Issue Analysis Form

Date: 2/27/2018

Courthouse Basement

Item: Renovation

Lead Department(s): General Properties, Finance

Contact Person(s): Mike Purvis; Betsy Drewry

Description and Current Status

Renovations of the Courthouse basement have been planned since FY2014. A detailed description prepared by the architect is provided on **Attachment A**.

Project Summary

Base bid – construction of new Juvenile and Domestic Relations (J&DR) courtroom, judge's chambers public restrooms and public corridors

Alternate – complete buildout of the area to include file storage rooms, evidence storage rooms, a break area for sheriff's staff (with storage) and a dedicated shower room.

Bonds were issued in 2016 in the amount of \$1,900,000 for the Courthouse basement renovation. A portion of these funds (\$316,587) were transferred to cover deficiencies in the available funding for the Courthouse HVAC CIP budget.

Original Budget Courthouse Basement (2016 Bond Proceeds)\$1,900,000.00Transfer to Courthouse HVAC Project(316,587.00)Remaining Basement Renovation Budget After Transfer\$1,583,413.00**

An Invitation for Bid (IFB #18-1211-1) for completion of renovations (base and alternate) was issued on December 12, 2017 and closed on January 19, 2019. There were seven (7) responses received. The low base bid of \$1,110,000 was received from <u>J. W. Enochs</u>. Enochs, bid for the additive alternate was \$85,000. The bid tabulation sheet is attached for board review (Attachment B).

Staff recommends completion of alternate work while base renovations are being completed.

** Excludes Expenditures to Date: Architectural & Engineering Services

\$156,633.06

Continued -

There are items necessary for project completion that a construction bid. Those items include:	re not incl	uded in the
Architectural Services (Base) – <i>remaining, not paid to</i> Architectural Service (Expanded) Furniture & Miscellaneous Audio Visual Security Access Controls Telephone and Data (Lines & Equipment) Special Inspections and Testing Contingency (recommended for any project to cover unit		costs)
Separate procurement and/or use of existing state and completion of these items.		
A total project budget of \$1,803,325 has been computed	d (see Att	achment C).
\$219,912 is needed above currently available funding \$1,803,325 - \$1,583,413 Available Funding).	ıg (Total F	Project Budget
There are two possible funding sources for the additional Borrowing / bond issuance in the Spring / Summer of 20 Appropriation of General Fund - Fund Balance		needed:
Staff is requesting the board to authorize: ■ County Administrator to sign a contract with J. W □ \$1,110,000 Base Bid □ \$85,000 Alternate ■ Appropriation of \$219,912, balance of funds need the Spring/Summer of 2018; ■ A reimbursement resolution for future debt issual	ded, throu	
Two resolutions are included in the board packet. One contract and the appropriation, the other is a reimburse the intent of the County to purchase items now and rein proceeds issued in the spring of 2018.	ment reso	lution which expresses
Government Path		
Does this require IDA action?	□ Yes	⊠ No
Does this require BZA action?	☐ Yes	⊠ No
Does This require Planning Commission Action?	☐ Yes	⊠ No
Does this require Board of Supervisors action?	⊠ Yes	□ No
Does this require a public hearing?	☐ Yes	⊠ No

If so, before what date?	□ Yes □ No
Fiscal Impact Statement	
The total cost for the project is estimated at \$ and alternate), furniture and miscellaneous its security access controls, telephone and data inspections. Available funding is \$1,583,413 additional \$219,912.	ms, architectural services, audio visual, lines and equipment, and special
County Impact	
Project completion will provide much needed County Courthouse.	courtroom and chamber spaces in the
Notes	

The project scope is to develop the current shell space in the basement of the Courts Building into a usable space for the relocation and expansion of services for the Juvenile and Domestic Relations (J&DR) Court. The Court cases are currently using a small space on the main floor for a hearing room. The room lacks space and does not provide a safe environment for all or the parties involved.

Base Bid Scope of Work

The new courtroom includes holdings cells that allow for segregating prisoners by age and gender as well as providing a handicapped cell. In the holding area are also two rooms for the attorneys to confer with their clients in private. The holding cells link to the vehicular sally port and the courtroom.

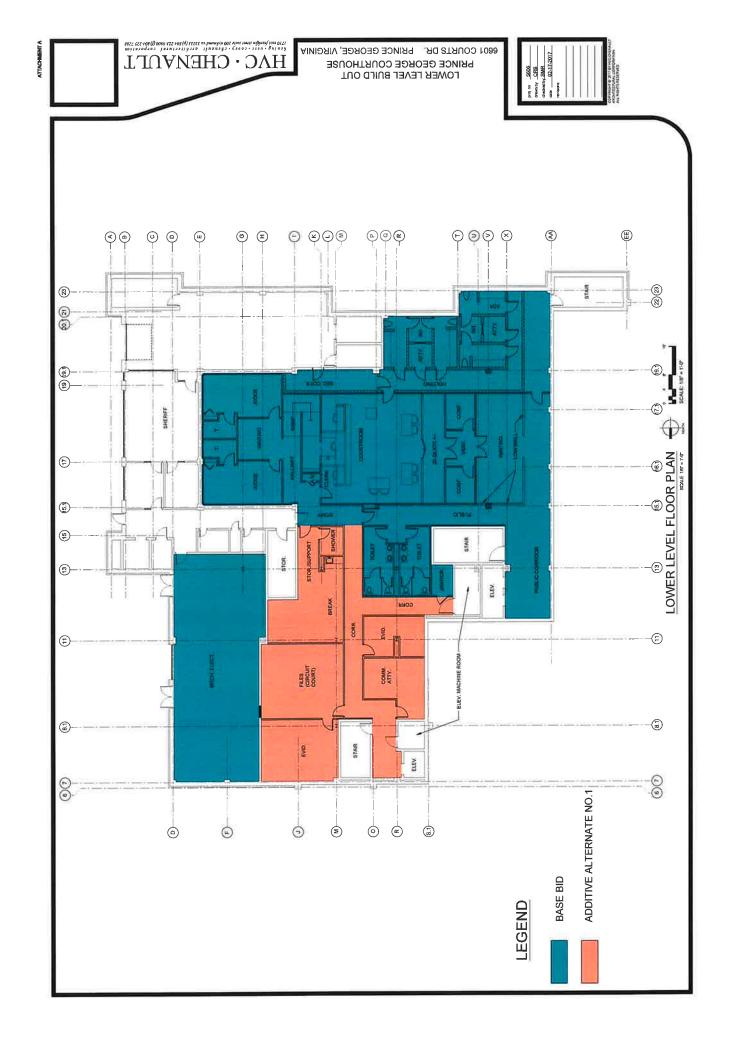
The courtroom is designed for dual function. It has space for the J&DR Court cases as well as serving as an overflow court room for General District cases when needed. Finishes in the courtroom are similar to the finishes in the other court rooms. The layout is designed to meet the needs of J & DR cases. A large waiting area is provided adjacent to the court rooms with comfortable seating that has been selected for security (hiding of contraband and for use as a weapon), durability and comfort. Low walls surround this area on two sides to provide direct viewing of the area by the deputies thereby reducing staffing needs. Between the court room and the waiting area is a sound control vestibule and two small attorney / client conference rooms that can also serve to isolate witnesses.

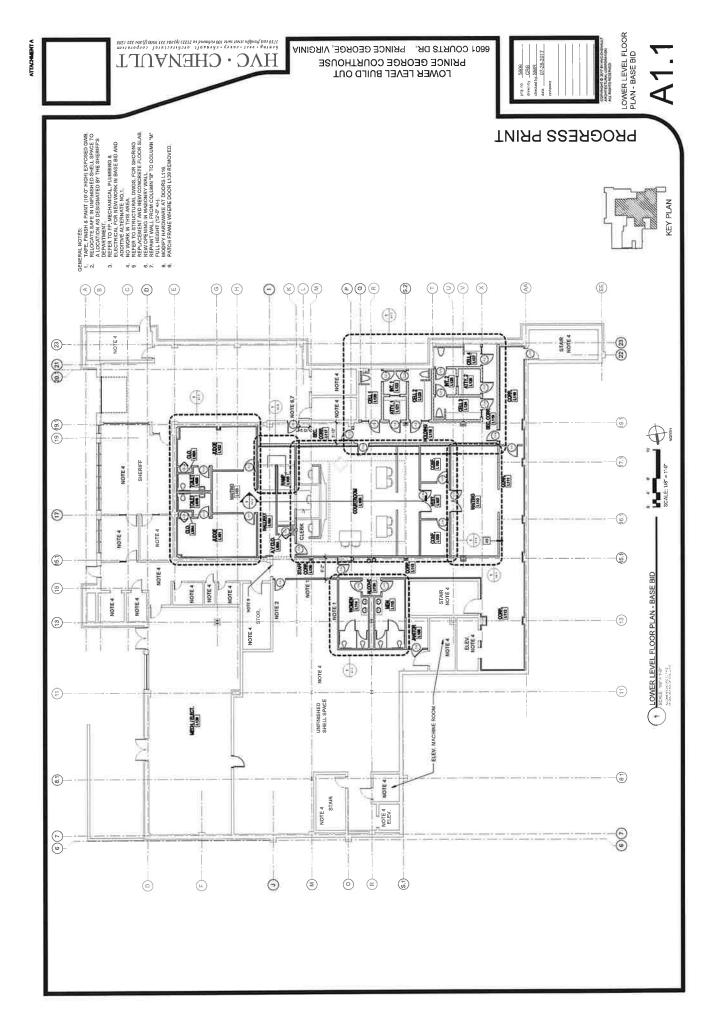
The Public will also have direct access to toilets and water fountains. The elevators will be converted for direct access by the public. Currently these elevators have security access only for the lower level.

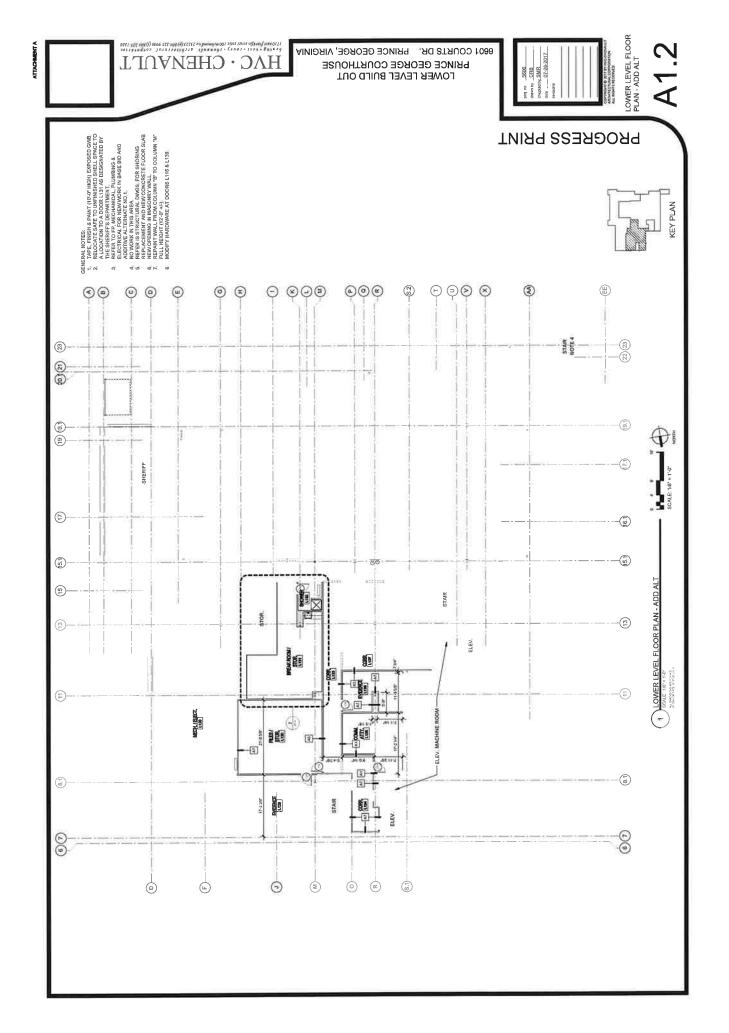
Located behind the courtroom are two (2) judge's chambers that include private toilets and a private waiting area for their use.

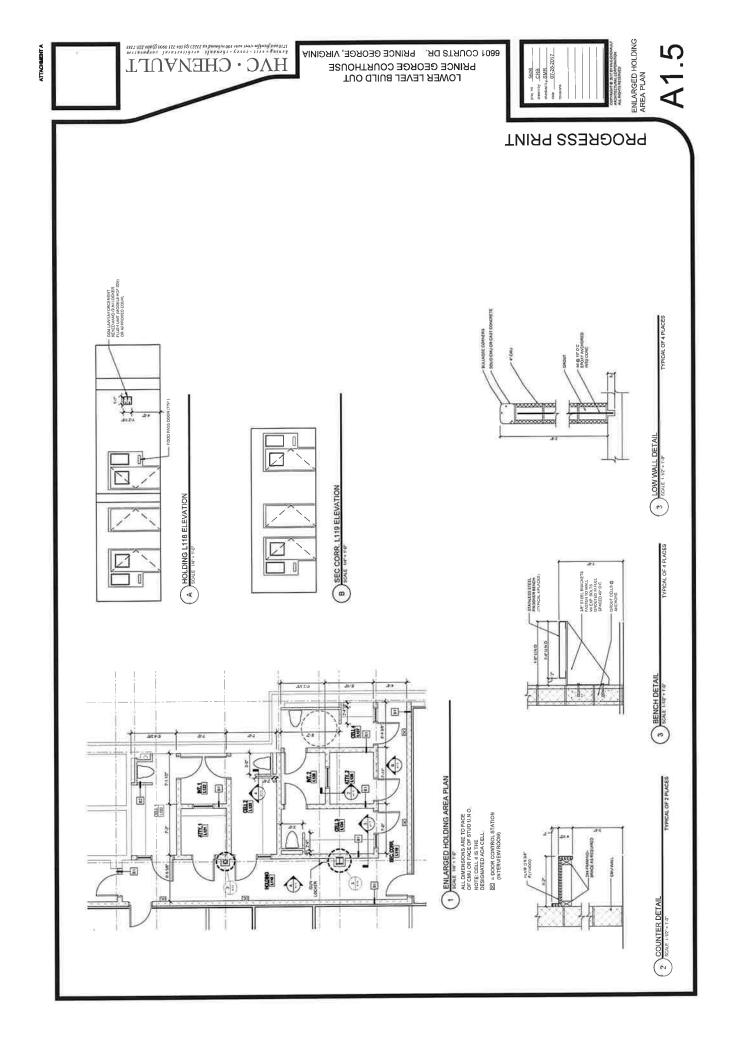
The materials/trades include concrete slab, finishes, acoustical ceiling, detention doors / frames and equipment, standard wood doors and hollow metal frames, casework, pneumatic document transfer system, assisted hearing system, building hardware (detention and standard), acoustical wall panels, mechanical system, electrical power and lighting, plumbing, toilet accessories, detention ceiling system in holding areas, painting, ceramic tile, revision of the existing fire suppression system including new heads as required.

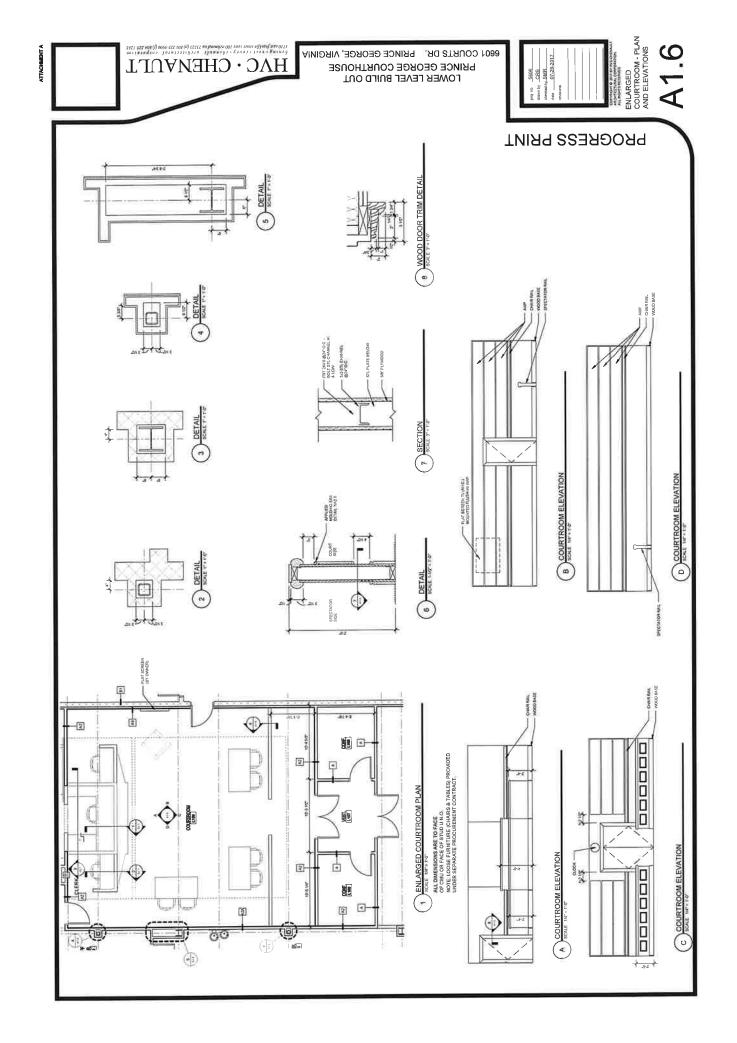
As a cost control measure, the remaining portion of the shell space that was not needed for the court services was designed as an *additive alternate*. That area provides file storage rooms, evidence storage rooms, a break area for the sheriff's staff where additional dedicated storage can be provided, a dedicated shower room for decontamination should a deputy be exposed to a prisoner's various contaminates (blood, urine, spittle, etc.). All of this is located in a secure controlled area without public access. The evidence rooms have a dedicated exhaust system so that fumes (drugs, ammo, chemicals, etc.) are not carried throughout the building. There is also an enhanced information technology space provided to permit upgrades to the existing services. The building access control and security systems are being performed in conjunction with the construction scope of work.

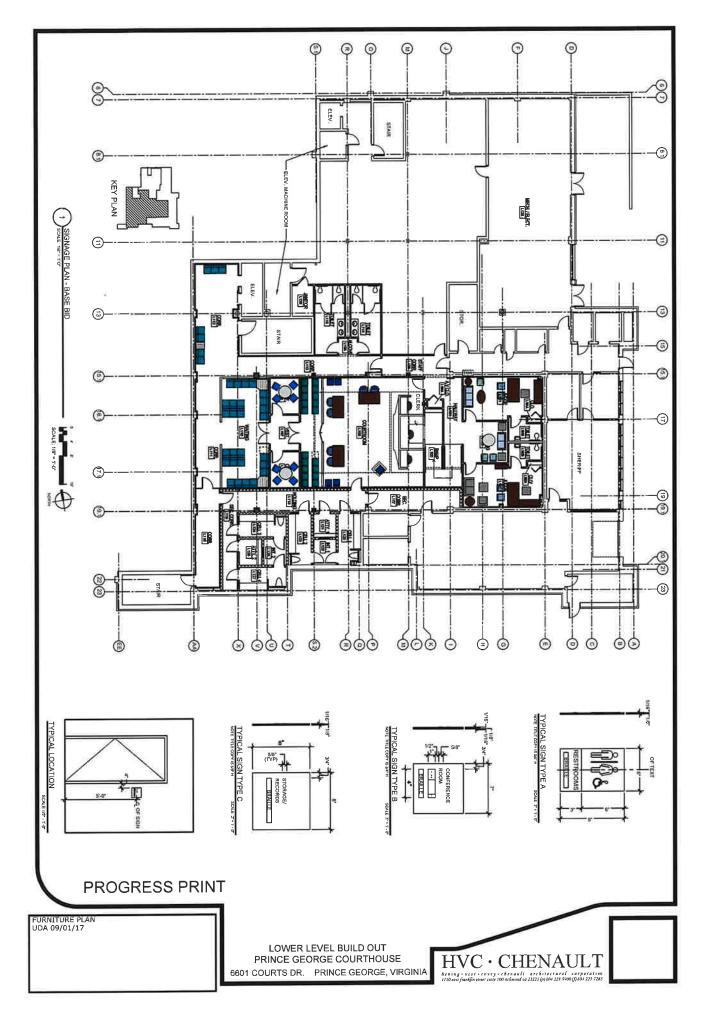












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Architecture • Planning • Interior Design

HVC- CHENAULT

BID TABULATION

Project: Lower Level Build Out

Project No. : 5606

Owner: Prince George County

IFB No. 18-1211-1

NON-COLLUSIO × × × × × × × å × × × × × × ATTACHMENTS ALTERNATE NO. SUBSTITUTION COMPANY TYPE × × × • × × × 1 × Š å × × × × × å ŝ å yes yes 2 ADDITIVE ALTERNATE (S) \$110,000,00 \$160,000.00 \$138,000.00 \$108,097.00 \$110,000.00 \$85,000.00 \$74,000.00 \$1,370,000.00 \$1,213,000.00 \$1,140,000.00 \$1,110,000.00 \$1,197,000.00 \$1,191,844.00 \$1,160,000.00 BASE BID (S) No Bid
 BID
 ADD #1
 ADD #2
 ADD #3
 ADD#4
 ADD #5

 BOND
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 × % å × × BIDDER Montgomery Consulting Woodland Construction Athens Building Corp. Summit Construction Caspian Construction Brooks & Company Bid Date: 19 January 2018 Norman Company Noah Enterprises **BBP** Investments Haley Builders J.W. Enochs Spacesaver W.J. Rapp Harlan GCSI RMT ARW

Prince George County Courthouse Basement Buildout Project Budget

Courthouse Basement Buildout Project

	Total /		
	Original	Expended to	Remaining
0311-02-010-3140-48130	Budget	Date	Budget
Funding Available	1,583,413.00		1,426,779.94
Construction - Base Bid	1,110,000.00	,	1.110.000.00 Actual
Construction Alternate Bid	85,000,000	(4	85,000,000 Actual
Furnishings & Miscellangous items	126.761.00	E 96	126,761.00 Estimate
34V Andio Visual	55.956.66	,	55.956.66 Actual
Security Access Control	55,400.00	9 E1	55.400.00 Estimate
Jecuity Access Collinoi	5,000,00	,	5 000 00 Estimate
	3,000.00	r	3,000.00 Estimate
Contingency (10-15% of bid is customary)	111,000.00	I (i)	111,000.00 Estimate
Architecural Outstanding - Existing Contract	209,207.20	156,633.06	52,574.14 Actual
Architecural Outstanding - Expanded Site Visits	35,000.00	×	35,000.00 Estimate
Special Inspections & Testing	10,000.00	10:	10,000.00 Estimate
Total Proposed Project Budget	1,803,324.86	156,633.06	1,646,691.80

(219,911.86)

(219,911.86)

Budget Deficiency w/ Total Estimated Budget

Board of Supervisors County of Prince George, Virginia

Resolution

At a regular meeting of the Board of Supervisors of the County of Prince George held in the Boardroom, Third Floor, County Administration Building, 6602 Courts Drive, Prince George, Virginia this 27th day of February, 2018:

Present:	Vote:
Alan R. Carmichael, Jr., Chairman	
Donald R. Hunter, Vice-Chairman	
Floyd M. Brown, Jr.	
Marlene J. Waymack	
T. J. Webb	
A-1	
On motion of, seconded by unanimously, the following Resolution was adopted	
RESOLUTION; AWARD OF CONTRACT APPROPRIATION (APPROPRIATION - \$2 BUILDOUT; AWARD OF CONSTRUCT \$1,195,000)	AND BUDGET AMENDMENT AND 219,912 COURTHOUSE BASEMENT ION CONTRACT J. W. ENOCHS -

WHEREAS, The Prince George County Board has authorized the renovation and buildout of the County Courthouse Basement Area and the Finance Department issued Invitation for Bid (IFB) #18-1211-1 and received seven bid responses; and

WHEREAS, The low bid was received from **J. W. Enochs** for \$1,110,000 for base bid and \$85,000 for alternate bid [\$1,195,000]; and

WHEREAS, The total estimated cost for Courthouse Basement buildout along with furniture, audio visual equipment, security access control equipment, telephone and data lines and equipment, architectural and engineering services and contingency is \$1,803,325 (Construction \$1,195,000; architectural and engineering services, furniture, security, telephone, data and security access control equipment and contingency \$608,325); and

WHEREAS, \$1,583,413 is currently available from a 2016 borrowing and the remaining \$219,912 needed will be available with the spring 2018 bond issuance; and

WHEREAS, Staff is requesting authorization for the County Administrator to enter into a contract with J. W. Enochs in the amount of \$1,195,000 (base \$1,110,000 + \$85,000 alternate) to move forward with the Courthouse Basement Buildout and to procure other needed equipment and services.

NOW, THEREFORE, BE IT RESOLVED That the Board of the Supervisors of the County of Prince George this 27th day of February, 2018, hereby authorizes the County Administrator to execute a contract with J. W. Enochs to complete the Courthouse Basement buildout in the amount of \$1,195,000 and to procure other project equipment and services totaling up to \$608,325 (total Project Budget of \$1,803,325);

AND BE IT RESOLVED That the Board of Supervisors of the County of Prince George this 27th day of February, 2018, does hereby authorize and appropriate the following increase of funds within the 2017-2018 Budget, such line items increased as follows, which monies shall be expended for purposes authorized and approved by the Board of Supervisors of the County of Prince George:

FUND/ORGANIZATION		AMOUNT	
<u>Capital Improvement Fund (0311)</u> Revenues: 0311-40-900-8115-341401	Debt Proceeds		\$219,912
Expenditures: 0311-02-010-3140-48130	CIP – Courthouse Basement Project	t	\$219,912
A Copy Teste:			
Percy C. Ashcraft County Administrator			

Board of Supervisors County of Prince George, Virginia

Resolution

At a regular meeting of the Board of Supervisors of the County of Prince George held in the Boardroom, Third Floor, County Administration Building, 6602 Courts Drive, Prince George, Virginia this 27th day of February, 2018:

Present:		Vote:	
Alan R. Carmichael, Chairman			
Donald R. Hunter, Vice-Chairman			
Floyd M. Brown, Jr.			
Marlene J. Waymack			
T. J. Webb			
A-1			
On motion of	_, seconded by	, which carried	
unanimously, the following Resolution	on was adopted:		

RESOLUTION OF OFFICIAL INTENT TO REIMBURSE EXPENDITURES WITH PROCEEDS OF BONDS OR OTHER INDEBTEDNESS

WHEREAS, the Board of Supervisors (the "Board") of the County of Prince George, Virginia (the "County") has determined to undertake a capital improvement project to renovate the basement area of the County Courts Building (the "Purchase");

WHEREAS, the Board currently expects that the cost of the renovation which exceeds available funding, excluding the costs of the financing thereof, will be approximately \$219,912;

WHEREAS, the Board currently expects to incur long-term indebtedness in an amount now estimated at \$219,912 to pay a portion of the costs of the Purchase, which indebtedness may take the form of tax-exempt bonds or other types of debt; the proceeds of such indebtedness may be used either for paying costs of the Purchase directly or for repaying other indebtedness previously incurred for the Purchase or for a combination of such purposes; and

WHEREAS, the County may also advance its own funds to pay expenditures relating to the Purchase (collectively, the "Expenditures") prior to receiving reimbursement for such Expenditures from the proceeds of tax-exempt bonds or taxable debt, or both;

THEREFORE, BE IT RESOLVED, by the Board of Supervisors of the County as follows:

- 1. The County intends to utilize the proceeds of tax-exempt bonds or notes (the "Bonds") or to incur other debt to pay Purchase costs in an amount not currently expected to exceed \$219,912.
- 2. The County intends that the proceeds of the Bonds be used to pay or reimburse the County for the payment of Expenditures made after the date of this Resolution or made within 60 days prior to the date of this Resolution or Expenditures which are incurred for certain preliminary costs such as architectural, engineering, surveying, soil testing, bond issuance expenses and the like. The County reasonably expects on the date hereof that it will pay or reimburse the Expenditures with the proceeds of the Bonds or other debt.
- 3. Each Expenditure will be, unless otherwise approved by bond counsel, either (a) of a type properly chargeable to a capital account under general federal income tax principles (determined in each case as of the date of the Expenditure), (b) a cost of issuance with respect to the Bonds, or (c) a nonrecurring item that is not customarily payable from current revenues.
- 4. The County intends to make a reimbursement allocation, which is a written allocation by the County that evidences the County's use of proceeds of the Bonds to reimburse an Expenditure, no later than 18 months after the later of the date on which the Expenditure is paid or the Purchase is placed in service or abandoned, but in no event more than three years after the date on which the Expenditure is paid. The County recognizes that exceptions are available for certain "preliminary expenditures," costs of issuance, and certain de minimis amounts.
- 5. The Board intends that the adoption of this Resolution confirms the "official intent" of the County within the meaning of Treasury Regulations Section 1.150-2 promulgated under the Internal Revenue Code of 1986, as amended.
- 6. The County Administrator and other officers of the County are hereby authorized and directed to take such actions, in consultation with the County's counsel, as may be necessary or desirable to implement the planning and structuring of the Bonds, including but not limited to negotiations with lenders or investment bankers for the Bonds, the selection of bond counsel to supervise the issuance of such Bonds and the engagement of such other professionals as may be necessary or desirable to assist the County in this process, but such officers shall not obligate the County on such Bonds without further approval by the Board.
 - 7. This Resolution shall take effect immediately upon its passage.

Α	Copy	Teste:
_	-	1 4004

Percy C. Ashcraft County Administrator

COURTS BUILDING BASEMENT

FEBRUARY 27, 2018

0

PROJECT AUTHORIZED 2016

Building Basement renovation on August 11, 2015 The Board of Supervisors authorized the Courts

Issued GO Bonds - Spring 2016

\$1,900,000

AVAILABLE FUNDS

funds to the Courthouse HVAC project on December available Courthouse Basement Renovation project The Board authorized the transfer of \$316,587 of 8, 2015

- 2016 Borrowing (Bond Proceeds)
- Transfer to Courthouse HVAC Project*
- Remaining Funds Available

\$1,900,000 (316,587) \$1,583,413 *to cover deficiency [\$1,200,000 borrowed for HVAC project; \$1,516,587 needed for project completion]

IFB - CONSTRUCTION

(issued December 12, 2017; closed January 19, IFB 18-1211-1 issued for basement renovations 2018); Base Bid and Alternate included in IFB

Full Description of Project – Attachment A

7 Responses [Bid Tabulation – Attachment B]

J W Enochs - Low Bidder

Base Bid - \$1,110,000

Alternate - \$85,000

BID TABULATION & AWARD RECOMMENDATION

- Award based on response to base bid
- Low Bid J. W. Enochs \$1,110,000
- Bids ranged from \$1,110,000 to \$1,370,000
- Alternate
- J. W. Enochs \$85,000
- Staff recommends completion of alternate while base renovation underway -
- Award of Contract recommended to J. W. Enochs to \$1,195,000 [Base \$1,110,000 + Alternate \$85,000]

TOTAL BUDGET

- Total Project Budget
- Construction Base
- Construction Alternate
- Furnishings & Miscellaneous
- 3AV Audio Visual
- Security Access Controls
- Telephone / Data
- Architectural Existing Contract
- Architectural Added Site Visits
- Special Inspections & Testing
- Contingency

TOTAL BUDGET

Courthouse Basement Buildout Project	ict			
	Total /	Fxpended	Remaining	
0311-02-010-3140-48130	Budget	to Date	Budget	
Funding Available	1,583,413.00		1,426,779.94	
Construction - Base Bid	1,110,000.00		1,110,000.00 Actual	Actual
Construction - Alternate Bid	85,000.00		85,000.00	Actual
Furnishings & Miscellaneous items	126,761.00		126,761.00	Estimate
3AV Audio Visual	55,956.66		55,956.66	Actual
Security Access Control	55,400.00		55,400.00	Estimate
Tel / Data / Courts	5,000.00		5,000.00	Estimate
Contingency (10-15% of bid is customary)	111,000.00		111,000.00	Estimate
Architecural Outstanding - Existing Contract	209,207.20	156,633.06	52,574.14 Actual	Actual
Architecural Outstanding - Expanded Site Visits	35,000.00		35,000.00	Estimate
Special Inspections & Testing	10,000.00		10,000.00	Estimate
Total Proposed Project Budget	1,803,324.86	156,633.06	1,646,691.80	
Budget Deficiency w/ Total Estimated Budget	(219,911.86)		(219,911.86)	

ADDITIONAL APPROPRIATION

Total Project Budget Available Funding

\$1,803,325 \$1,583,413

Additional Funds Needed

\$219,912

Recommend Borrowing in Spring 2018 with other 2018 CIP borrowing

NEEDED BOARD ACTION

- [\$1,110,000 Base + \$85,000 Alternate] Resolution 1 Award of Contract – J. W. Enochs - \$1,195,000
- Appropriation of Bond Proceeds \$219,912 Resolution 1
- intent to reimburse itself with future bond issuance Reimbursement Resolution – expresses board's Resolution 2

THANK YOU! QUESTIONS?