## **Issue Analysis Form**

Date: November 22, 2022

Item: Comprehensive Plan Amendment CPA-22-02

Applicant: County of Prince George (Econ. Dev. Dept.)

Lead Department: Community Development

Contact Person: Andre Greene, Planner II

### **Description and Current Status**

The applicant's goal is to amend the Comprehensive Plan Future Land Use Map designation for a specific property from Residential – Multi-Family to Commercial, located at 11800 South Crater Road (Tax Map 430(03)00-00B-0). The purpose of the amendment is to update the Future Land Use Map to be consistent with the County's Exit 45 Strategic Plan, which calls for restaurant or retail business development on the subject property.

The Planning Commission recommends **APPROVAL** of this request.

Staff, on behalf of the Planning Commission, has attached a draft ordinance for consideration and is requesting a motion to **APPROVE** the Comprehensive Plan Amendment to the Future Land Use Map.

"I move that the Board approve the Comprehensive Plan Amendment request CPA-22-02."

### Government Path

 Does this require IDA action?
 □ Yes
 ⋈ No

 Does this require BZA action?
 □ Yes
 ⋈ No

PC Recommended Approval by 5-0 vote

Does this require Planning Commission action? 

Yes on Oct. 27, 2022

**BOS Public Hearing** 

Does this require Board of Supervisors action?

Does this require a Public Hearing?

If so, before what date?

N/A

### **Fiscal Impact Statement**

If approved, there could be increased revenue from development fees and ultimately an increase in the County's commercial tax base.

### **County Impact**

If approved, the property could be marketed and developed for a restaurant or retail business development suitable for the surrounding area and business corridor.

#### Notes

Attached: Draft Ordinance; Staff report; Application and attachments; Copy of Goal #2 from the Exit 45 Strategic Plan; APO letter, map, list, newspaper ad; PowerPoint Presentation

### County of Prince George, Virginia

### **DRAFT** Ordinance

At a regular meeting of the Board of Supervisors of the County of Prince George held in the
Boardroom, Third Floor, County Administration Building, 6602 Courts Drive, Prince George,
Virginia this 22nd day of November, 2022:

Virginia this 22nd day of November, 2022:
Present: Vote:
Marlene J. Waymack, Chair
Donald R. Hunter, Vice-Chair
Floyd M. Brown, Jr.
Alan R. Carmichael
T. J. Webb
County to amend the Comprehensive Plan Future Land Use Map designation for a specific property from Residential to Commercial. The subject property, approximately 2.18 acres in size, is identified as Tax Map 430(03)00-00B-0 and addressed as 11800 South Crater Road. The purpose of the amendment is to update the Future Land Use Map to be consistent with the County's Exit 45 Strategic Plan, which calls for restaurant or retail business development on the subject property.
On a motion of, seconded by, which carried a vote of, the following Ordinance was adopted:  BE IT ORDAINED by the Board of Supervisors of Prince George County:
(1) That the Generalized Future Land Use Map of the Prince George County Comprehensive Plan be amended to change the future land use designation of the property identified as Tax Parcel 430(03)00-00B-0 from Residential to Commercial.
(2) This ordinance shall be effective immediately upon adoption.
Adopted on November 22, 2022 pursuant to Sections 15.2-2204 and 15.2-2229 The Code of Virginia (1950, as amended) and becoming effective immediately.



### BOARD OF SUPERVISORS STAFF REPORT

Public Hearing November 22, 2022

CPA-22-02: Comp Plan Amendment (Future Land Use Map)

Applicant: Prince George County (Stacey English, Economic Dev.)

Case Manager: Andre Greene - (804)722-8678

### I. Request

Request of Prince George County to amend the Comprehensive Plan Future Land Use Map designation for a specific property from Residential – Multi-Family to Commercial. The subject property, approximately 2.18 acres in size, is identified as Tax Map 430(03)00-00B-0 and addressed as 11800 South Crater Road. The purpose of the amendment is to update the Future Land Use Map to be consistent with the County's Exit 45 Strategic Plan, which calls for restaurant or retail business development on the subject property.

### **II. Property**

**Address:** 11800 S. Crater Road **Tax Map:** 430(03)00-00B-0

Site Size: Approximately 2.18 acres

Legal Owner: Prince George County

RE Taxes Paid?: Yes

Zoning District: R-1, General Residential

Current Use: Vacant (motel demolished recently)

Comp Plan Land Use:

Current: Residential - Multi-Family

Proposed: Commercial

Planning Area: Prince George Planning Area

Previous Zoning Cases: None



Figure 2: Site Photo



### III. Meeting Information

Planning Commission Public Hearing: October 27, 2022 (Recommended approval 5-0)

Board of Supervisors Public Hearing: November 22, 2022

### IV. Applicant Request

Prince George County Economic Development Office is requesting amendment to the Comprehensive Plan Future Land Use Map to allow for commercial development at property addressed as 11800 and further identified as Tax Parcel Number 430(03)00-00B-0.

Prince George County adopted a plan for the redevelopment of the I-95 Exit 45 corridor in 2021. One of the implementation strategies of the plan specified the purchase and demolition of the Continental Motel Property, which was accomplished in July of 2022. The County's intention is to market the property for commercial development and hopes to attract either a restaurant or retail business at this location.

In order to comply with the Exit 45 Strategic Plan, the County needs to rezone the property from its current zoning of R-1, General Residential to B-1, General Business. However, the Comprehensive Plan's Future Land Use Map has the site in question designated for Residential- Multi-Family uses. Therefore, there is a need to amend the Future Land Use Map designation for Tax Parcel Number 430(03)00-00B-0 (11800 South Crater) in order for the rezoning request to be consistent with the Comprehensive Plan

#### VI. Exhibits

Exhibit 1: Zoning Map (Red = Commercial)



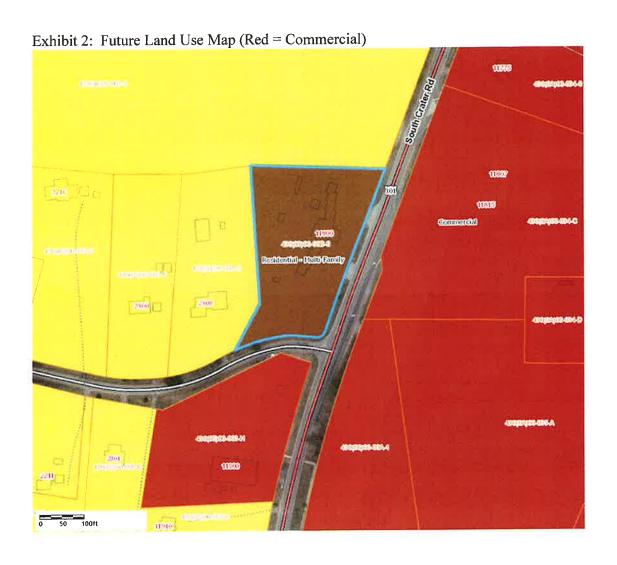
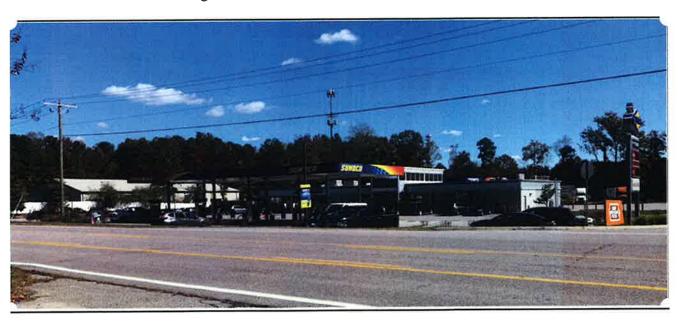


Exhibit 3: Photo of Surrounding Land Uses



### VII. Planning and Zoning Review Comments

- 1. Zoning Ordinance and Zoning Map Review:
  - a. The Zoning of properties surrounding the site are as follows:

North- R-1, Limited Residential

South- B-1. General Business

East - B-1, General Business

West - R-1, Limited Residential

- 2. The change of future land use designation would be consistent with the development pattern in the immediate vicinity, which is commercial in nature.
  - a. Surrounding land uses include the Star Express Travel Center (Huddle House restaurant, a retail convenience store and a Sunoco gasoline/diesel fueling station), a Dollar General retail store, and Nanny's restaurant.
  - b. The proposed use(s) of the property for either a retail store or a restaurant would be consistent and compatible with existing commercial land uses.
- 3. This request is supported by the County's Exit 45 Strategic Plan.

### IX. Public Notice and Community Feedback

- Staff notified adjacent property owners by mailing prior to the public hearing.
- Staff ran the required legal ads for this request in the *Progress-Index* prior to the public hearing.
- The applicant reviewed a copy of this report prior to the Planning Commission hearing date.
- No comments from the community were received prior to finalizing this report.

### X. Planning Commission Recommendation

<u>APPROVAL</u>- The PC held a public hearing on October 27, 2022 and recommended approval of this request by a 5-0 vote.

Staff also recommended approval, based on the following considerations:

- 1. Historically, the site in question has been used commercially as a motel (legal nonconforming).
- 2. The development pattern in the vicinity of the affected location is commercial as opposed to residential. The site is directly across South Crater Road from the Star Express Travel Center and is across Clary Road from Nanny' restaurant.
- 3. The proposed Comprehensive Plan Amendment would facilitate achievement of the goals and objectives of the County's Exit 45 Strategic Plan.
- 4. No negative feedback was received from adjacent property owners and community prior to publishing this staff report.

Inv. 2810 Ener Gov ACP-22-0002



# COMPREHENSIVE PLAN FUTURE LAND USE MAP AMENDMENT APPLICATION

OFFICE USE ONLY

**APPLICATION #:** 

DATE SUBMITTED:

RECEIVED

SEP 01 2022

Department of Community Development and Code Compliance
Planning & Zoning Division

6602 Courts Drive, Prince George, VA 23875 (804) 722-8678 | www.princegeorgecountyva.gov

APPLICANT FILL-IN ALL BLANKS BELOW

	APPLICAN	AT HITT-IIA WEE BENIAVO DEFOAR		
	IS THIS REQUEST RELATED TO A CURRENT ZONING APPLICATION? (IF SO, SPECIFY ID#):			
	REQUEST ADDRESS / LOCATION:		i Nakal	
DETAILS	11800 S Crater Road	THE Continento	CI MUTEL	
	REQUEST TAX MAP(S):	AFFECTED ACREAGE:	ENTIRE PARCEL (Y / N):	
	430 (03) · 00 · 00B - 0	2.18	Yes	
7	WHAT SPECIFIC CHANGE(S) IS/ARE REQUESTED FOR THE FUTURE LAND USE MAP?			
/ PROPERTY	Change land use from residential to business			
PR	EXISTING FUTURE LAND USE DESIGNATION:	REQUESTED FUTURE LAND USE DESIGNATION:		
	Residential	Busin	Business	
REQUEST	REQUIRED ATTACHMENTS (CHECK IF ATTACHED):    ADDITIONAL ATTACHMENTS (LIST):			
-	M RATIONALE DOCUMENT (SUPPORTING FACTS, REASONS)	_ ;		
	MAP TO SCALE (USE GIS OR ENGINEER DRAWING)			

ER	Prince (12019e (OUNIY				
AL OWNER	MAILING ADDRESS (INCL. CITY, STATE, ZIP): 4002 COURTS Drive Prince (reorge, VA 23875				
LEGAL	E-MAIL:	PHONE:			
_ =	senglish@phnugeorgecountyva.gov	804-727-8609			
	NAME(S) (IF DIFFERENT THAN OWNER):				
_ ნ	Stacey English				
M	RELATION TO OWNER:				
APPLICANT CONTACT	Designee				
Z	MAILING ADDRESS (INCL. CITY, STATE, ZIP):				
PLIC	same as above				
AP	E-MAIL: Same as above	PHONE: Sarve as above			

OWNER AFFIDAVIT							
	The undersigned Property Owner(s) or duly authorized Agent or Representative certifies that this petition and the foregoing answers, statement, and other information herewith submitted are in all respect true and correct to the best of their knowledge and belief.						
	NAME:		NAME:				
	JEFFREY D. STOKE		•				
	SIGNED:		SIGNED:				
NT.	DATE: 8/29/2022		DATE:				
AFFIDAVIT	NOTARIZATION:			ar.			
AF	STATE OF VIRGINIA COUNTY OF: NOTE GEORGE	<u>e</u>					
	Subscribed and sworn before me this	2014h da	yor August	20 22 min H. 700			
	Motary Public Mayor	_2022		De 113927			
				***************************************			
		OFFI	CE USE ONLY				
CUR	RENT ZONING DISTRICT(S):		SURROUNDING ZONIN	G DISTRICT(S):			
CURRENT LAND USE(S):		SURROUNDING LAND	SURROUNDING LAND USE(S):				
PRE-APPLICATION MEETING REQUIRED? (CIRCLE ONE)			COMMUNITY MEETING	COMMUNITY MEETING REQUIRED? (CIRCLE ONE)			
Y / N / TBD / Held:		I.	Y / N / TBD / Held:				
COMMENTS:							
5. I							
F	FEE DUE:	FEE PAID:		PAYMENT TYPE:			
JEN	AMEND COMPREHENSIVE PLAN: \$700	10 y	¥	CHECK / CASH / CREDIT / DEBIT			
PAYMENT	CHECK#/TRANSACTION#:	DA'	TE RECEIVED:	RECEIVED BY:			



# MEMO

TO:

Prince George Planning Department

FROM:

Stacey English, Economic

Development Specialist

DATE:

August 30, 2022

SUBJECT:

Comprehensive Plan Amendment for

11800 South Crater Road

### **MESSAGE:**

Prince George County Economic Development is requesting an amendment to the most recent Comprehensive Plan, to allow for Business zoning at 11800 South Crater Road.

As specified in the Prince George County Exit 45 Strategic Action Plan, the County has recently purchased the Continental Motel Property, located at 11800 S Crater Road. The County has demolished this property and intends to market the property for redevelopment.

The County hopes to attract a restaurant or retail business in accordance with the Exit 45 Strategic Action Plan and the forthcoming County-wide Strategic Plan. Both plans are supported by the Prince George County Board of Supervisors. The Exit 45 plan recommends that the proper zoning is in place for a restaurant/retail use.

PRINCE GEORGE COUNTY ECONOMIC DEVELOPMENT
Prince George, VA • (804) 691-3454 • senglish@princegeorgecountyva.gov



# **MEMO**

### **MESSAGE CONTINUED:**

To comply with these plans, Prince George County Economic Development is requesting to rezone the property to B-1 to make it more marketable for retail or restaurant development. The County intends to reduce the blight at Exit 45 and add to the tourism and business offerings at the Exit.

Planning staff made the recommendation to Economic Development staff that an amendment to the Comprehensive Plan should be made with the rezoning request. As stated in the attached communications from Mr. Greene, the Comprehensive Plan lists this property's future land use as residential.

However, Mr. Greene mentioned that Planning staff would support rezoning this property to Business because it has previously operated as a business, and some of the adjacent and most of the surrounding properties have business zoning. This shows that a retail or restaurant use of the property would be consistent and compatible with surrounding land uses.

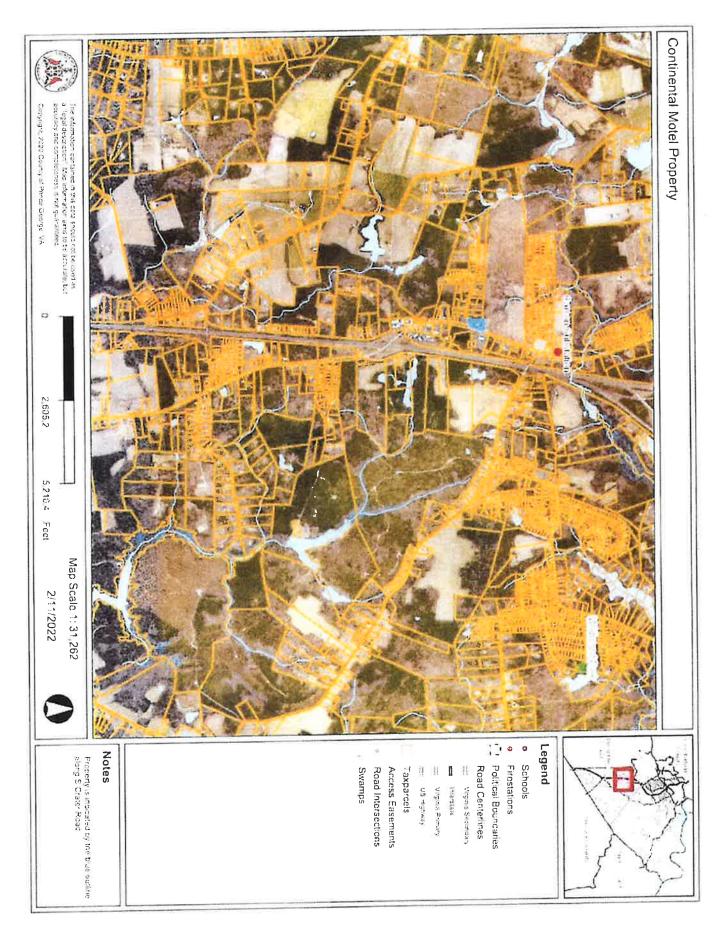
The Exit 45 Strategic Action Plan is available upon request, and can also be found on our website:

www.princegeorgecountyva.gov/business/exit\_45\_strategic\_plau.php. Economic Development Staff is available to answer any questions or concerns. Please contact Stacey English at 804-691-3454 or senglish@princegeorgecountyva.gov.

PRINCE GEORGE COUNTY ECONOMIC DEVELOPMENT
Prince George, VA • (804) 691-3454 • senglish@princegeorgecountyva.gov

# Prince George County's Tourism Zone at Exit 45





Exit 45 Study: Vision and Action Plan December 20, 2021

Page 8

- o Possibly develop an incubator kitchen (example: The Maker Market in South Hill) OR a "ghost kitchen" that prepares food for 4-5 local or chain brand restaurants and provides pick-up or delivery to Zone hotels.
- Prepare the balance of the site (approximately 7 acres) to be offered to a travel plaza (no truck stop) that has a unique and strong retail component (Buc-ees). Target specific companies and work toward creating a proactive development partnership between the company and the County.

 Consider land lease or giving land or selling at a significant discount to entice the right company. Base deal on reasonable and long-term Rol.

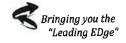
 Retain and improve a perimeter walking trail, retain and improve the picnic pavilion, create a small dog park, and add any small amenities that might be attractive to families coming off the interstate or staying for multi-day events (putt putt?).

### 2. Obtain the Continental property and Redevelop

- Enforce codes strictly, look for other means available to condemn and shut down the use of this property (a priority)
- Purchase or obtain the property
- Demolish buildings and redevelop site
- Use property to specifically attract a sit-down chain restaurant (e.g., Panera, Olive Garden) or to attract a retail/commercial entity that will support outdoor and sports tourism visitors (see below) such as Dick's, REI, etc.

### 3. Create a Center of Support for Regional Assets

- There is a keen opportunity to develop Exit 45 around a unique unifying theme to help distinguish it from other generic exits along I-95 in the region.
- Redevelopment recommendations and ideas can be significantly focused on supporting local and regional assets and activities in the areas of 1) sports tourism and events (softball, soccer, or other "rectangular" sports); 2) bike and water trails/outdoor tourism; 3) history/heritage tourism. As discussed, the exit should be the "home away from home" for sports teams and their parents participating in local and regional tournaments. Additionally, with three significant bike/hike trails in various stages of development (Capitol Trail, FOLAR Trail, Fall Line Trail) and the Five and Dime Ferry Motorcycle Run trail, Exit 45 can be a "base camp" for riders on these trails. There is extensive published information on the positive impact of supporting the three types of assets listed (trail impacts most readily available are GAP & CO trails focused on Cumberland, MD, Capital Trail, VA)
- Besides 2-3 new restaurants (brand, family, sit-down) help expand exposure and marketing of existing "authentic" restaurants such as Nanny's, El Arriero, and Lighthouse and solicit a local/regional authentic pizza provider.
- Attract at least one more hotel that is "and suites". Families staying for tournaments would welcome this type of lodging.
- Become heavily involved in discussions recently initiated to develop a shuttle service to take riders/hikers to and from the various trails.



### Department of Community Development & Code Compliance



Julie C. Walton, Director Interim Planning Manager Charles Harrison, III, Building Official

# County of Prince George, Virginia

"A global community where families thrive and businesses prosper"

November 10, 2022

### BOARD OF SUPERVISORS - NOTICE OF PUBLIC HEARING

Dear owner, agent or occupant of each parcel that is abutting, immediately across the street or road, or within close proximity of the property affected:

This is notification that the Prince George County Board of Supervisors will hold a public hearing on **Tuesday**, **November 22**, **2022 beginning at 7:30 pm** to consider the following request that involves the Prince George County Zoning Ordinance:

COMPREHENSIVE PLAN AMENDMENT CPA-22-02: Request of Prince George County to amend the Comprehensive Plan Future Land Use Map designation for a specific property from Residential to Commercial. The subject property, approximately 2.18 acres in size, is identified as Tax Map 430(03)00-00B-0 and addressed as 11800 South Crater Road. The purpose of the amendment is to update the Future Land Use Map to be consistent with the County's Exit 45 Strategic Plan, which calls for restaurant or retail business development on the subject property.

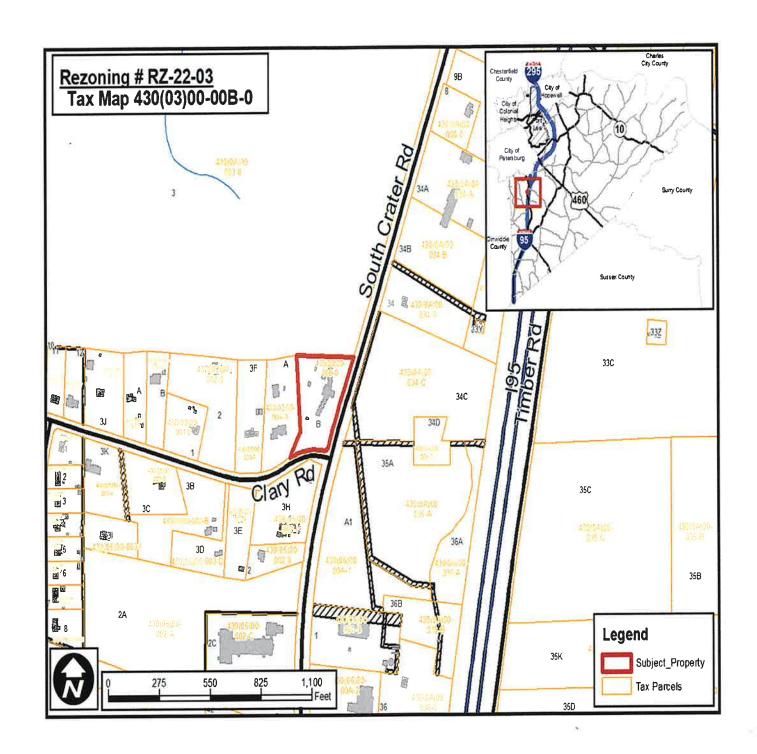
The public hearing will be held in the Board Room, third floor, County Administration Building, 6602 Courts Drive, Prince George, Virginia 23875, pursuant to §15.2-2204, §15.2-2225, §15.2-2232, and §15.2-2285 of The Code of Virginia (1950, as amended). A copy of the related material may be reviewed or obtained at the Community Development and Code Compliance Department in the County Administration Building between 8:30 a.m.-5:00 p.m., Monday–Friday. All interested persons are invited to participate in the public hearings in person. A live video stream will be available at https://www.princegeorgecountyva.gov/live\_stream/. Public comments can be submitted prior to 4:30 p.m. on the public hearing date. Public Comment submittal forms and information on accessing this meeting electronically are available at https://www.princegeorgecountyva.gov.

You may also contact Planning and Zoning Division at (804)722-8678 or by e-mail at <u>planning@princegeorgecountyva.gov</u> with any questions prior to the scheduled meeting. We have included a GIS Map showing the general location of the request.

Sincerely,

Andre Greene Planner II

e M. Leme



NOLAND JERRY A & WANDA G 2308 CLARY RD SOUTH PRINCE GEORGE, VA 23805 COUNTY OF PRINCE GEORGE VA -ECONOMIC DEVELOPMENT PO BOX 68 PRINCE GEORGE, VA 23875 STEWART RONALD R 11900 S CRATER RD SOUTH PRINCE GEORGE, VA 23805

MXG LLC 2768 NESTLEBROOK TRAIL VIRGINIA BEACH, VA 23456 RIVER RUN ASSOCIATES 8135 W BLACKWATER RD WINDSOR, VA 23487 S CRATER RD LLC 4595 SANDESARA DR PRINCE GEORGE, VA 23875

### PUBLIC NOTICE COUNTY OF PRINCE GEORGE

Public Notice is hereby given to all interested persons regarding the following public meeting: The Prince George County Board of Supervisors will hold public hearings on Tuesday, November 22, 2022 beginning at 7:30 p.m. concerning the following requests:

SPECIAL EXCEPTION SE-22-10: Request of Robert and Tonya Dempsey to permit a Home occupation within an accessory building within a R-A (Residential Agricultural) Zoning District, pursuant to Prince George County Zoning Ordinance Section 90-103(53). The purpose of the request is to open a car repair shop as a home-based business on a residential property. The subject property is approximately 4.18 acres in size, located at 19725 Carson Ruritan Road and is identified as Tax Map 620(0A)00-035-E. The Prince George County Comprehensive Plan Future Land Use Map indicates the property is planned for Agricultural uses.

COMPREHENSIVE PLAN AMENDMENT CPA-22-02: Request of Prince George County to amend the Comprehensive Plan Future Land Use Map designation for a specific property from Multi-Family Residential to Commercial. The subject property, approximately 2.18 acres in size, is identified as Tax Map 430(03)00-00B-0 and addressed as 11800 South Crater Road. The purpose of the amendment is to update the Future Land Use Map to be consistent with the County's Exit 45 Strategic Plan, which calls for restaurant or retail business development on the subject property.

**REZONING RZ-22-03:** Request of Prince George County to rezone approximately 2.18 acres from R-1 (General Residential) District to B-1 (General Business) District. The purpose of the rezoning is to attract a restaurant or retail business in accordance with the County's Exit 45 Strategic Plan. The subject property is located on the west side of South Crater Road and was formerly occupied by the Continental Motel, addressed as 11800 S. Crater Road, before its demolition in 2022. The subject property is identified as Tax Map 430(03)00-00B-0. The Comprehensive Plan Future Land Use Map indicates the property is planned for "Multi-Family Residential" development; however, the County has requested to amend the future use designation for this property to "Commercial".

The public hearings will be held in the Board Room, third floor, County Administration Building, 6602 Courts Drive, Prince George, Virginia 23875, pursuant to §15.2-2204, §15.2-2225, §15.2-2232, and §15.2-2285 of The Code of Virginia (1950, as amended). A copy of the related material may be reviewed or obtained at the Community Development and Code Compliance Department in the County Administration Building between 8:30 a.m.-5:00 p.m., Monday–Friday. All interested persons are invited to participate in the public hearings in person. A live video stream will be available at https://www.princegeorgecountyva.gov/live\_stream/. Public comments can be submitted prior to 5:00 p.m. on the public hearing date. Public Comment submittal forms and information on accessing this meeting electronically are available at https://www.princegeorgecountyva.gov.

Jeffrey D. Stoke County Administrator

# CPA-22-02 Future Land Use Map Amendment

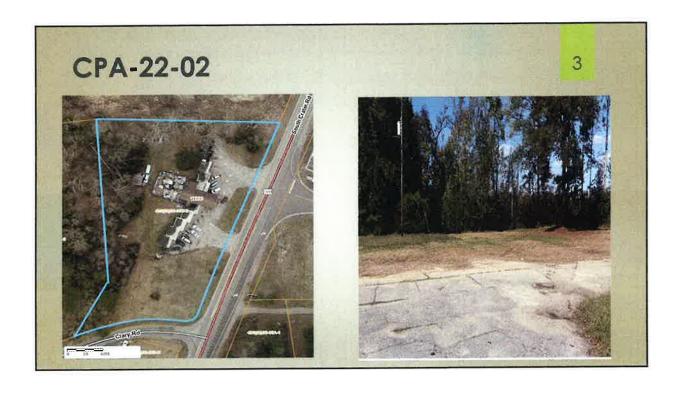
REQUEST OF PRINCE GEORGE COUNTY
ECONOMIC DEVELOPMENT DEPARTMENT

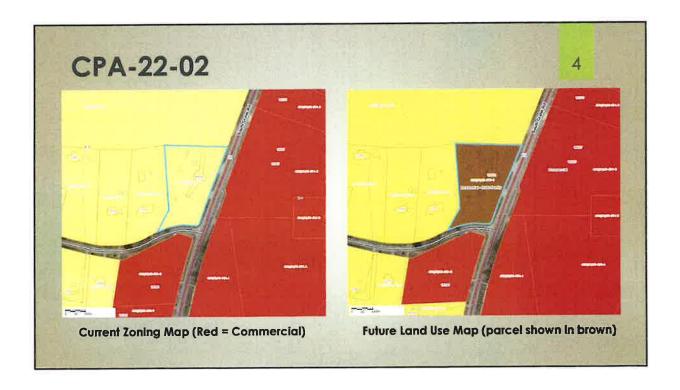
### CPA-22-02

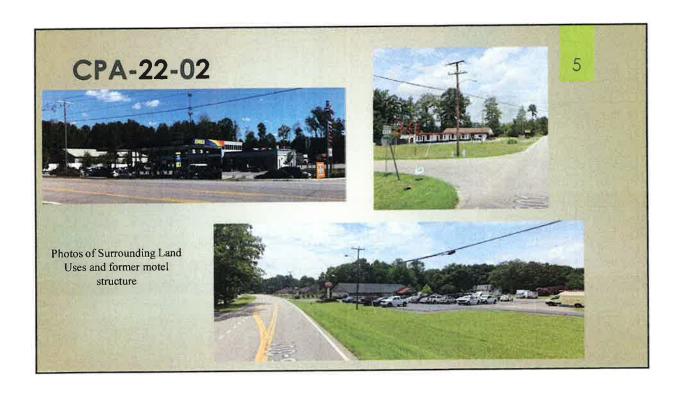
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Request of Prince George County to amend the Comprehensive Plan Future Land Use Map designation for a specific property from Residential – Multi-Family to Commercial. The subject property, approximately 2.18 acres in size, is identified as Tax Map 430(03)00-00B-0 and addressed as 11800 South Crater Road. The purpose of the amendment is to update the Future Land Use Map to be consistent with the County's Exit 45 Strategic Plan, which calls for restaurant or retail business development on the subject property.

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CPA-22-02

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### VII. Planning and Zoning Review Comments

- 1. Zoning Ordinance and Zoning Map Review:
  - a. The Zoning of properties surrounding the site are as follows:
    - North- R-1, Limited Residential
    - South- B-1, General Business
    - East B-1, General Business
    - West R-1, Limited Residential
- 2. The change of future land use designation would be consistent with the development pattern in the immediate vicinity, which is commercial in nature.
  - a. Surrounding land uses include the Star Express Travel Center (Huddle House restaurant, a retail convenience store and a Sunoco gasoline/diesel fueling station), a Dollar General retail store, and Nanny's restaurant.
  - b. The proposed use(s) of the property for either a retail store or a restaurant would be consistent and compatible with existing commercial land uses.
- 3. This request is supported by the County's Exit 45 Strategic Plan.

CPA-22-02

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- Staff notified adjacent property owners by mailing prior to the public hearing.
- Staff ran the required legal ads for this request in the Progress-Index prior to the public hearing.
- No comments from the community were received prior to finalizing this report.
- One citizen inquiry received concerning the buffer requirements between a commercial property and residential areas.
- The Planning Commission, at their October 27<sup>th</sup> meeting, voted 5-0 to forward this request to the Board of Supervisors for their consideration with a recommendation of APPROVAL.

CPA-22-02

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This recommendation is based on the following considerations:

- 1. Historically, the site in question has been used commercially as a motel (a legal nonconforming use).
- 2. The development pattern in the vicinity of the affected location is commercial as opposed to residential. The site is directly across South Crater Road from the Star Express Travel Center and is across Clary Road from Nanny' restaurant.
- 3. The proposed Comprehensive Plan Amendment would facilitate achievement of the goals and objectives of the County's Exit 45 Strategic Plan.

