encouraged in public areas. Adequate native landscaping and street furniture of a style complementary to the surrounding facades shall be used.
- 6. Public art in the forms of sculpture, murals, artist-designed street furnishings, etc. should be integrated into the outdoor environments associated with new public redevelopment projects.
- 7. Adequate and appropriate lighting shall be provided to promote a sense of security in the public open space.
- 8. All trash dumpsters shall be adequately secured, enclosed, and screened on all sides by native landscaping or other types of attractive materials.
- 9. All fences and walls shall be designed as integrated parts of the overall architectural and site design. All materials shall be durable and finished in textures and colors complementary to the overall architectural design.
- 10. Conspicuous chain link fencing without screening and/or native landscaping shall not be permitted.
- 11. Public sidewalk areas shall be landscaped with native species of New Jersey and durably paved and shall be properly illuminated with safe and adequate lighting. Nonnative Cherry trees are permitted to be planted.
- 12. Maintenance of landscaping on public property or right-of-way shall be the subject of a Developer's Agreement.
- 13. All utilities shall be located underground.

8.6 Transit Supportive Site Design Guidelines

Strong transit supportive site design guidelines are essential for insuring a compact and pedestrian friendly environment with a successful public realm. An important goal of the Plan is to seamlessly knit together public and private sites with each other, the downtown, and the train station.

All buildings in their design and layout should be an integral part of the total development for the parcel. The building's design shall endeavor to achievecompatibility in scale, form,

functional utility, appropriateness and relationship to adjoining buildings. Each building fronting on a public street must use materials appropriate for fostering a Railroad Town feel, with brick or durable masonry material onportions of the front façade of the building being the most desirable.

All structures within the Redevelopment Area shall be designed and maintained so as to improve the visual appearance of Dunellen as viewed from within and beyond the Borough's borders.

1. Integration of Transit

- a. All new development should relate to the transit station as a vital element of the downtown.
- b. The transit station should be fully integrated into the design of the pedestrian environment.
- c. Where any new development is located on an established bus route, bus turnouts and shelters should be incorporated into the site design in consultation with NJ Transit.

2. Pedestrian Connectivity

- a. Continuous sidewalks should be provided along all public street frontages.
- b. Sidewalks connecting the transit station to key destinations should be as direct and visually unobstructed as possible.
- c. In areas slated for outdoor dining, there must be six feet of unobstructed sidewalk available for the exclusive use of pedestrians.
- d. Driveway curb cuts should be kept to a minimum on primary public pedestrian routes.
- e. Where sidewalks interface with driveways, the sidewalk material and level should continue across the driveway.
- f. Eliminate security fences, gates and barriers between different uses (except to protect the privacy and security of private open space).
- g. Bicycle networks should run throughout the transit village district and link directly to the transit station with clear signage leading the way. In Site #3, a bicycle route to South Washington Avenue shall be provided within the development, and bicycle parking shall be provided on-site.

3. Building Placement and Street Walls

- a. All structures within the Redevelopment Area shall be situated with proper consideration of their relationship to other buildings, both existing and proposed, in terms of light, air, and usable open spaces, access to public rights-of-way and off-street parking, height, and bulk.
- b. Groups of related buildings shall be designed to present a harmonious

appearance in terms of building silhouette; architectural style and scale; massing of building form; surface material, finish, and texture; decorative features; window and doorway proportions; entry way placement and location; signage; and landscaping.

- c. All buildings fronting a public street shall be placed directly up to the sidewalk in order to maintain a continuous building street wall along public streets.
- d. Buildings in Sites # 1 and # 2 and any building in Site #3 along South Washington Avenue should be oriented so that the entrances are clearly identifiable and open directly onto a public sidewalk or plaza.
- e. The main entrance of a corner building on public streets should be placed on a diagonal and oriented to the intersection.
- f. Buildings along arterial streets should be placed in order to allow for the use of common driveways where a reduction in the number of curb openings will enhance the streetscape and promote traffic safety.
- g. All loading areas must be located in a rear yard and screened from view from public rights-of-way.
- h. No drive-through establishments are permitted within the transit village district, with the exception of banks and the retail/commercial uses in Site #3.

4. New Streets

- a. The layout of new streets shall be in a grid pattern or modified grid pattern, emphasizing interconnected streets.
- b. The street grid should be maintained wherever possible. Where the street grid is interrupted by steep slopes or other topographical variations, walkwaysor stairways should be built to maintain pedestrian continuity.
- c. It is desirable to have streets with block faces of 400 feet in length or less. For blocks over 600 feet, provide a mid-block cut-through for pedestrians.
- d. The use of service alleys for commercial / retail uses is encouraged.

5. Off-Street Parking and Circulation

- a. Off-street parking is an integral component of the Plan. The importance of such parking, however, is not intended to dictate project design.
- b. Off Street parking facilities shall be provided with convenient and safe access to public rights of way and shall be illuminated so as to reflect light away from any adjoining properties.
- c. Minimum Off-Street Parking Standards shall be as set forth in Section 8.13 herein. If no Off-Street Parking Standard is specified in Section 8.13, the current municipal code shall apply.
- d. Off-Street parking and loading areas shall be coordinated with the public street

- system. Shared parking among mixed uses shall be encouraged and may be factored in for purposes of calculations, but with any proposed sharedparking to be subject to the approval of the Planning Board.
- e. Parking for principal permitted uses may, at the discretion of the Planning Board and in conjunction with a site plan and/or subdivision application, be granted relief from the parking requirements provided credible evidence is presented that the parking needs of such uses can be met by existing on-street spaces and off-street public or private parking lots. The Planning Board may require the furnishing of written authorization of the owners of such off-street parking lots that the specified numbers of parking spaces in such a lot are available and will be designated for daily or overnight parkingfor such use.
- f. No off-street parking shall be allowed between a public street or pedestrian way and the required frontage for a building.
- g. Off-street parking shall only be allowed in surface lots on the side or rear of a building, in an underground lot or in a parking structure.
- h. Parking lots should be designed to minimize conflicts between vehicles and pedestrians.
- i. Pedestrian walkways are encouraged to service the parking area.
- j. Where a parking lot is located along a public street, no more than 60 feet of frontage is permitted.
- k. Parking lot entrances and exits should be designed away from primary pedestrian routes.
- I. Parking bays in excess of twelve (12) spaces in length should be divided by intermediate landscaped islands. Landscape islands should provide at least one parking stall width of landscape area for planting native decorative trees and groundcovers. Nonnative Cherry trees are permitted to be planted.
- m. Any surface parking facility shall be landscaped and include (1) native shade tree forevery twenty (20) parking spaces.
- n. Lighted sidewalks should extend between rear or side parking areas and building entrances.
- o. Residential garages should be as inconspicuous from the public street as possible to maintain a traditional neighborhood feel.

6. Parking Structures

- a. The ground floor facade of any parking structure abutting a street or walkway should be wrapped with retail or office use.
- b. Facades should be designed and architecturally detailed like other commercial buildings within the district.
- c. Windows or other openings should be provided that echo those of surrounding buildings.
- d. Top decks of parking structures visible from other properties should be designed with trellises and for landscaping sufficient to screen portions of the visible area.

8.7 Storage, Service and Loading Areas

Storage, service, maintenance, and loading areas shall be constructed, maintained, and used in accordance with the following conditions:

- Off-street loading shall be provided for all commercial uses in accordance with the municipal code or in accordance with the following schedule where specific provision is not addressed by Code.
 - a. One off-street loading space for the first full 25,000 square feet of total gross building floor area.
 - b. One additional off-street loading space for each subsequent 25,000 square feet or portion thereof of total gross building floor area.

Each off-street loading space shall be at least 12 feet in width, 50 feet in length andhave a height clearance of at least 14 feet and shall be separate from off-street parking facilities.

- 2. Loading areas are permitted in rear yards or side yards only, provided that they are screened from public view.
- 3. No loading, storage or service area shall be located between the building line and the street line, i.e., in the front yard.
- 4. Provisions shall be made on site for any necessary vehicle loading, and no on-street vehicle loading or idling shall be permitted.
- 5. No materials, supplies, or equipment, including trucks or other motor vehicles, shall be stored upon site except inside a closed building or behind a durable material wall not less than six (6) feet in height, screening such materials, supplies, or vehicles from adjacent sites so as not to be visible from neighboring properties and streets. Any outdoor storage areas shall be located within the rear portions of a site.
- Where curbside loading areas are not designated nearby, designated loading or staging spaces should be provided for mail and parcel delivery vehicles and moving trucks within the parking and circulation areas for any residential or mixed-use development.

8.8 Refuse and Recycling Collection Areas

- 1. All outdoor refuse and recycling containers shall be visually screened within adurable enclosure, six (6) feet or higher, so as not to be visible from adjacent lots or sites.
- 2. Refuse and recycling collection enclosures should be designed of durable materials with finishes and colors which are unified and harmonious with the overall architectural theme
- 3. Refuse and recycling collection areas should be so located upon the lot as to provide clear and convenient access to refuse collection vehicles.

- 4. Refuse collection areas should be designated and located upon the lot as to be convenient for the deposition of refuse generated on the site.
- 5. Refuse and recycling collection areas should be effectively designed to contain all refuse generated on site and deposited between collections. Deposited refuse should not be visible from outside the refuse enclosure.

8.9 Screening of Exterior Mechanical Equipment

- 1. In areas where rooftops can be viewed from adjacent roadways, rooftop equipment (including solar panels on flat roofs) shall be screened to the greatest extent possible, and/or shall be painted to match the roof. If such rooftop equipment is visible from the public road, it shall be finished to match the facade of the building.
- 2. Conventional mechanical and electrical equipment, which is part of the building space, such as heating, ventilating, the air conditioning system and lighting and general power, where ground mounted, shall be screened from view with evergreen landscaping.
- 3. Electrical equipment shall be mounted on the interior of a building wherever possible. When interior mounting is not practical, electrical equipment shall be mounted in a location where it is substantially screened from public view. In no case shall exterior electrical equipment be mounted on the street side or primary exposure side of any building.
- 4. Process equipment such as stacks, hoppers, bins, storage vessels, blowers, compressors, piping, ducting, conveyors and the like, which are ground mounted, shall be enclosed with screen walls to match the principal buildings.
- Transformers that may be visible shall be screened with either plantings or a durable noncombustible enclosure. Transformer enclosures should be designed of durable materials with finishes and colors which are unified and harmonious with the overall architectural theme.
- 6. Satellite dishes are encouraged to be roof mounted if possible and shall not be visible from the public road or sidewalks.
- 7. Solar panels on sloped roofs shall not project beyond the roof peak.

8.10 Signage

Signage for commercial and retail buildings shall be an essential and permanent component of the building design and shall be compatible with building materials and colors. Design of the signs shall be compatible to the Railroad Town (Transit Village) environment. Only signs that identify uses within the buildings are permitted.

In Site #3, no more than two (2) identification signs shall be permitted at the main entrance, which may include multi-use signs. The maximum area of each identification sign shall be seventy-two (72) square feet.

The standards for signage are to be found in the Municipal Code and based on the United States Sign Council recommendations.

8.11 Outdoor Dining

Where permitted, seasonal outdoor dining as an accessory use to a restaurant shall be permitted with the following provisions:

- 1. Restaurants shall not place any table, sign, or umbrella, or other item in such a manner as to block or impair pedestrians utilizing the sidewalk, walkways or building entrances/egress, municipal signs, receptacles or garbage, public bench, or other public amenity including fire hydrants. Outdoor seating is only permitted if indoor seating is also available. The materials used for outdoor furniture must be approved by the Planning Board.
- 2. Restaurants must provide for the disposal of recycled cans/bottles and garbage. Receptacles for garbage shall be used for commercial refuse. Sidewalk areas shall be kept clean during hours of operation.
- 3. Drive-in or drive-through service shall be prohibited.
- 4. No portion of any sidewalk dining equipment, including chairs, table and opened umbrellas, shall encroach upon the sidewalk in a manner to block, impede or cover adjacent store fronts, doors, or windows in front of any other business establishment.
- 5. An outdoor dining permit must be visibly displayed for all outdoor seating. Unless otherwise covered by this section, outdoor dining shall comply with the applicable provisions of the Municipal Code and Ordinances, including but not limited to Ordinance 2012-04.

8.12 Transit Supportive Architectural Design Guidelines

Transit supportive architectural design guidelines are important for insuring, among other goals, appropriate building massing, orientation, scale, entries, windows, facades and roofs. Buildings fronting on a public street shall be designed to have attractive, finished appearances from all public spaces and shall comply with the following guidelines.

1. Facades

- a. Buildings should have a well-defined front facade with primary entrances facing the street.
- b. Buildings should be aligned so that the dominant lines of their facades parallel the line of the street and create a well-defined edge.
- c. The primary façade(s) (viewable by the public from streets and parking lots) of buildings of 60 feet or greater in width should be articulated into smaller increments through the following or similar techniques:
 - i. Stepping back or extending forward abut compatible materials.

- ii. Division into storefronts with separate display windows and entrances.
- iii. Arcades, awnings, window bays, balconies or similar ornamental features.
- iv. Variation in rooflines to reinforce the articulation of the primary façade.
- v. Use of different buildings materials that are contextual to the building façade.
- d. It should be recognized that buildings will be viewed from a variety of vantage points. Consequently, the placement of doors, windows, balconies, changes in materials, or roof height, etc., should be designed to provide an attractive and harmonious design on all sides.
- e. Rear facades should be designed as an integral part of the overall building with similar materials and detail treatments.
- f. In general, buildings over two stories should have a well-defined base, middle and top. The base, or ground floor, should appear visually distinct from the upper stories, through the use of a change in building materials, window shape or size, an intermediate cornice line, an awning, arcade or portico, or similar techniques.
- g. Portions of upper stories (above the second or third level) should be stepped back from the line of the front facade to provide areas for outdoor terraces, rooftop patios, etc.
- h. Architectural details such as ornamental cornices, arched windows and warm-toned brick with bands of contrasting color are encouraged in new construction. The contemporary adaptation of historic and vernacular residential, institutional and commercial styles found elsewhere in the municipality is encouraged.

2. Transparency: Window and Door Openings

- a. For nonresidential or mixed-use buildings, window and door openings should comprise at least 60 percent of the length and at least 30 percent of the area of the ground floor of the primary street facade.
- b. For nonresidential or mixed-use buildings, a minimum of 20 percent of the ground level of side and rear facades not fronting a public street should consist of window and door openings.
- c. For nonresidential or mixed-use buildings, a minimum of 20 percent of all sides of upper story facades should consist of window or balcony/door openings.
- d. For residential buildings, a minimum of 20 percent of primary (street-facing) facades and 15 percent of other facades including upper stories should consist of window and door openings providing residents within the buildingsa visual connection to activity on the sidewalk and street.
- e. Glass on street facing doors and windows should be clear or lightly tinted, allowing views into and out of the interior. Mirrored, dark tinted, or opaque or

glass block should not be used.

3. Building Entrances

- a. Primary building entrances on all buildings should face on a public street or walkway, or be linked to that street by a clearly defined and visible walkway or courtyard. Additional secondary entrances should be oriented to a secondary street or parking area.
- b. Residential entries should be separate and distinct from commercialentrances.
- c. In the case of a corner building or a building abutting more than one street, the street with the higher classification should be considered primary. The main entrance should be placed at sidewalk grade.
- d. Non-residential building entries should be designed with one or more of the following:
 - i. Canopy, portico, overhang, arcade or arch above the entrance.
 - ii. Recesses or projections in the building facade surrounding the entrance.
 - iii. Display windows surrounding the entrance.
 - iv. Architectural detailing such as brickwork or ornamental moldings.
 - v. Planting areas, pots or window boxes for seasonal landscaping.
- e. Porches, steps, roof overhangs, hooded front doors or similar architectural elements should be used to define the primary entrances to all residences.

4. Building Materials

- a. Buildings should be constructed of durable, high-quality materials such as: brick, natural stone, manufactured stone, vinyl siding, fiber cement siding, textured, patterned and/or integrally colored cast• in-place concrete, integrally colored, precast concrete masonry units (provided that surfaces are molded, serrated or treated to give wall surfaces a three-dimensional texture).
- b. Stucco or exterior insulating finish system is acceptable above the first floor of the façade visible to public sidewalks and street.
- c. Buildings may include architectural metal decorative panels, structural elements and decorative support or trim members.
- d. Buildings may not be constructed of unadorned plain or painted concrete block, unarticulated or blank, tilt-up concrete panels, pre-fabricated metalbuilding systems, or glass curtain wall systems, fiberglass, or asphalt.

5. Roof Design

- a. Roof lines and cornice details shall be completed in a three-dimensional manner so that the features on the back of the roof or similar unfinished areas are not visible.
- b. Buildings may be designed with pitched and/or flat roofs. Flat roofs should be defined with a discernable cornice line.

- c. Variations in roof type, height, and/or distinct, separate roof segments should be considered as a means of creating greater visual interest, identifying changes in use, areas of ownership or reducing monotony.
- d. Pitched roofs such as gable, hip, shed or mansard roofs should be clad with highly durable materials such as standing seam metal, slate, asphalt shingles, ceramic or fireproof composite tiles.

6. Equipment Screening

- a. All rooftop equipment should be screened from view from adjacent streets, public rights-of-way and adjacent properties. Preferably, rooftop equipment should be screened by the building parapet, or should be located out of view from the ground.
- b. Exterior mechanical equipment such as ductwork should not be located on primary building facades.
- c. Soft water tanks, gas meters, and electrical meters should also be screened from public view wherever possible.
- d. All screening shall be architecturally compatible with the primary structure. The screening should be part of the articulation of the building and not appear be an afterthought. Sound attenuation to mechanical equipment is also encouraged.

7. Franchise Architecture

a. Franchise architecture (building design that is trademarked or identified with a particular chain or corporation and is generic in nature) is generally discouraged unless it employs a traditional storefront commercial style. Franchises or national chains should create context sensitive buildings that are sustainable and reusable.

8. Awnings

- a. Awnings, overhangs and arcades are encouraged, where pedestrians are expected to walk and shop, to provide overhead protection and to create significant entrances.
- b. Where awnings are used, canvas or fabric awnings are preferable. If glass or metal awnings are employed, they should closely complement the building's architectural character and aesthetic. Back lighted awnings and canopy signs should not be used.
- c. Awning standards are found within the Borough's sign ordinance.

8.13 Transit Supportive Parking Requirements

Parking standards within the transit village district should reflect proximity to high frequency transit service, pedestrian-friendly built forms, and mix of uses.

1. For new and rehabilitated sites under 20,000 sf there will be no on-site parking

requirements for restaurants, commercial, retail, personal service establishment uses, theaters, bars, and nightclubs.

- 2. For new and rehabilitated sites, the on-site parking requirements for residential uses are as follows:
 - a. Studio unit one (1) parking space per unit
 - b. One (1) bedroom unit one (1) parking space per unit
 - c. Two (2) bedroom units one and half (1.5) parking space per unit
 - d. Three (3) bedroom units one and three quarters (1.75) parking space per unit
- 3. For new and rehabilitated sites 20,000 sf or over, required on-site parking for restaurants, commercial, retail, personal service establishment uses, theaters, bars and nightclubs may be reduced by up to 50% by providing a shared parking analysis. The shared parking analysis must be prepared by a qualified parking expert or licensed professional planner and be based on the anticipated hours of operation and specific operational characteristics of the anticipated users in the proposed development. On street parking located adjacent and contiguous to the property only, may be counted toward the restaurants, commercial, retail, personal service establishment uses, theaters, bars, and nightclubs parking requirements only for the proposed development.
- 4. For uses that are ancillary to a larger business, no additional parking will be required. [Example- a snack shop within an office building or hotel.]
- 5. All parking spaces shall be a minimum of nine (9) feet in width by eighteen (18) feet in depth. Aisles shall be a minimum of twenty-four (24) feet in width.
- 6. Solar canopies erected on surface parking lots shall provide vertical clearance of at least 12 feet.
- 7. Parking should be shared among different buildings and facilities whenever possible to take advantage of different peak periods. [Example an office building can share parking with a restaurant.]
 - a. For large shared parking arrangements, jurisdictions are encouraged to require formal shared parking agreements that are recorded with the jurisdiction.
- 8. A reduction in the number of off-street parking spaces required (excluding parking spaces for persons with disabilities) shall be permitted for the provision of bicycle parking provided that no fee is required for using the bicycle parking.
 - b. The reduction in the number of automobile parking spaces shall be reduced by one (1) space for each bicycle parking space provided, up to ten (10) percent of the total required spaces.
 - c. Bicycle parking shall be at least as conveniently located as the most

- convenient automobile spaces, other than those spaces for persons with disabilities.
- d. Bicycle parking shall be an integral part of the overall site layout and designed to minimize visual clutter.
- e. Bicycle parking shall be provided in a well-lighted area.
- f. Bicycle Parking Spaces outside of a building shall be located within one hundred (100) feet (as the crow flies) of the primary building entrance.
- g. All bicycle parking areas shall afford a four (4) foot wide access aisle to ensure safe access to spaces.
- h. Bicycle parking shall be located so as to protect bicycles from automobile damage.
- i. All Bicycle Racks and lockers shall be securely anchored to the ground or building structure.
- Bicycle Parking Spaces shall not interfere with pedestrian circulation and shall adhere to ADA requirements.
- 9. Payment in Lieu of Parking (PILOP): It is the policy of this Plan that, when practicable, parking requirements are to be met on site. However, if a new or rehabilitated development subject to this Plan is unable to meet the parking requirements of this Plan as a result of undue difficulty or hardship, the Borough, as redevelopment entity, may, in its discretion, require the redeveloper thereof to make a Payment in Lieu of Parking (PILOP) to satisfy, in whole or in part, all or a portion of such parking deficit. Such requirement will be documented in the redevelopment agreement and/or the Declaration of Covenants and Restrictions for the development, as appropriate. In the event that the Borough opts not to require a PILOP and/or to the extent that a parking deficit is not satisfied through a PILOP, the redeveloper will be required to apply for a variance with respect to such parking deficit and satisfy all legally required standards of proof in order for such variance to be granted.

The PILOP may include but not be limited to (a) a one-time payment to the Borough per deficient parking space and/or (b) a requirement that the redeveloper lease one (1) parking space per deficient parking space at a municipal parking lot, or if not available or practical, at a private parking lot. These leases are to be maintained for the life of the development, such obligation to be set forth in the Declaration of Covenants and Restrictions to be recorded against the redevelopment property and in a restriction to be recorded against any private property supplying a replacement space. Any change to a PILOP must be approved by the Borough Council.

All initial PILOP payments will be paid into the Borough's Parking Improvement Program Trust Fund at the time of and as a condition of issuance of construction permits for the development. To secure payment of redeveloper's obligation to the Parking Improvement Program Trust Fund, a municipal assessment for a local improvement

pursuant to N.J.S.A. 40:56 et seq. shall be placed upon the real estate that is the subject of PILOP. The provisions of N.J.S.A. 40:56 et seq. shall apply in the event of a default or late payment.

Prior to collecting a PILOP payment, the Borough shall apply to the State of New Jersey, Department of Community Affairs, Local Finance Board pursuant to administrative rule, for its approval and establishment of a dedicated and restricted trust fund (the Borough's Parking Improvement Program Trust Fund) for deposit of such payments. The PILOP payments collected and deposited into the Parking Improvement Program Trust Fund shall be dedicated to provide for: engineering and design; traffic and other feasibility studies; acquisition through purchase or condemnation; erection, construction of or installation of off-street parking facilities, parking structures, or equipment; and other associated parking project development costs. The expenditure of such funds for said purposes shall be made at the time and in the manner determined by the Borough to be in the best interests of the Borough in providing off-street parking.

- 10. All applications are required to comply State regulation P.L. 2021, c.171 An ordinance authorizing and encouraging electric vehicle supply/service equipment (EVSE) and make ready parking spaces. For new and rehabilitated sites, each application involving a multiple dwelling with five or more units of dwelling space the developer or owner, as applicable, shall:
 - a. prepare as Make-Ready parking spaces at least 15 percent of the required offstreet parking spaces, and install EVSE in at least one-third of the 15 percent of Make-Ready parking spaces;
 - within three years following the date of the issuance of the certificate of occupancy, install EVSE in an additional one-third of the original 15 percent of Make-Ready parking spaces; and
 - within six years following the date of the issuance of the certificate of occupancy, install EVSE in the final one-third of the original 15 percent of Make-Ready parking spaces.
 - d. Throughout the installation of EVSE in the Make-Ready parking spaces, at least five percent of the electric vehicle supply equipment shall be accessible for people with disabilities.

Each application involving a parking lot or garage not covered in 8.13.19 shall:

- a. Install at least one Make-Ready parking space if there will be 50 or fewer offstreet parking spaces.
- b. Install at least two Make-Ready parking spaces if there will be 51 to 75 offstreet parking spaces.
- c. Install at least three Make-Ready parking spaces if there will be 76 to 100 offstreet parking spaces.
- d. Install at least four Make-Ready parking spaces, at least one of which shall be accessible for people with disabilities, if there will be 101 to 150 off-street parking spaces.

- e. Install at least four percent of the total parking spaces as Make-Ready parking spaces, at least five percent of which shall be accessible for people with disabilities, if there will be more than 150 off-street parking spaces.
- f. In lieu of installing Make-Ready parking spaces, a parking lot or garage may install EVSE to satisfy the requirements of this subsection.

All parking spaces with EVSE and Make-Ready equipment shall be included in the calculation of minimum required parking spaces, pursuant to Section 8.13.

A parking space prepared with EVSE or Make-Ready equipment shall count as at least two parking spaces for the purpose of complying with a minimum parking space requirement. This shall result in a reduction of no more than 10 percent of the total required parking.

All parking spaces calculations for EVSE and Make-Ready equipment shall be rounded up to the next full parking space.

Additional installation of EVSE and Make-Ready parking spaces above what is required above may be encouraged, but shall not be required in development projects.

SECTION 9 - PLAN OF ACTION

9.1 <u>Development Schedule</u>

Due to the magnitude of the proposed Plan, redevelopment can be expected to occur in multiple phases with one or more developers. The interrelationships among the components of the Plan may require careful sequencing so that there can be synergy among the redevelopment sites.

Each phase may consist of a single land use or a mixture of land uses, provided that such phases shall be capable of operating in a manner consistent with the intent and purpose of the Plan. As a result of phased development, sureties or other performance guarantees for completion of infrastructure and the project components may be required.

The Development Schedule, phasing and performance guaranties may be addressed in a Redevelopment Agreement between the Borough and one (1) or more redevelopers.

9.2 Property To Be Acquired

The intent of this Redevelopment Plan is to facilitate private property redevelopment and ownership. Therefore, no acquisition of privately owned properties by the Borough is anticipated by this Plan. However, a public-private joint venture between a governmental agency and the redevelopers may be possible.

9.3 Relocation

The Borough of Dunellen will provide all displaced tenants and landowners with the

appropriate relocation assistance, pursuant to applicable State and Federal law, should relocation be necessary. Such assistance will be provided through an appropriately designated office that will assist in any relocation of persons, businesses or otherentities. If relocation is not directly caused by the Redevelopment Plan, the Borough assumes no responsibility for relocation of people or businesses.

9.4 Incentives and Project Funding

The Borough of Dunellen may provide redevelopment incentives, including tax abatement/exemption and redevelopment bond financing programs.

9.5 Redevelopment Agreement

A redeveloper undertaking a redevelopment project under this Redevelopment Plan shall do so only pursuant to and in accordance with a Redevelopment Agreement between the redeveloper and the Borough of Dunellen.

SECTION 10 - RELATIONSHIP TO PLANS OF OTHER JURISDICTIONS

10.1 Contiguous Municipalities

Dunellen lies adjacent to the City of Plainfield, the Township of Piscataway, the Township of Green Brook and the Borough of Middlesex. The Redevelopment Area is contiguous to the City of Plainfield, the Borough of Middlesex and the Township of Piscataway.

- The northeast portion of the redevelopment area, at North Avenue and Jefferson Avenue is contiguous to the City of Plainfield. The uses in Plainfield are industrial and commercial, including National Starch.
- The southwest portion of the redevelopment area, at Bound Brook Road, is contiguous to the Borough of Middlesex. The uses in Middlesex are commercial, which is inconsistent with the business zoning In Dunellen.
- The northeast portion of the redevelopment area, at the Art Color property, is contiguous to the Township of Piscataway. The uses in Piscataway are industrial, which is consistent with the industrial zoning in Dunellen.
- The Township of Green Brook is located approximately one mile from the redevelopment area and is not contiguous to the redevelopment area.

10.2 <u>Middlesex County Growth Management Plan</u>

The Middlesex County Growth Management Plan has been adopted in three phases: Phase I in July 1990; Phase II in July 1992; and Phase III in December 1995. The redevelopment plan is consistent with the goals and objectives of the Growth Management Plan.

10.3 State Development and Redevelopment Plan

The State Development and Redevelopment Plan (SDRP) adopted March 1, 2001 designates the area of Dunellen in which the redevelopment plan is situated as being part of the PA1 Metropolitan Planning Area (PA1). The PA1 includes a variety of communities that range from large urban centers to 19th century towns shaped by commuter rail and post-war suburbs. The SDRP policies for the PA1 are to provide for much of the state's future redevelopment. The redevelopment plan will promote for the following PA1 policy objectives of the SDRP in the following ways:

(1) Land Use: Promote redevelopment and development in Cores and Neighborhoods of Center and in Nodes that have been identified through cooperative regional planning efforts. Promote diversification of land uses, including housing where appropriate, in single-use developments and enhance their linkages to the rest of the community. Ensure efficient and beneficial utilization of scarce land resources throughout the Planning Area to strengthen its existing diversified and compact nature.

The redevelopment plan's primary focus is to revitalize the downtown area of the Borough, an area that has seen limited investment, but an area that has many opportunities to become a vital part of the community again through the development of underutilized properties and the enhancement of existing properties.

(2) **Housing:** Provide a full range of housing choices through redevelopment, new construction, rehabilitation, adaptive reuse of non-residential buildings, and the introduction of new housing stock through maintenance, rehabilitation and flexible regulation.

While the redevelopment plan notes the Inconsistencies in development in the downtown area with a mix of dwellings in the business zone, one of the goals is to encourage mixed use development with residential, including low and moderate income housing, and commercial focusing on the proximity to the train station.

(3) **Economic Development:** Promote economic development by encouraging strategic land assembly, site preparation and infill development, public/private partnerships and infrastructure improvements that support an identified role for the community within the businesses. Encourage job training and other incentives to retain and attract businesses. Encourage private sector investment through supportive government regulations, policies, and programs, including taxpolicies and expedited review of proposals that support appropriate redevelopment.

The major goals and objectives of the redevelopment plan are to encourage new investment that will result in the generation of tax ratables, jobs, and an increase in property values throughout the community, and increasing patronage of local businesses and support of the local economy.

(4) **Transportation:** Maintain and enhance a transportation system that capitalizes on high density settlement patterns by encouraging the use of public transit systems, walking, and alternative modes of transportation to reduce automobile dependency, link Centers and Nodes, and create opportunities for transit oriented

redevelopment. Facilitate efficient goods movement through strategic investments and intermodal linkages. Preserve and stabilize general aviation airports and, where appropriate, encourage community economic development and promote complementary uses for airport property such as business centers.

The train station and the location of the downtown at the crossroads of state Highway 28 and County Road 529 are key elements to the redevelopment of the area. Focusing redevelopment in and around the train station is critical to encouraging greater use of public transit and alternative means of transportation to reduce automobile dependency and reduce air pollution.

(5) **Natural Resource Conservation**: Reclaim environmentally damaged sites and mitigate future negative impacts, particularly to waterfronts, scenic vistas, wildlife habitats and to Critical Environmental Sites and Historic and Cultural sites. Give special emphasis to improving air quality. Use open space to reinforce neighborhood and community identity, and protect natural linear systems, including regional systems that link to other Planning Areas.

The redevelopment area includes a number of former industrial and commercial properties that are vacant and underutilized and have environmental problems. The goal is to remediate and reuse these properties in a beneficial manner that will support the revitalization of the downtown area and the community.

(6) **Agriculture:** Use development and redevelopment opportunities wherever appropriate and economically feasible to meet the needs of the agriculturalindustry for intensive agricultural production, packaging and processing, adding value operations, marketing, exporting and other shipping. Provide opportunities for farms, greenhouses, farmers markets and community gardens.

Not applicable in the Borough.

(7) **Recreation:** Provide maximum active and passive recreational opportunities and facilities at the neighborhood, local and regional levels by concentrating on the maintenance and rehabilitation of existing parks and open space while expanding and linking the system through redevelopment and reclamation projects.

The redevelopment plan includes requirements for the enhancement of the streetscape and for the provision of additional open space in any new development for the benefit of the community.

(8) **Redevelopment:** Encourage redevelopment at intensities sufficient to support transit, a broad range of uses and efficient use of infrastructure. Promote design that enhances public safety, encourages pedestrian activity and reduces dependency on the automobile.

The nature of the redevelopment plan is "redevelopment." It takes advantage of the state statutes to provide for mixed use development working with property owners and developers to induce development in an area which has been underutilized and has lacked new investment.

(9) **Historic Preservation:** Encourage the preservation and adaptive reuse of historic or significant buildings, Historic and Cultural Sites neighborhoods and districts in ways that will not compromise either the historic resource or the area'sability to redevelop. Coordinate historic preservation with tourism efforts.

While the redevelopment area does not contain a large number of historically significant structures, the goal is to rehabilitate and reuse those that do exist. The large vision is to encourage the revitalization of a downtown area that grows around the rail as an early suburb and industrial hub. The changing economics dictates that the future of the downtown is for mixed use residential and commercial development that will serve the larger community and utilize the benefits of the train station.

(10) **Public Facilities and Services:** Complete, repair or replace existing infrastructure systems to eliminate deficiencies and provide capacity forsustainable development and redevelopment in the region encourage the concentration of public facilities and services in Centers and Cores.

The infrastructure of the redevelopment area will be improved throughstreetscape improvements, improvements for expanded public parking, enhancements to the train station, along with creation of public open spaces.

(11) Intergovernmental Coordination: Regionalize as many public services as feasible and economical to enhance the cost-effective delivery of those services. Establish multi-jurisdictional policy and planning entities to guide the efforts of State, county and municipal governments to ensure compatible and coordinated redevelopment.

The very ideology of this policy is embodied in the spirit and thrust of the redevelopment plan. The redevelopment plan is a progressive initiative undertaken by the Borough to facilitate redevelopment in an area of its community that needs it most. In addition, the effort is being supported by the County of Middlesex, through the involvement of the Middlesex County Improvement Authority (MCIA). The Borough, working closing with the MCIA is aggressively seeking funding from all levels of government and from the private sector to support this redevelopment.

SECTION 11 - ADMINISTRATIVE AND PROCEDURAL REQUIREMENTS

11.1 Amending the Redevelopment Plan

Upon compliance with the requirements of applicable law, the Mayor and Council of the Borough of Dunellen may amend, revise or modify this Redevelopment Plan as circumstances may make such changes appropriate.

With respect to projects for which a redevelopment agreement with the Borough has been executed prior to the adoption of an amendment to the Redevelopment Plan, but for which site plan approval has not yet been obtained, changes reflected in the amendment that may conflict with the project plans serving as the basis for such agreement shall not apply

and those requirements that were in effect on the date of execution of the redevelopment agreement shall control.

11.2 <u>Duration of Redevelopment Plan</u>

The Redevelopment Plan, as amended, and as addressed by Phases, shall be in full force and effect for a period of time from the date of approval of this Plan by the Mayor and Council, until either.

- a. all the redevelopment phases have been certified as complete and the redevelopment plan has been fully implemented, or
- b. for the duration of any long-term tax exemption that has been granted; whichever date is later.

11.3 Conveyance of Land

The intent of this Redevelopment Plan is to facilitate private property redevelopment and ownership. The Local Redevelopment and Housing Law and the Plan, however, authorizes the Borough or its designee, to exercise Its powers to acquire property or to eliminate or modify any restrictive covenants, easements or similar property interests which may undermine the Implementation of the Plan on all properties in the Redevelopment Area. The Mayor and Council or its designee, may sell, lease, or otherwise convey to a redeveloper(s) for redevelopment, subject to the restriction, controls and requirements of this Redevelopment Plan, all or any portion of the land within the Redevelopment Area that becomes available for disposal by the municipality as a result of public action under the Plan. The Borough reserves the right to formulate an agreement under any of the above-referenced arrangements and to enforce resale covenants.

11.4 Redeveloper(s) Selection

The Borough or its designee may implement elements of the Plan by participating in a Request for Proposal (RFP) process. It is anticipated that the Mayor and Council, or its designee will designate a redeveloper(s) for the project and the Mayor and Council will finalize the designation through execution of a redevelopment agreement(s). The Mayor and Borough Council will determine the specifics of the RFP process.

11.5 Redevelopment Agreements

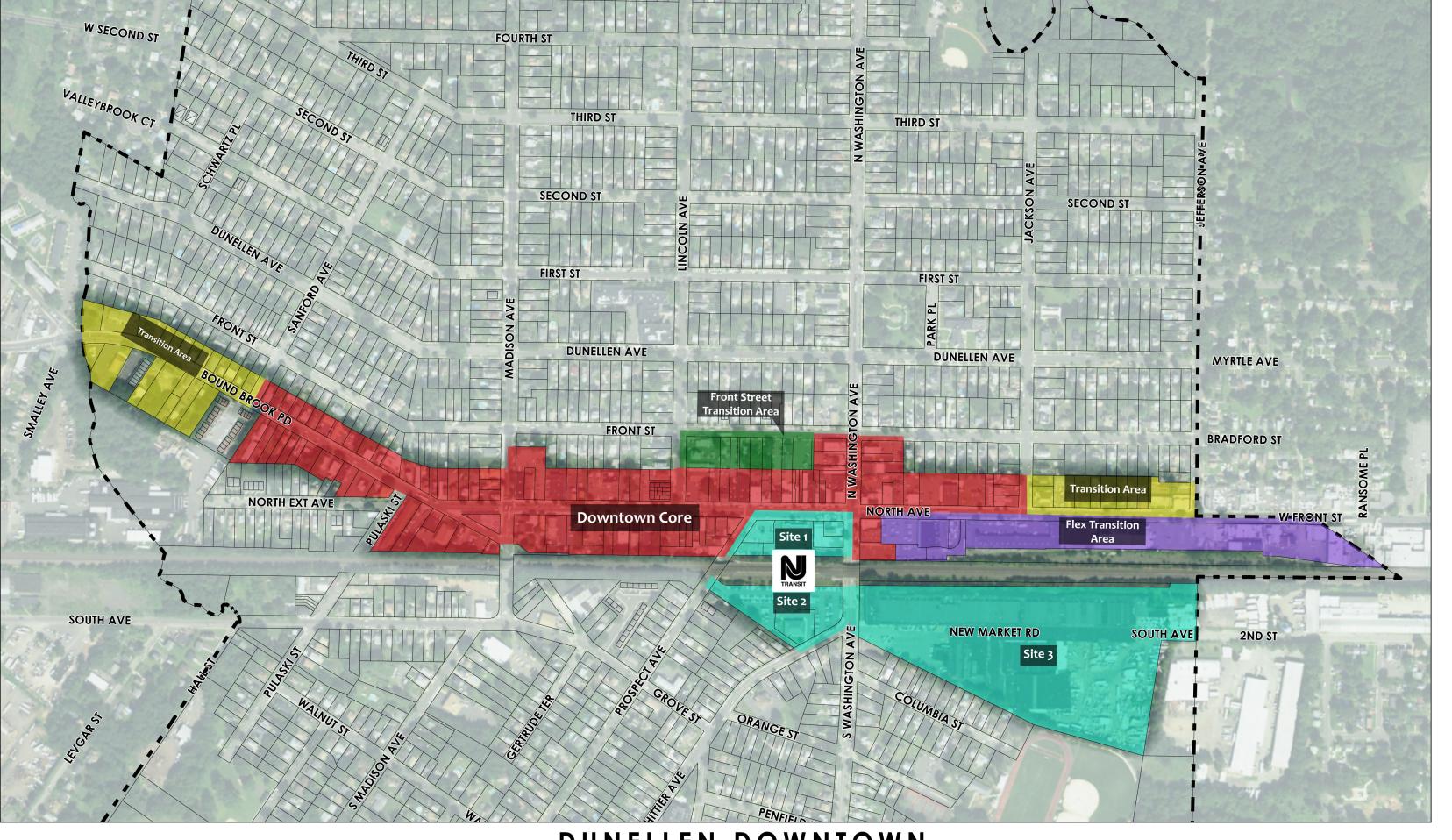
All agreements with redeveloper(s) shall contain the following provisions:

- 1. The redeveloper(s) will be obligated to carry out the specific improvements in accordance with the Redevelopment Plan.
- 2. The redeveloper(s), its successors or assigns shall devote land within the Redevelopment Area to the uses specified in this Redevelopment Plan.
- 3. The redeveloper(s) shall begin and complete the development of said land for the uses required in this Redevelopment Plan within a period of time which the Mayor and Council fix as reasonable.

- 4. The redeveloper(s) will not be permitted to sell, lease, or otherwise transfer or dispose of property within the Redevelopment Area without prior written consent of the Mayor and Council, or as otherwise may be permitted in a Redevelopment Agreement.
- 5. Upon completion of the required improvements, the conditions determined to exist at the time the Redevelopment Area was determined to be in need of redevelopment shall be deemed to no longer exist and the land and improvements thereon shall no longer be subject to eminent domain as a result of those determinations.

- 6. No covenant, agreement, lease, conveyance or other instrument shall be effected or executed by the redeveloper(s), the Mayor and Council, or successors, lessees, or assigns of either of them, by which land in the Redevelopment Area is restricted as to sale, lease, or occupancy upon the basis of race, color, creed, religion, ancestry, national origin, gender or marital status.
- 7. Neither the redeveloper(s) nor the Mayor and Council, nor the successors, lessees, or assigns or either of them shall discriminate upon the basis of race, creed, religion, ancestry, national origin, gender or marital status in the sale, lease or rental or in the use and occupancy of the land or improvements erected or to be erected thereon, or any part thereof, in the Redevelopment Area.
- 8. Any other provisions as may be deemed necessary to effectuate the purposes of the Local Redevelopment and Housing Law.

Exhibit 1 Redevelopment Plan Area Map



DUNELLEN DOWNTOWN REDEVELOPMENT AREAS

BOROUGH OF DUNELLEN, MIDDLESEX COUNTY

JUNE 2023



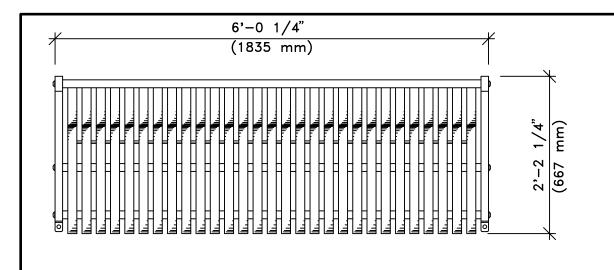
Exhibit 2 Street furnishing specifications

Earth Planter Pro-series 22 Self Watering Hanging Baskets: 22" diameter; 1 cubic foot soil; 4 Gallon Water Reservoir – reduces watering cycles to 2x per week (mid-summer national average)

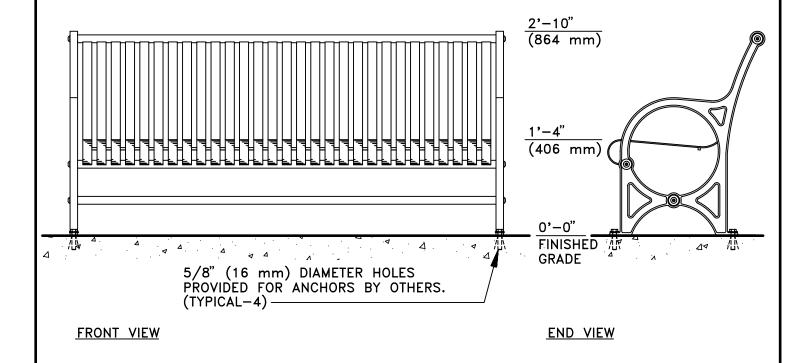


Earth Planter Urban Vase 31: 25.75"x31"; 3.2 cubic feet of soil; water capacity 18 gallons





TOP VIEW



AVAILABLE IN 2', 4', 6' (SHOWN) AND 8' NOMINAL LENGTHS. OTHER LENGTHS AVAILABLE UPON REQUEST.

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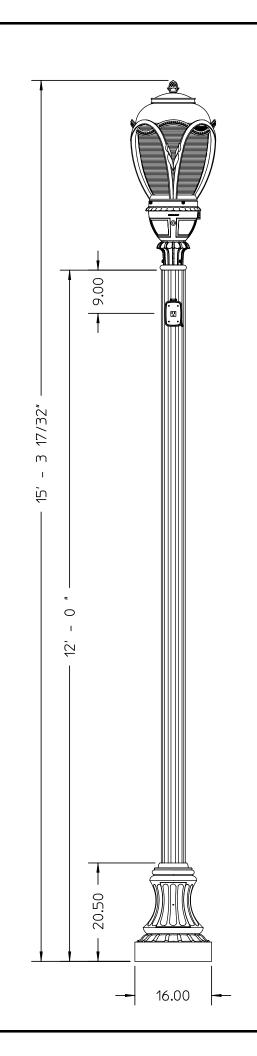
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BENCH WITH ARMRESTS

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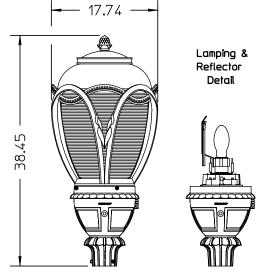
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Lamping & Reflector Detail	

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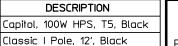
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Dunellen

REP. TERRITORY:

DRAWN BY: SMK

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SCALE: DATE: 1:20

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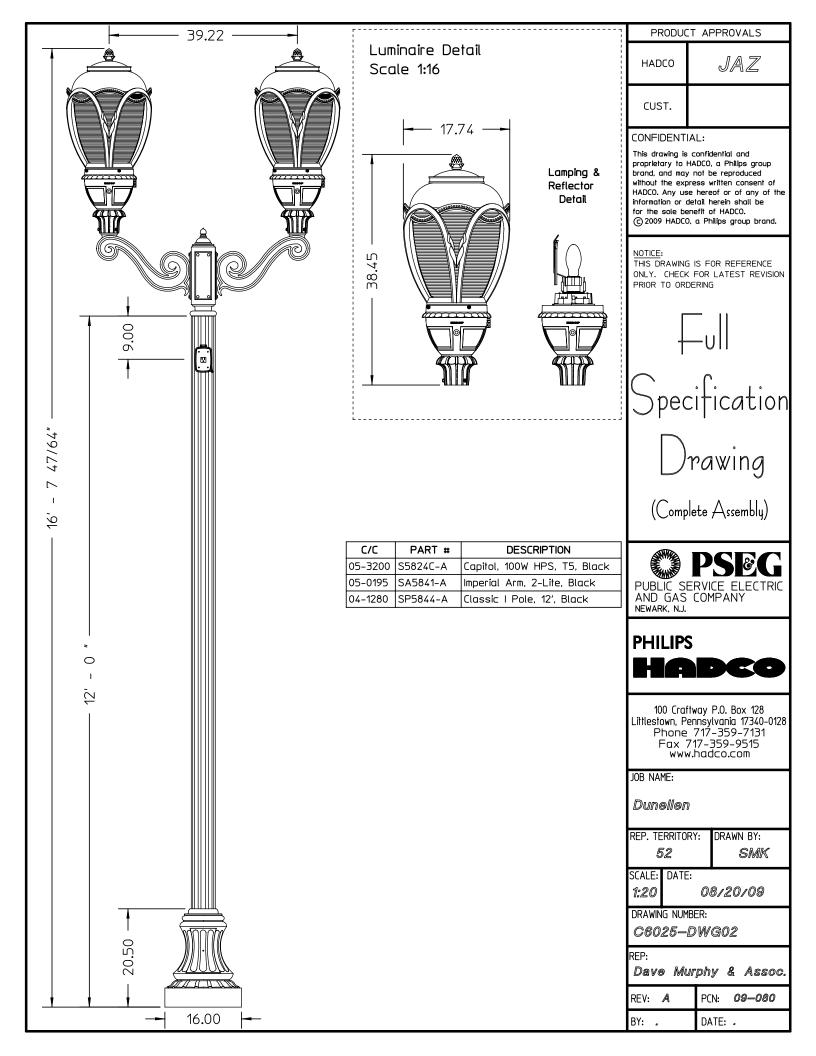
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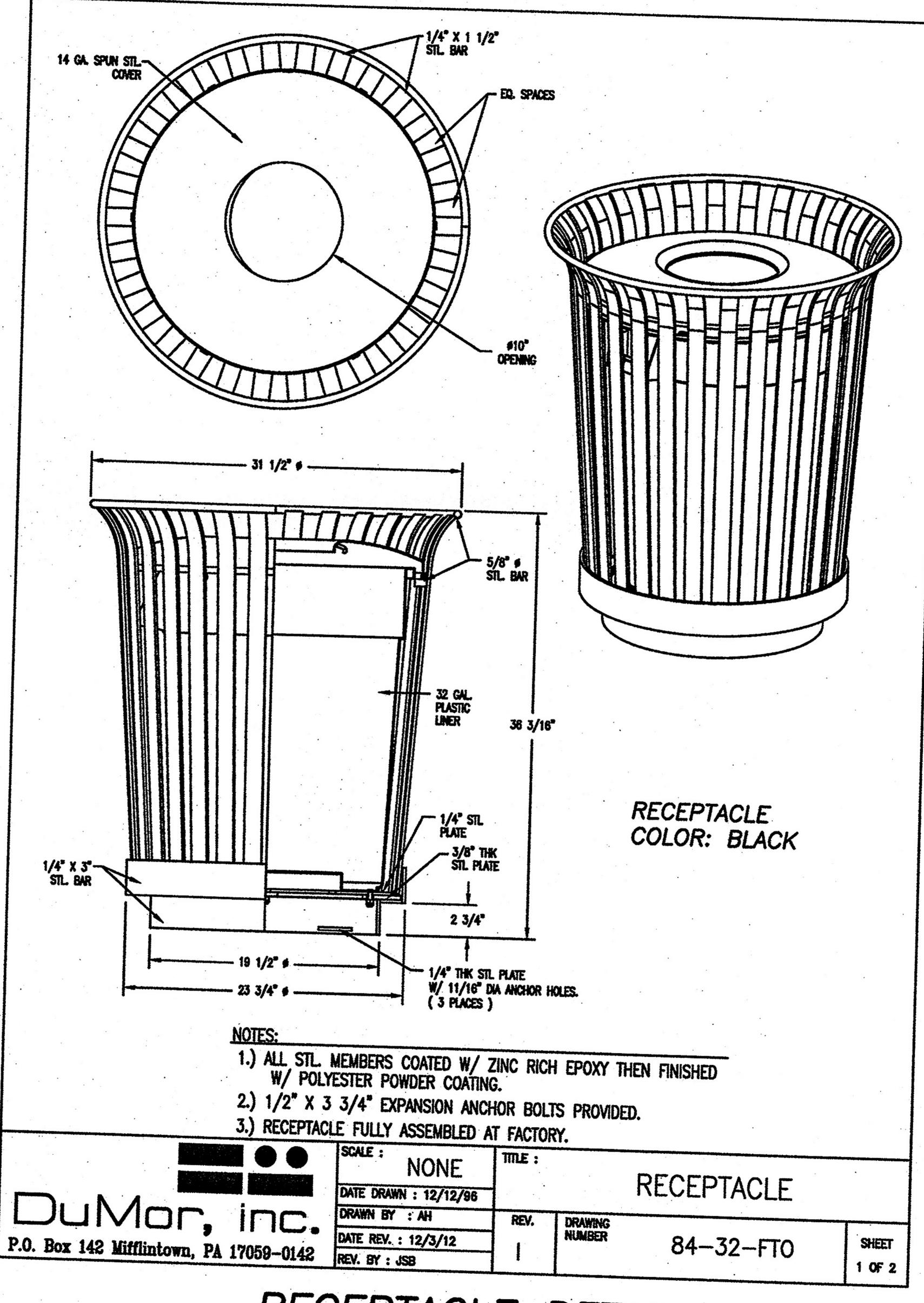
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REP:

Dave Murphy & Assoc.

09-080 REV: A PCN: BY: DATE: .





RECEPTACLE DETAIL

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